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Monday, 18 November, 1946 1 2 4 INTERNATIONAL MILITARY TRIBUNAL FOR THE FAR EAST Court House of the Tribunal 5 War Ministry Building 6 Tokyo. Japan 7 8 The Tribunol met, pursuant to adjournment, at 0930. 10 11 12 13 Appearances: 14 For the Tribunal, same as before with the 15 exception of the HONORABIE R. B. PAL, Member from 16 India, not sitting. 17 For the Prosecution Section, same as before. 18 For the Defense Section, same as before. 19 20 21 22 (English to Japanese and Japanese 23 to English interpretation was made by the 24 Language Section, IMTFE.) 25

MARSHAL OF THE COURT: The Internatio .1 Military Tribunal for the Far East is now in session.

THE PRESIDENT: All the accused are present except OKAWA and SHIGEMITSU, who are represented by their respective counsel. We have a certificate from the Prison Surgeon at Sugamo that the accused SHIGEMITSU is unable to attend the trial today on account of illness. The certificate will be recorded and filed.

Major Furness.

MR. FURNESS: If the Tribunal please, I would like to request a correction in open court of the record, which appears on page 10,559. In answer to a request from the President of the Tribunal as to whether Mr. Grew's credibility would be in question on cross-examination it is reported on line 4 of that page that I stated, "I am sure that his credibility will be in question." What I said was, "I am not sure that his credibility will be in question." I therefore request that this change be made in the official record. I am sure that the Court did not misunderstand me, from the later questions I asked, but since the error appeared in the public press I would like to have it corrected for this record.

THE PRESIDENT: Several Members of the

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Tribunal, including myself, that that you, Major Furness, said you were not certain. The correction will be made.

Major Moore.

LANGUAGE ARBITER (Major Moore): Mr. President, if the Tribunal please, I would like to offer some language corrections.

9,875, line 15, after "our conclusion" insert "to endeavor to realize this. (period) That we," and so forth. Line 16, substitute "make careful study in order to" for "bend every effort." Line 18, substitute "not interfere with" for "we ought to endeavor to realize."

Exhibit 1089, record page 9,998. Prosecution translation is accepted.

Exhibit 1090, record page 10,000, line 5, substitute "talk of responsibility was not the point" for "it was still" to the end of the sentence.

Exhibit 1093, record page 10,021, line 8, insert "a little past four o'clock" before "Foreign Minister." Line 20, insert "it seems to me there has been a difference." Line 21, delete "foreign." Line 23, substitute "problem" for "war." Line 25, after "country" delete "it was desirable" and.

insert "as the Foreign Minister at today's visit may present his views on measures to be taken to cope with the situation I have asked, though audacious on my part."

Page 10,022, line 2, delete from "or not"
to end of sentence and substitute "and if not, His
Majesty should talk to the Foreign Minister so as to
impress him with the fact that his desire is to have
matters handled through the Premier. This matter is
very important and there must be careful consultation
with the Premier." Line 9, substitute "quite worried"
for "please to point out." Line 15, delete complete
sentence beginning "His Majesty."

Page 10,023, line 2, substitute "this day" for "yesterday."

Exhibit 1094, record page 10,024, prosecution translation is accepted.

Exhibit 1098, record page 10,037, line 9, delete "German Soviet War" through "calm and prudent" and substitute "German Soviet War," (comma) the calm and prudent attitude of the Kwantung Army." Line 12, "Ambassadors" to the end of the sentence to read "Ambassadors in this country to their home countries regarding the German Soviet War."

The Japanese stenciled copy in this case

should read "HOMPO" and not "SHINA." Exhibit 1112, record page 10,156, line 10, delete "understanding reached between France and Japan" and substitute "above." Exhibit 1115, record page 10,162, line 5, before "MATSUDAIRA" insert "Chief Secretary." Page 10,163, line 13, after "by himself" in-sert "about 11:30 o'clock." Line 14 and 15, delete "on me," after "at Hayama" insert "with the Lord Keeper of the Privy Seal." Page 10,164, line 20, after "Government" in-sert "He considered this would have a bad effect."

Exhibit 1116, record page 10165: line 11, delete "as;" line 12, after "Ministry" insert "(period)

In regard to the selection of a Premier of the next Cabinet;" line 15, between "and" and "ask their opinion" insert "the Lord Keeper of the Privy Seal will;" line 16, substitute "is" for "was;" delete "for the post" to the end of the sentence.

Exhibit 1125, record page 10,186: line 12, delete "(period)" insert "or;" line 14 and 15, delete "we were" to "friendship" and substitute "there are several means to be tried regarding the relationship;" line 16, after "deliberate" insert "patiently;" line 17, substitute "urge" for "demand."

Txhibit 1129, record page 10,196: line 23, delete "would be" to "way of" and substitute "may lead to political differences and cause anxiety in;" line 25, insert "I said" before "If the U.S.A." Page 10,197: line 1, delete "decisive;" line 2, after "out of oil" insert "our oil on hand will not last two years at the longest;" line 5, substitute "a thorough discussion" for "an understanding;" line 7, substitute "held" for "secured;" line 9, delete "for the Government;" line 10, delete "en bloc."

Exhibit 1130, record page 10,199: line 9, substitute "thorough conferences" for "a meeting;"

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line 12, substitute "it is very difficult" for "we are not strong enough." Page 10,200; line 3, substitute "enly" for "chief," substitute "in our neighborhood without" for "after we were cut off from our;" line 12, delete "against Japan;" before "The long distance" insert "If so in spite of our access to oil;" line 14, after "Menace of" insert US and British;" line 17, substitute "on this point" for "about oil supplies;" line 19, after "our defeat" insert "because of shortage of oil;" line 23, delete from "to exercise" to end of sentence and substitute "to make the same decision as we did in the case of the Three Power interference after the Sino Japanese War." Exhibit 1134, record page 10,215: line 1, after "General Staff" insert "(comma) and had promised

to consult with the Lord Keeperof the Privy Seal."

Exhibit 1143, record page 10,233: line 5, after "Navy held" substitute "There is hope and desires further diplomatic efforts;" line 12, after "resolute opinion" delete to end of sentence and substitute "(period" Then he should state his own opinion before the War, Navy and Foreign Ministers and ask their cooperation;" line 11, after "talk" insert "fully."

My attention has been called to a mistake I made in reading, if the Tribunal please. In

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exhibit 1129, record page 10196, line 23, it should be "political difficulties."

That is all.

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THE PRESIDENT: Most, if not all, of those corrections are necessary but they have taken nearly half an hour to make. Two points arise: whether translations from Marquis KIDO's Diary should not be revised before being tendered, and whether a simultaneous translation of what you are saying should not be put over the IBM where the alterations are lengthy.

LANGUAGE ARBITER (Major Moore): As to the second point, sir, it should have been done and I am sorry it was not done. The facilities were not at hand at the time. The defense was calling for the corrections and we thought that we should present them this morning.

THE PRESIDENT: Well, translations into English from Marquis KIDO's diary should be revised by our Language Section.

LANGUAGE ARBITER (Major Moore): I presume, sir, that means what has not been corrected up to this. time.

THE PRESIDENT: Any translations by the same person if the defense insist. The suggestions I make all are in the interest of saving time.

LANGUAGE ARBITER (Major Moore): May I make

one request of the Tribunal: that the defense be asked to give to the Language Section their translation of Marquis KIDO's Diary.

THE PRESIDENT: If what I have suggested more than once during the past week is carried out, namely, the defense on detecting an error approach you, there will be no need for these corrections. The document will be read as you have revised it.

Mr. Logan.

MR. LOGAN: If the Tribunal please, we will be glad to comply with your last order providing the prosecution serve us with the excerpts they intend to use about three or four days ahead of time because it takes a great deal of time to make our own translations of these documents.

Wolf & Duda

THE PRESIDENT: Dr. KIYOSE.

DR. KIYOSE: Continuing cross-examination where I left off at the last session, I wish to ask a few remaining questions in order to test the accuracy of this witness! testimony.

MORIO TATENO, called as a witness on behalf of the prosecution, resumed the stand and testified through Japanese interpreters as follows:

CROSS-EXAMINATION

BY DR. KIYOSE (Continuing):

Q In the last paragraph of your affidavit you say, "I believe the following is a fair translation in English. . . of the script which I read," etc., etc.

Did you compare the English text with the Japanese?

A Yes, I compared them to each other.

Q In the Japanese text the words, the phrase, "We present you a special news" is repeated twice, whereas in the English text we only have it once.

A I noticed that point at the time I checked the translation, but I left it as it was because it didn't change the meaning, whole meaning of the text.

Q In the Japanese text the announcement is

	said to have been released by the army and navy units
1	of the Imperial General Headquarters. Is that not a
2	mistake?
3	A I believe it was in Japanese, Havy and Army
4	Section of the Imperial Headquarters.
5	Q In actuality the Japanese text carries the
6	word "unit." You have overlooked it.
7	DR. KIYOSE: That is all.
8	MR. LOGAN: No further cross-examination.
9	THE PRESIDENT: Brigadier Nolan.
10	BRIGADIER NOLAN: May the witness be excused,
11	Mr. President, on the usual terms?
12	THE PRESIDENT: He may be released on the
13	usual terms.
14	(Whereupon, the witness was excused.)
15	BRIGADIER NOLAN: If it please the Tribunal,
16	we now offer in evidence IPS document No. 2175, an
17	afficavit by Sir Robert Craigie, then British Ambas-
18	sador to Tokyo, in order to prove item 23 of the time
19	chart, exhibit 1222.
20	THE PRESIDENT: Admitted on the usual terms.
21	CLERK OF THE COURT: Prosecution's document
22	No. 2175 will receive exhibit No. 1236.
23	(Whereupon, the document above
24	referred to was marked prosecution's exhibit
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No. 1236, and was received in evidence.)

BRIGADIER NOLAN: I read from exhibit 1236:

"I, ROBERT LESLIE CRAIGIE, G.C.M.G., formerly His Britannic Majesty's Ambassador to Japan,
make oath and say as follows:

"(1) I was British Ambassador to Japan from 3rd September, 1937 to 8th December 1941.

"(2) At 0745 hours on 8th December, 1941, at which time I had received no intimation whatever of any state of war or of any attack having been made on any British or United States forces or possessions, I received a telephone message requesting me to call on Foreign Minister TOGO at his official residence at 0800 hours which I dia. He informed me that the Japanese Government had decided to break off negotiations with the United States Government and handed me a copy of the memorandum which is reproduced on pages 787/792 of 'papers relating to the Foreign Relations of the United States and Japan 1931/1941! volume 11, headed 'Memorandum handed by the Japanese Ambassador NOMURA to the Secretary of State at 2:20 p.m. 7th December, 1941', another copy of which, he said, had just been handed to my American colleague. Hastily perusing it I discovered there was not a word in it about war."

"(3) Having expressed the regret and disapproval with which I had learnt that the Japanese 2 Government had taken so serious a step as to break off 3 the Washington discussions, I questioned the Foreign 5 Minister about reports which had been broadcast on 6 the British wireless late the previous evening that Japanese warships and transports were proceeding westwards across the Gulf of Siam, adding that the re-9 port, if true, could not but carry the most serious 10 implications. His reply was that reports had reached 11 him of large concentrations of British and Indian 12 troops on the frontier of Siam, disposed for pur-13 poses of attack, and that Japanese warships had ac-14 cordingly been ordered to patrol off the coast of 15 Indo-China. I reminded the Minister of a statement 16 I had made to him on the 5th December to the general 17 effect that there was no question whatever of any 18 attack being made by British troops against Siamese 19 territory so long as Siam's independence was respected 20 by Japan. TOGO answered, as he had done on the 5th 21 instant, that he had asked urgently for a report from 22 the Japanese Ambassador in Bangkok as to the facts 23 about these rumoured troop movements and that he was not really in a position to discuss this matter until

that report had been received. I insisted that, as

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a Japanese convoy was already on its way, the matter had become one of the utmost urgency; and I requested that orders should be sent immediately to ensure that no initiative was taken by the Japanese forces on the spot until we had time to discuss the matter further, adding that I would answer for it that no initiative would be taken by the British forces. It was, I said, essential at this critical juncture that the movement of Japanese forces in the area should be fully controlled from Tokyo. The Minister replied that naturally Japanese troop movements would be so controlled. As I was leaving, TOGO observed that I would know how hard he had worked to prevent a breakdown of the Washington conversations and secure an amicable solution of the problem which faced all three Powers in Eastern Asia. He expressed warm appreciation of my own efforts on behalf of Anglo-Japanese relations and regretted that things should now have come to such a pass. Not a word was said about war having broken out or any attacks having already been made on any British possessions or ships.

"(4) On my return to the Embassy at about 0830 hours I was informed for the first time that the Japanese wireless had announced at about 0800 hours that war-like operations against Britain and the

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United States had commenced. After visiting the 1 United States Embassy I found on my return to the 2 British Embassy an official of the Japanese Ministry of Foreign Affairs who had arrived at about 1130 hours. 4 He delivered a communication from the Foreign Minister notifying me that, as from the 8th December, a state 6 of war existed between Great Britain and Japan. 7 "Sworn by the said Robert Leslie) 9 Craigie at Wikfield in the 10 County of Sussex this twenty "R. L. Craigie 11 (signed)" first day of May, One thousand 12 nine hundred and forty six. 13 14 "Before me 15 "H. Basil Harrison (signed) 16 A Commisioner for Oaths." 17 18 19 20

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THE PRESIDENT: Mr. Smith.

MR. SMITH: If your Honor please, the defense requests that former Ambassador Craigie be called for purposes of cross-examination.

Question (see 10)

THE PRESIDENT: Do you contest his affidavit? You will be confined to it if he is called by the prosecution.

MR. SMITH: We do contest the affidavit in so far as the picture is painted of absolute innocence that a war was imminent or was about to take place; and the defense cannot agree with the narrow view the Court takes of the scope of cross-examination in the case.

THE PRESIDENT: It purports to be a bare statement of facts. There is no suggestion of an opinion anywhere.

MR. SMITH: Your Honor, it is not so much what these witnesses say in the affidavits; it is what they fail to say.

THE PRESIDENT: In those circumstances the defense had better consider in calling him.

MR. SMITH: With all deference, your Honor, we think we have the right to cross-examination, which has been a common, ordinary right ever since the days of King John and the Magna Carta in 1215.

1 THE PRESIDENT: Always in proper cases. 2 Mr. Smith. 3 MR. SMITH: Well, your Honor, I do not 4 want to prolong a discussion. It has been said that 5 this trial is--6 THE PRESIDENT: The Tribunal is against you, Mr. Smith. Your application is dismissed. 8 BRIGADIER NOLAN: We now offer in evidence 9 IPS document No. 2580, an affidavit by Petty Officer 10 Sanders to prove item 24 of the time chart, exhibit 1222. 11 THE PRESIDENT: Admitted on the usual terms. 12 CLERK OF THE COURT: Prosecution's document 13 No. 2580 will receive exhibit No. 1237. 14 (Whereupon, the document above 15 referred to was marked prosecution's exhibit 16 No. 1237, and was received in evidence.) 17 BRIGADIER NOLAN: Exhibit 1237 reads as 18 follows: 19 20 City of Tokyo, 21 Japan. 22 "PHILIP ERLE SANDERS, Chief Boatswain's Mate 23 of the United States Navy, now attached to the Inter-24 national Prosecution Section of S.C.A.P., being first 25 sworn according to law, deposes and says: "I am a Chief Boatswain's Mate, United States

Navy, and was so employed on December 8, 1941, when I was detailed as Commanding Officer of U.S.S. Y.P. 16 at Guam.

"Just before 0800 hours, Guam time, I received information by radio of the Japanese attack on Pearl Harbor, and at precisely 0800 hours I reported to the Beach Master for orders.

"At about 0802 hours a formation of eight Japanese war planes came through the clouds and levelled off as for a bombing run. The first bombs dropped at approximately 0805 hours in the vicinity of the Cable Station and Pan-American compound. Several men were wounded by shrapnel and machine gun fire.

"Subscribed and sworn to before me, this _9th_ day of August, 1946.

"HARRYMAN DORSEY,
"CAPTAIN, JAGD."

Signed "PHILIP E. SANDERS
"C.B.H. U.S.N."

We now offer in evidence IPS document 1 No. 1530, the affidavit of Major General Christopher 2 Maltby, to prove item 25 of the time chart, exhibit 1222. 3 4 THE PRESIDENT: Admitted on the usual terms. 5 CLERK OF THE COURT: Prosecution's document 6 No. 1530 will receive exhibit No. 1238. 7 (Whereupon, the document above 8 referred to was marked prosecution's exhibit 9 No. 1238, and was received in evidence.) 10 BRIGADIER NOLAN: I read from exhibit 1238: 11 "I, Major General Christopher Michael MALTBY, 12 M.C. of Greenacre, Shoreditch Taunton, in the County 13 of Somerset, make oath and say as follows: 14 "l. In December 1941 I was the General Offi-15 cer Commanding British troops in China, and was sta-16 tioned at HONGKONG. 17 "2. At about 0445 hours on the 8th December 18 1941 Intelligence sources reported hearing on a TOKYO 19 broadcast code instructions to their nationals that 20 war with Great Britain and the United States was im-21 minent at any moment. 22 "3. By about 0645 hours the garrison had been 23 informed that the British Empire and Japan were at war. 24 114. Command Headquarters moved into under-25

ground battle Headquarters."

1	"5. At 0800 hours Japanese aircraft dive
2	attacked the KAI TAK airfield coming down to 60 feet
3	and showing first class standard.
4	"6. This attack destroyed or damaged the
5	following grounded sircraft:
6	"R. A. F. 3 destroyed
7	l seriously damaged
8	l slightly damaged
9	"CIVIL Clinner and 7 others
10	(D.C. 23's) Condors and others.
11	"7. SHAMSHUIPO barracks were also attacked
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13	and bombed from the air. But few casualties were
14	caused through the maximum deployment.
15	"8. The approximate casualties suffered
16	during the attack on HCNGKONG were:
17	"Killed or died of wounds. British Officers 74
18	British Other Ranks 595
19	Indian Other Ranks 376
20	Total 1045
21	Signed "C.M. Maltby, Major Gen
22	late G.O.C. Br. Troops
23	
24	in China."
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"SWORN by the above said Christopher Michael Maltby at Taunton in the County of Somerset this 19th day of July 1946. "BEFORE ME "F. Wormersley Clarke "A Commissioner for Oaths."

Finally with regard to the time chart, exhibit 1222, we offer in evidence IPS document No. 1632-W-90 from KIDO's Diary. The last portion of it proves item 26. The earlier parts have not been separately entered on the time chart.

THE PRESIDENT: Admitted on the usual terms.

CLERK OF THE COURT: Prosecution's document

No. 1632-W-90 will receive exhibit No. 1239.

(Whereupon, the document above referred to was marked prosecution's exhibit No. 1239, and was received in evidence.)

BRIGADIER NOLAN: I read from exhibit 1239:

"Extract from Entry from Marquis KIDO's

Diary, 8 December 1941

"At 12.40 a.m. Foreign Minister TOGO
telephoned me to consult about the treatment of the
personal telegram from President Roosevelt to the
Emperor, which had been brought by Ambassador Grew.
I advised him to consult the Premier as regards its
diplomatic effect and procedure. I said that as
for a visit to the Throne, there would be no need of
hesitation to make one for the Emperor would not mind
granting an audience even at midnight.

"I was informed that Foreign Minister TOGO had proceeded to the palace, so I went to the office

at 2.40 a.m. to see him. When I was going up the Akasaka slope, I saw the rising sun above a building there. I thought it was symbolic of the destiny of this country now that we had entered the war against the U.S.A. and England, the two greatest powers in the world. I closed my eyes and prayed for the success of our Navy planes making an attack upon Pearl Harbour at that time.

"At 7.30 a.m. I met the Premier, the Chief of the Army General Staff, and the Chief of the Navy General Staff. I heard from them great news relative to the success of the surprise attack upon Hawaii and felt that the Gods had come to our aid. I saw the Emperor at 11.40 a.m. and talked with him until 12 noon. I was very much impressed by the self-possessed attitude of the Emperor on this day. The Imperial Proclamation of War was issued."

THE PRESIDENT: Mr. Logan.

call your attention to the fact that this, too, is a rough or screen translation, and it is quite apparent on its face as read by the prosecutor that it is incorrect, because I never knew that the sun rose in Tokyo at 2:40 a.m., and, furthermore, there are some lines omitted which are quite significant; and I ask that your Honors withhold forming any opinions as to the inferences or implications that can be drawn from the prosecution's exhibit.

THE PRESIDENT: Well, Brigadier, on account of its great importance and possible implications it should really be revised by our Language Section.

We refer it to the Language Section.

BRIGADIER NOLAN: Yes, sir.

We next offer in evidence IPS document
No. 2362-A, which is the text of the Imperial Rescript
of December 8, 1941.

THE PRESIDENT: Admitted on the usual terms.

CLERK OF THE COURT: Prosecution's document

No. 2362-A will receive exhibit No. 1240.

(Whereupon, the document above referred to was marked prosecution's exhibit No. 1240, and was received in evidence.)

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BRIGADIER NOLAN: I read from exhibit 1240, entitled "Imperial Rescript."

"WE, by grace of heaven, Emperor of Japan, seated on the Throne of the line unbroken for ages eternal, enjoin upon ye, Our loyal and brave subjects:

"We hereby declare war on the United States of America and the British Empire. The men and officers of Our Army and Navy shall do their utmost in prosecuting the war, Our public servants of various departments shall perform faithfully and diligently their appointed tasks, and all other subjects of Ours shall pursue their respective duties; the entire nation with a united will shall mobilize their total strength so that nothing will miscarry in the attainment of our war aims.

"To insure the stability of East Asia and to contribute to world peace is the far-sighted policy which was formulated by Our Great Illustrious Imperial Grandsire and Our Great Imperial Sire succeeding Him, and which We lay constantly to heart. To cultivate friendship among nations and to enjoy prosperity in common with all nations has always been the guiding principle of Our Empire's foreign policy. It has been truly unavoidable and far from Our wishes that Our Empire has now been brought to cross swords with

America and Britain. More than four years have passed since the government of the Chinese Republic, failing to comprehend the true intentions of Our Empire, and recklessly courting trouble, disturbed the peace of . East Asia and compelled Our Empire to take up arms. Although there has been re-established the National Government of China, with which Japan has effected neighbourly intercourse and co-operation, the regime which has survived at Chungking, relying upon American and British protection, still continues its fractricidal opposition. Eager for the realization of their inordinate ambition to dominate the Orient, both America and Britain, giving support to the remaining /T.N. Chungking/ regime, have, under the false name of peace, aggravated the disturbances in East Asia. Moreover, these two Powers, inducing other countries to follow suit, increased military preparations on all sides of Our Empire to challenge us. They have obstructed by every means our peaceful commerce, and finally resorted to a direct severance of economic relations, menacing gravely the existence of Our Empire.

"Patiently have We waited and long have We endured, in the hope that Our Government might retrieve the situation in peace. But our adversaries, showing not the least spirit of conciliation, have

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unduly delayed a settlement; and in the meantime, 1 they have intensified the economic and military 2 pressure to compel thereby Our Empire to submission. 3 This trend of affairs would, if left unchecked, not 4 only nullify Our Empire's efforts of many years for 5 6 the sake of the stabilization of East Asia, but also 7 endanger the very existence of Our nation. The situation being such as it is, Our Empire for its existence and self-defence has no other recourse but 10 to appeal to arms and to crush every obstacle in its 11 path. 12 "The hallowed spirits of Our Imperial Ancestors 13 guarding Us from above, We rely upon the loyalty and 14 courage of Our subjects in Our confident expectation 15 that the task bequeathed by Our Forefathers will be 16 carried forward, and that the sources of evil will 17 be speedily eradicated and an enduring peace immutably 18 established in East Asia, preserving thereby the 19 glory of Our Empire. 20 "The 8th day of the 12th month of the 16th 21 year of Showa. 22 "HIROHITO 23

"(Imperial Sign Manual. Imperial Seal)

"Hideki TOJO, Prime Minister, and Concurrently

"December 8th, Showa 16, /1941/

Minister of Home Affairs and War Minister "Kunihiko HASHIDA, Minister of Education "Teiichi SUZUKI, Minister without Portfolio "Hiroya INO, Minister of Agriculture and Forestry and Concurrently Minister of Overseas Affairs "Chikahiko KOIZUMI, Minister of Welfare "Michiyo IWAMURA, Minister of Justice "Shigetaro SHIMADA, Minister of the Navy "Shigenori TOGO, Minister of Foreign Affairs "Ken TERASHIMA, Minister of Communications "Okinori KAYA, Minister of Finance "Nobusuke KISHI, Minister of Commerce and Industry "Yoshiaki HATTA, Minister of Railways."

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We next offer in evidence IPS document
No. 1078, which relates to events transpiring at the
meeting of the Investigation Committee, Privy Council,
on December 8, to show that at least from December 1,
1941, on, the negotiations with the United States
were continued only for the sake of Japanese war
strategy.

THE PRESIDENT: Admitted on the usual terms.

CLERK OF THE COURT: Prosecution's document

No. 1078 will receive exhibit No. 1241.

(Whereupon, the document above referred to was marked prosecution's exhibit No. 1241, and was received in evidence.)

BRIGADIER NOLAN: I read from exhibit 1241, being the "Records of the Meeting of the Inquiry Committee of the Privy Council on December 8, 1941."

"Inquiry Committee Meeting Concerning Declaration of War against America and England.

"Dec. 8, 1941 (Monday) 7:30 a.m. all the councillors of the Privy Council (except Councillor KANEKO) meet in the East Third Waiting Hall in the Imperial Palace. Naval Minister SHIMADA reports on the starting aspect of the war opened against America and England. While he is reporting the Council receives the Emperor's reference bill for their

deliberation pertaining to the above subject.

President HARA announces the general committee meeting and the meeting opens at once.

"Members present."

With the permission of the Tribunal, I will only read the names of the accused members who were present, and may I point out that the names MINAMI and ARAKI are not the accused MINAMI and ARAKI in this case. The accused present were TOJO, SHIMADA, \$\frac{1}{2}\text{OGO}, KAYA, SUZUKI, MUTO, and OKA.

"(Meeting opened at 7:45 a.m.)

"Chairman SUZUKI declared that the meeting come to order.

"Premier TOJO explains the reason why, at last, they have been obliged to deal with this bill.

"Comm. member ISHII asks in regard to the time of declaration of war.

"TOJO enswers that it shall be done as soon as the Imperial sanction is obtained on this subject.

"KUBOTA questions regarding the relationship between negotiations with America and treatment of this subject. To this Premier TOJO answers that at their meeting in the Emperor's presence on

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December 1st, war against America, England and Holland was decided on. Therefore, those negotiations were continued only for the sake of strategy.

"SHIMIZU asks whether or not war is to be declared against Holland; also he asks what will be the attitude of Siam. TOJO replies that Japan will not declare war against Holland in view of future strategic convenience. As for Siam the Japanese Government is in the course of negotiations with her for concluding an Alliance Pact.

"MINAMI asks what attitude Germany will assume in relation to the Tripartite Alliance, following the disposition of this subject. To this TCTO and SAKAMOTO, Chief of the Europe and Asia Bureau, reply that, as far as the German Government is concerned, as soon as Japan declares war against America and England, Germany and Italy will also assume the same attitude as Japan, and they will not make a separate peace. In fact, they are preparing the draft of an agreement therefor.

"NARA asks what will be the attitude of Soviet Russia. TOJO replies that relationship between Japan and Soviet Russia at present stands on the basis of the Neutrality Pact, but as to the

treatment of the same he expects special care to be taken. As to the general situation, Soviet Russia is now fighting against Germany, so she will not avail herself of the Japanese southward advance. Also, she will not make any ready move following America's plotting which is naturally expected. Further, if Soviet Russia grants America use of her territory in the East, that means Russia makes Japan her enemy; therefore, she cannot easily make such a decision. In the future Japan shall never fail to keep an increasingly close watch over Russian activities.

"SUGAHARA asks about the budget distribution of expenses incurred in connection with this proposition. Finance Minister KAYA explains that it will be drawn upon a special account of Emergency War Expense just as in the case of the China Incident.

"Committee member FUKAI debated on the fact that, under the present currency system, disposition of required funds will be easily made for the time being, but in regard to materials required thoughtful planning is necessary; so he inquires the Government's opinion regarding it.

TOJO replies that, in conclusion based on views

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from all angles it is not necessary to have much anxiety so far as material supplies are concerned and as for financing and money circulation they shall be treated with most careful attention to their bearing on materials.

"Committee member FUTAGAMI says that according to the draft for an Imperial edict which is accompanying this project for reference, it seems as though action of war is started from our side and so, he asks, if it does not give America an excuse for her declaring war. To this Premier TOJO enswers that action of wer may have been started from our side, the cause of the war is really nothing but the fact that America gave various economic pressures to Japan. FUTAGAMI further asks if accuracy is lacking in using the words, 'America' and 'England' in the draft for the Imperial edict. Foreign Minister TOGO and Chief of the Treaty Bureau MATSUMOTO enswer that there are precedents that they used such words as, 'Chin,' 'Russia,' and 'Germany' in edicts of declaration of war. In the announcement documents to enemy countries the government will use regular names of the countries involved, and there is no fear of arising misunderstanding.

"Committee member TAKEGOSHI expresses hope that there will be no lack of attention regarding food plans. Committee member IZAWA expresses hope that they will do their best to try to bring about an effective unification of the national mind.

"Committee member IKED/ and Committee
member KUBOTA say that it will not be good to
leave any doubtful point in the Imperial edict
and so it will be better to avoid using the word,
'America.' To this Foreign Minister TOGO replies
that is is known all over the world and it is
clear that America means the United States of
North America.

"Chairman SUZUKI considers that questioning has been finished by the above discussion and he asks the Government Ministers and Explaining Members to leave.

"(Ministers and Explaining Members leave.)

"Then as the result of conference among
the committee members it was unanimously decided
to approve this proposition as it is.

"Thereupon Chairman SUZUKI declared the adjournment of the meeting.

"(Meeting adjourned at 9:55 a.m.)"

"General Outline of the Trivy Council Attending to Business at the Time of Declaration of War against America and England." THE PRESIDENT: We will hear that after the recess, Brigadier. We will recess for fifteen minutes. (Whereupon, at 1045, a recess was taken until 1105, after which the proceedings were resumed as follows:)

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MARSHAL OF THE COURT: The Tribunal is now resumed.

THE PRESIDENT: Brigadier Nolan.

BRIGADIER NCLAN: I continue reading from

exhibit No. 1241:

"The international situation surrounding the China Incident had become tense and diplomatic negotiations with England and America had been driven close to the breaking point. The Cabinet anticipated that it might happen that war would be declared at the same time with the opening of hostilities. Concerning procedures to be taken at such a time MORIYAMA, Chief of Legislative Bureau privately had confered with HORIE, Chief Secretary of Privy Council. On December 7 (Sunday) et 4 p.m. MORIYAMA phoned to HORIE saying that he wanted to have a talk with HORIE concerning an urgent treatment of affairs to face the tense situation at hand, and asked him to come and have a meeting in the official residence of Premier at 7:30 p.m. HORIE at once notified Secretary MOROHASHI by phone and MOROHASHI notified Secretary TAKATSUJI accordingly. Further, Procurator HOTTA and Commissioner NODA were notified of the meeting by a messenger. So at 7:30 p.m. everyone came to

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meet in the Premier's official residence. At 8 p.m. in the office room of Chief of the Legis-Istive Bureau they were informed of details of the matter by MORIYAMA. Chief of the Legislative Bureau. Owing to the disruption of Japan-America conference a critical situation was brought about and Japanese Army and Navy were to begin action early in the morning, next day, and the government would present, during the next day, declaration of war against America and England for Imperial sanction. Therefore, they had Procurator HOTTA, etc. go on to prepare a bill pertaining to this matter and at the same time Chief Secretary HORIE informed HARA, President of Privy Council, and SUZUKI, Vice-President of Frivy Council, by phone of the above fact. receiving instructions from them, he made arrangements for holding a meeting of the Frivy Council. and then they went home at 11 p.m. After that the two Secretaries MOROHASHI and TAKATSUJI moved to the official residence of the Cabinet Chief Secretary and in a room there they set on preparing an inquiry and report draft on the matter of declaration of war against America and England. They finished writing after 12 p.m. and had a nap.

"It was a fairly cold day and was not

clear either.

"A little after 4 a.m. December 8 (Monday) Cabinet Secretary INADA informed the two secretaries of the fact that it had been decided to ask for Imperial sanction for declaration of wer against America and England. The two Secretaries at once passed this information on to the Chief Secretary. Further they sent telephone ressage to the Fresident, Vice-Fresident and each Councillor asking them to come and meet in the East Third Hall of the Imperial Palace to consider an urgent matter at 7:30 a.m. By the armointed time all the members of Trivy Council (except Councillor KANEKO) and the Chief Scoretary and others of Trivy Council got together there. when Navy Minister SHIMADA reported on the cutbreak of war against America and England at Hawaii and Malay. While he was reporting they received a draft of the Imperial ratification pertaining to the declaration of war against America and England, President HARA announced the General Committee Meeting. At once the meeting opened. Since the bill was an extremely urgent one it was discussed in a hurry, the Cormittee Meeting adjourning at 9:55 a.m. Following this at 10:50 with the

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Emperor's presence a plenary meeting was held and it was unanimously approved. At one the resolution was presented to the Emperor. The time was exactly 11 a.m. The sun was shining brilliantly and the weather was very clear."

BRIGADIER NOLAN; We next offer in evidence 1 International Prosecution Document No. 2593-D(40), 2 being part of exhibit 603 for identification, which 3 is a wire from Berlin to Tokyo dated 8 December. relating to Germany and Italy declaring war on the 5 United States. 6 THE PRESIDENT: Admitted on the usual terms. CLERK OF THE COURT: Prosecution's document 8 No. 2593-D(40) will receive exhibit No. 1242. 9 (Whereupon, the document above re-10 11 ferred to was marked prosecution's exhibit 12 No. 1242 and received in evidence.) 13 BRIGADIER NOLAN: I read from exhibit 1242: 14 "SECRET 15 "From: Berlin 16 "To: Tokvo 17 "December 8. 1941 18 "Purple. (Priority) 19 "#1437. Limited distribution. Re my #143(9).a 20 "At 1:00 p.m. today (8th) I called on Foreign 21 Minister Ribbentrop and told him our wish was to have Germany and Italy issue formal declarations of war on America at once. Ribbentrop replied that Hitler was then in the midst of a conference at general headquarters

discussing how the formalities of declaring war could

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be carried out so as to make a good impression on the German people, and that he would transmit your wish to him at once and do whatever he was able to have it carried out promptly. At that time Ribbentrop told me that on the morning of the 8th Hitler issued orders to the entire German Navy to attack American ships whenever and wherever they may meet them.

"It goes without saying that this is only for your secret information."

My colleague, Mr. Fihelly, will now introduce three short documents.

THE PRESIDENT: Mr. SAMMONJI.

MR. SAMMONJI: I call the Court's attention to the fact that the time mentioned in this is Berlin time, which is nine hours later than Tokyo time.

THE FRESIDENT: That is noted.

Mr. Fihelly.

MR. FIHELLY: Mr. President and Members of the Tribunal, we now offer in evidence International Prosecution Document No. 2499-A, which is a TOJO interrogation extract of February 7, 1946, page 5, as showing that the defendant TOJO admitted his responsibility for the Pearl Harbor attack and the attacks made at or about the same time on American and British possessions, and also to show that he felt

his Cabinet and the Army and Navy Chiefs of Staff were jointly responsible with him.

THE PRESIDENT: Mr. Blewett.

MR. BLEWETT: If the Court please, under Section III, Article 13-a of the Charter, it is provided that "All purported admissions or statements of the accused are admissible." Hithertofore, under that provision no objection was made to leading questions.

THE PRESIDENT: How can you examine a suspect except by leading questions? He was examined as a suspect, I take it.

MR. BLEWETT: I was just about to suggest, your Honor, that this paper has been introduced as an interrogatory.

THE PRESIDENT: Not in the sense of an interrogatory in civil proceedings; but in criminal proceedings it is quite common -- it is the usual thing-- for the police to interrogate suspects, and the answers are tendered in evidence -- the questions and the answers are tendered in evidence.

MR. BLEWETT: Well, hithertofore, your Honor, we did not object to leading questions under the consideration that at one time I think your Honor ruled that this was either an admission or a statement

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and not an interrogatory in the true sense of the word.

THE PRESIDENT: It is not an interrogatory in the use of the term in civil proceedings, in the sense that it is used in civil proceedings, I should say.

MR. BLEWETT: Of course, your Honor, in the Court neither myself nor any defense counsel was present at the time at the taking of these interrogatories; so, therefore, we could not interpose an objection.

THE PRESIDENT: What was done here is ordinarily done in ordinary criminal investigations everywhere in the world, so far as I am aware. The police approach the suspects and examine them. Sometimes, if the suspect asks for a solicitor -in fact, invariably, the police send for one.

MR. BLEWETT: I felt, sir, that in this particular document that I should make objection as I have ascertained that there is quite a difference in meaning between the word "responsible" in English and in Japanese. In this case the prosecutor uses the words "primarily responsible". Therefore, I feel obliged, sir, to object to this particular document, and the first and third questions

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on the succeeding document, if it is placed in evidence.

THE PRESIDENT: You are raising now a question as to the meaning of an expression, not as to the accuracy of its translation; so there is nothing to refer to the Language Section. The accused, if he gives evidence, can tell us what he meant by the term he used.

MR. FIHELLY: We ask that document 2499-A be marked in evidence and the parent document marked for identification.

CLERK OF THE COURT: Prosecution document
No. 2499 will be given exhibit No. 1243 for identification only.

(Whereupon, the document above mentioned was marked prosecution's exhibit No. 1243 for identification only.)

THE PRESIDENT: Admitted on the usual terms.

CLERK OF THE COURT: The excerpt therefrom,

to wit, document No. 2499-A, will be given exhibit

No. 1243-A.

(Whereupon, the document above referred to was marked prosecution's exhibit
No. 1243-A and received in evidence.)
MR. FIHELLY: I now read prosecution's

exhibit No. 1243-A, the extract from the TOJO interrogation of February 7, 1946, page 5:

"Q. So that you realize that you are the one primarily responsible for the December 1941 attacks on Pearl Harbor and American and British possessions.

"A. Yes, I am responsible.

11 Q. And the other parties whom you have mentioned are responsible, along with you, for those attacks?

"A. From the standpoint of assistance to the Throne /ho hitsu/, the Cabinet is jointly responsible and, hence, the other cabinet members bear responsibility; however, I, as Senior Member, am the one chiefly responsible. The Army Chief of Staff and the Navy Chief of Staff also bear responsibility."

We next offer in evidence International Prosecution Document No. 2508-A, which is the TOJO interrogation of March 1, 1946, pages 7 and 8, to show that the defendant TOJO had knowledge of the attacks made on Pearl Harbor, Malaya, Hongkong and the Philippines for some time prior to the actual attacks being made. We ask that the parent document be marked for identification.

CLERK OF THE COURT: Prosecution's document No. 2508 will receive exhibit No. 1244 for identification

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only.

(Whereupon, the document above mentioned was marked prosecution's exhibit No. 1244 for identification.)

THE PRESIDENT: The extract is admitted on the usual terms.

CLERK OF THE COURT: Prosecution's document No. 2508-A, the excerpt, will be given exhibit No. 1244-A.

(Whereupon, the document above referred to was marked prosecution's exhibit
No. 1244-A and received in evidence.)

MR. FIHELLY: I now read prosecution's exhibit No. 1244-A, an extract from the TOJO interrogation of March 1, 1946, pages 7 and 8:

"Q Did you not know of any of the other attacks which were going to be made on December 8th simultaneously with the Pearl Harbor attack?

"A The Pearl Harbor attack was a Navy operation and I knew only that if the attack went smoothly that it would begin at such and such a time. The Talaya, Hongkong, and Philippines attacks were joint operations and, hence, as War Minister, I knew about them.

"Q How early did you know about each of them,

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that is Pearl Harbor and the others?

"Q I knew about the Pearl Harbor attack from the time of the Liaison Conference just preceding the Imperial Conference of 1 December 1941. I knew about the other attacks some five or six days before the Liaison Conference met.

"Q Did you not, as Premier, know of and approve the attacks which were made on Pearl Harbor, Hong-kong, Malaya and the Philippines on or about 7 or 8 December 1941?

"A Of course. I did know about them and approve."

Lastly, I read from prosecution's exhibit N_C. 1204-A, page 5. It will be shown in Admiral Richardson's testimony that some 2342 American officers and enlisted men and some 54 civilians were killed in the Pearl Harbor attack. To show the defendant TOJO's justification as of that date for the Pearl Harbor attack and for the killing of Americans, we now read from page 5 of that extract -- page 5 of the exhibit, page 8 of the extract:

"Q Do you not agree that the attack made under such circumstances was nothing but murder and not warfare?

A No, I don't agree. I think it was legal

defense in the face of challenge. 1 "Q Do you, as a Japanese, feel proud of the fact that several thousand Americans were killed 3 at Pearl Harbor in this manner? No. I am not proud of it. 5 "(Session adjourned at 12:25 for luncheon.) 6 ******** "(Session resumed at 1345 hours.)" 8 Further statement by the defendant TOJO: 9 I should like to make a supplementary 10 explanation of my answer to the last question as to 11 whether I was proud that several thousands of 12 Americans were casualties as a result of the attack 13 14 on Pearl Harbor. 15 "I sympathize with those who died, but Japan 16 had been challenged and so she took justifiable self-17 defense. The English and American Governments had 18 menaced Japan militarily and economically and they 19 should have had a suitable attitude of readiness. 20 Furthermore, the attack was against military ob-21 jectives." 22 That finishes our documentary evidence. 23 Mr. Keenan, Chief of Counsel, will now

THE PRESIDENT: Mr. Chief of counsel.

present evidence.

MR. KEENAN: We now present to the Court our next witness, Mr. Ballantine.

We believe it fair to set forth our contention that the evidence adduced will show him to be eminently qualified as an expert on the subject of international relations in the Far East, particularly those having to do with the United States of America, Japan and China. For such reason, his testimony which this Tribunal has already permitted to be given in the form of a prepared statement, designated an affidavit, will on such account include his own conclusions and those of his associates in the State Department.

of facts and circumstances employing at times language designed to not alone clarify but to characterize. Events and conclusions stated will be those arrived at and those acted upon as the basis for the position and procedure adopted. Many of his conclusions will be documented by exhibits, the first three of which (A to C, inclusive) have already been introduced in evidence, the balance of which (from D to N, inclusive) will be offered in evidence as a series of documents introduced at appropriate times during his testimony.

Mr. Ballantine will describe briefly the nature of

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the documents. With the Court's permission, these exhibits will be read by counsel. Mr. Ballantine. I now offer for identification only I. P. S. document No. 2215. CLERK OF THE COURT: Prosecution document No. 2215 will receive exhibit No. 1245 for identifi-cation only. (Whereupon, the document above mentioned was marked prosecution's exhibit No. 1245 for identification only.)

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MR. KEENAN: This is the affidavit of Mr. Ballantine.

JOSEPH W. BALLANTINE, called as a witness on behalf of the prosecution, being first duly sworn, testified as follows:

DIRECT EXAMINATION

BY MR. KEENAN:

Q Mr. Ballantine, will you proceed to read your statement.

A (Reading) "I, Joseph W. Ballantine, having been duly sworn on oath, depose and say:

"I entered the Foreign Service of the
United States in June 1909, and thereafter served
continuously up to date at various diplomatic and
consular posts and in the Department of State. From
1909 until 1928 I served continuously either at the
American Embassy at Tokyo or in consular posts in
the Japanese Empire. From 1928 to 1930 I served in
the Department of State."

MR. LOGAN: May I interrupt, if the Tribunal please? I did not realise that counsel was having Mr. Ballantine read the statement. We wanted to enter objections to it.

THE PRESIDENT: He has already put the

1	statement in the form of an affidavit, but he is
2	now giving evidence on oath from the box, as I under
3	stand.
4	MR. LOGAN: He is reading from the affi-
5	davit.
6	THE PRESIDENT: If that is not correct,
7	then, before he reads from that affidavit, it must
8	be tendered in evidence.
9	MR. LOGAN: That is what I was waiting for
10	the prosecution to do.
11	THE PRESIDENT: He could identify the affi-
12	davit as his and say it is true, and then it could
13	be read by somebody else, Mr. Chief of Counsel.
14	MR. KEENAN: Will the Clark please have the
15	last exhibit, 1245 marked for identification, handed
16	to the witness, Mr. Ballantine?
17	(Whereupon, a document was handed
18	to the witness.)
19	BY MR. KEENAN (Continued):
21	Q Is that your affidavit, the exhibit just
22	handed to you, Mr. Ballantine?
23	A That is.
24	Q Are the contents therein true?
25	A Yes.
	MR. KEENAN: I now offer the exhibit in

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evidence, if the Court please, marked for identification No. 1245.

THE PRESIDENT: Admitted on the usual terms.

(Whereupon, the document above referred to, previously marked prosecution's
exhibit No. 1245 for identification, was
received in evidence.)

MR. LOGAN: If the Tribunal please, I wish to make objection before it is admitted. In the first place, if the Tribunal please, this witness, I understand, is fully conversant with both the English and the Japanese language. We do not have the same reasons that have been used heretofore where witnesses have testified by affidavit due to language difficulties.

In the second place, the affidavit itself contains many immaterial and irrelevant matters going back as far as 1895. We believe it contains conclusions which are within the province of this Court of determination. It quotes copiously from numberous documents, some of which have already been introduced in evidence. It is, therefore, repetitious.

And lastly, we believe that a witness of Mr. Ballantine's qualifications should give his

evidence in response to questions and not by virtue of a carefully prepared affidavit which has been, perhaps, drawn, revised and again revised, in which 3 event the defense is seriously prejudiced by such 4

5 a method of procedure.

In all probability, less time would be consumed if this witness were examined by question and answer form rather than by reading of his affidavit in so far as the cross-examination would be concerned.

THE PRESIDENT: Mr. Smith.

Mr. Chief of Counsel.

MR. KEENAN: Mr. President, it is proper to bring to the attention of the Tribunal at this time that the very matters that have consumed a little time this morning before the Court have already been settled in Chambers in an order issued by this Court permitting this procedure to be followed.

THE PRESIDENT: I authorized this procedure, of course, subject to what my colleagues might decide to the contrary, but I did not authorize this particular statement. I would not see it; that would be prepared later.

The only decision we can give on this application is that we will pay careful regard to

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what counsel for the defense have said, to what Mr. 1 Logan said, and what you have said, Mr. Smith, and 2 we will disregard anything which is not properly 3 in evidence. That has been our decision on similar 4 matters previously, and there is no occasion to 5 change it. 6 MR. SMITH: If your Honor please, I would 7 like to make a brief objection on behalf of Mr. 8 HIROTA. Cf all the prize affidavits we have had in 9 this case, this seems to be the worst in that all 10 these broad, sweeping, grand conclusions --11 MR. KEENAN: I object. I ask that counsel 12 be admonished by the Court to refrain from making 13 such remarks now or in the future and all other times. 14 THE PRESIDENT: Counsel do make such re-15 marks. There is nothing particularly objectionable 16 to what Mr. Smith says; but his action in trying to 17 get the decision of the Court reopened is objection-18 able. We have given our decision, and we are not 19 20 going to modify it. 21 As to the objection to this evidence being 22

given by statement in writing or by affidavit, the following seems to me to be very pertinent in a note from a colleague, and I propose to read it:

"Far from being prejudiced, the accused,

having had advance copies of the evidence, have been 1 enabled to check each statement and to test its truth 2 in cross-examination. They have been advantaged." 3 1. Mr. Chief of Counsel. 5 MR. SMITH: May I answer your Honor's last 6 statement which has put a new issue in this case? 7 THE PRESTDENT: 8 MP, SMITH: I ask your Honor to allow me a 9 special exception in refusing to hear the grounds 10 for my objection and your Honor's last remark to 11 me. 12 THE PRESIDENT: You may have your exception. 13 What I stated from the note is a mere observation 14 that has been made previously and which has been 15 repeated for the common knowledge. No decision is 16 involved: it is a mere statement of fact. 17 Mr. Chief of Counsel. 18 BY MR. KEENAN. (Continued): 19 Will you proceed? 20

(Reading) "From 1930 to 1934 I served as Consul-General at Canton, China; from 1934 to 1936 I served as Consul-General at Mukden, Manchuria; from July to December 1936 I served temporarily at the American Embassy in Tokyo as First Secretary; and

from March 1937 to date I have served continuously

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in the Department of State. Up to September 20, 1945 I was on duty in the Office of For Eastern Affairs of the Department of State. Between December 1944 and September 1945 I was Director of that office. Since September 1945 my position has been that of Special Assistant to the Secretary of State.

"The matters herein deposed to are mainly within my personal knowledge, otherwise they are matters with which I am familiar from records of the Department of State.

"During practically all of my career in the foreign service, I have dealt with Far Eastern Affairs and have followed closely the course of Japanese-American relations. Un until 1931 the relations between the United States and Japan were generally friendly and the American Government and people consistently had an attitude of good will toward the government and people of Japan. The Japanese occupation of Manchuria caused an impairment of those relations.

"It is essential to an understanding of the true significance of the conversations which took place in 1941 between the representatives of the Japanese and American Governments looking to a peaceful settlement of the Pacific question to have clearly in mind the background of the political situation in and re-

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lating to the Far East.

"Almost from the outset of Japan's emergence as a modern state she had been pursuing a policy of military aggrandisement. For the most part, except during certain brief periods when forces of moderation appeared to be in the ascendancy, the intervals between one aggressive step and the next were but periods of consolidation.

"In 1895, following Japan's successful war against China, Japan annexed Formosa and tried unsuccessfully to establish a foothold in Manchuria.

"In 1905, after the Russo-Japanese war, Japan established herself securely in Manchuria by acquiring a lease of the Kwantung territory and ownership of the South Manchuria Railway. At that time Japan also acquired southern Sakhalin.

"In 1928, following the advent of the TANAKA Cabinet in 1927, Japan adopted a so-called 'positive' policy toward China under which it manifested an increasing disposition to intervene in China's internal affairs.

"In 1931 Japan invaded Manchuria and subsequently established there a puppet regime under the name of 'Manchukuo.' By that action, which was a flagrant violation of the Nine-Power Treaty, Japan broke

away from the policy of cooperation agreed upon in the Washington Conference treaties.

"The opnosition of the American Government to Japan's course was reflected in the identic notes which the United States Government delivered to the Japanese and the Chinese Governments, dated January 7, 1932, stating that the United States could not admit the legality of any situation <u>de facto</u>; that it did not intend to recognize any treaty or agreement between Chine and Japan which might impair U.S. treaty rights, including those relating to Chinese sovereignty and the open door policy; and that it did not intend to recognize any situation, treaty, or agreement brought about contrary to the Kellogg Pact.

"Although the United States was not a member of the League of Nations, it cooperated with the League in relation to the Manchurian question.

"In a note addressed to the Secretary of State dated February 21, 1934, Mr. HIROTA, Japanese Minister for Foreign Affairs, stated that he believed that no question existed between the United States and Japan 'that is fundamentally incapable of amicable solution.' The Secretary of State in his reply expressed concurrence in that view and emphasized the belief of the American Government in adjustments of

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questions by pacific means. The exchange of messages in question is quoted on pp. 127 - 129 inclusive, Foreign Relations of the United States - Japan, 1931-1941, Volume I.

"Nevertheless, on April 17, 1934, the Japanese Foreign Office spokesman gave out a truculent
official statement known as the 'Amau' statement. In
that statement, Japan made clear a purpose to compel
China to follow Japan's dictate and to permit other
countries to have relations with China only as Japan
allowed. A copy of that statement is annexed as
Exhibit A.

"On December 29, 1934, while HIROTA was still Foreign Minister, Japan gave formal notice of its intention to withdraw at the end of 1936 from the Naval Limitation Treaty signed at Washington on February 6, 1922."

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1	THE PRESIDENT: If there is an annexure to
2	this affidavit, it should be read at this stage
3	unless there is some good reason for not reading it.
4	MR. KEENAN: The only reason, Mr. President,
5	that it is not read now is that it has already been
6	offered to this Court, and I did not think the Court
7	would like to have it done twice.
8	THE PRESIDENT: We would like particulars
9	of it. Frankly, I do not recollect its being read.
)	We would like particulars of it.
1	MR. KEENAN: With the Court's permission
2	THE PRESIDENT: It must have been a long
3	time ago, Mr. Chief of Counsel.
4	MR. KEENAN: I am sure that it was offered
5	in evidence; but, that it has been read to the Court,
5	I am not positive.
7	Defense counsel, Mr. President, calls to
3	my mind states that there are several different
9	versions of the Amau Statement. It is not very long;
0	it is a page. And, to avoid any question about it,
1 2	I would be very glad to comply, to read it, with
_	the Court's permission.

THE PRESIDENT: We have had short, important documents read twice.

MR. KEENAN: The Amau Statement:

"UNOFFICIAL STATEMENT BY THE JAPANESE FOREIGN OFFICE, April 17, 1934."

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I believe this is already in the hands of the translator, and this light is now showing. I would like to inquire if the translation section is having any difficulty following me.

THE MONITOR: Mr. Keenan, We are ready now. We can proceed, sir.

> MR. KEENAN: (Reading)

"The following is an English translation unofficially issued by the Japanese Foreign Office of the unofficial statement issued by the Foreign Office on April 17, 1934, known as the 'Amau Statement!:

"Owing to the special position of Japan in her relations with China, her views and attitude respecting matters that concern China, may not agree in every point with those of foreign nations; but it must be realized that Japan is called upon to exert the utmost effort in carrying out her mission and in fulfilling her special responsibilities in East Asia.

"Japan has been compelled to withdraw from the League of Nations because of their failure to agree in their opinions on the fundamental principles of preserving peace in East Asia. Although Japan's

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attitude toward China may at times differ from that of foreign countries, such differences cannot be evaded, owing to Japan's position and mission.

"It goes without saying that Japan at all times is endeavoring to maintain and promote her friendly relations with foreign nations, but at the same time we consider it only natural that, to keep peace and order in East Asia, we must even act alone on our own responsibility and it is our duty to perform it. At the same time, there is no country but China which is in a position to share with Japan the responsibility for the maintenance of peace in East Asia. Accordingly, unification of China, preservation of her territorial integrity, as well as restoration of order in that country, are most ardently desired by Japan. History shows that these can be attained though no other means than the awakening and the voluntary efforts of China herself. We oppose, therefore, any attempt on the part of China to avail herself of the influence of any other country in order to resist Japan: We also oppose any action taken by China, calculated to play one power against another. Any joint operations undertaken by foreign powers even in the name of technical or financial assistance at this particular moment

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1	after the Manchurian and Shanghai Incidents are
2	bound to acquire political significance. Undertak-
3	ings of such nature, if carried through to the end,
4	must give rise to complications that might eventually
5	necessitate discussion of problems like fixing spheres
6	of influence or even international control or division
7	of China, which would be the greatest possible mis-
8	fortune for China and at the same time would have the
9	most serious repercussion upon Japan and East Asia."
0	THE PRESIDENT: Could we have the exhibit
1	number of the statement, if it is already tendered?
12	MR. KEENAN: I can bring it to you immedi-
13	ately at the beginning of next session. I have all
14	those exhibits.
15	THE PRESIDENT: We will adjourn now until
16	half-past one.
17	(Whereupon, at 1200, a recess was
18	taken.)
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AFTERNOON SESSION

The Tribunal met, pursuant to recess, at

MARSHAL OF THE COURT: The International Military Tribunal for the Far East is now resumed.

THE PRESIDENT: Mr. Chief of Counsel.

JOSEPH W. BALLANTINE, called as a witness on behalf of the prosecution, resumed the stand and testified as follows:

DIRECT EXAMINATION

BY MR. KEENAN (Continued):

MR. KEENAN: For the convenience of the Court, the Amau Statement which I am now reading is exhibit 935. It is found on mage 9389 of transcript of record, 4 November. Resuming from the document:

"Japan, therefore must object to such undertakings as a matter of principle, although she will
not find it necessary to interfere with any foreign
country negotiating individually with China on questions of finance or trade, as long as such negotiations
benefit China and are not detrimental to the maintenance
of peace in East Asia.

"However, supplying China with war planes,

building aerodromes in China and detailing military instructors or military advisors to China or contracting a loan to provide funds for political uses, would obviously tend to alienate the friendly relations between Japan and China and other countries and to disturb peace and order in East Asia. Japan will oppose such projects.

"The foregoing attitude of Japan should be clear from the policies she has pursued in the past. But, on account of the fact that positive movements for joint action in China by foreign powers under one pretext or another are reported to be on foot, it is deemed not inappropriate to reiterate her policy at this time."

THE WITNESS: (Reading)

"On December 29, 1934, while HIROTA was still Foreign Minister, Japan gave formal notice of its intention to withdraw at the end of 1936 from the Naval Limitation Treaty signed at Washington on February 6, 1933."

MR. LOGAN: If the Tribunal please, I object to the witness reading the next sentence in that paragraph and the paragraph which follows it on the ground they are conclusions, and, certainly, those conclusions are something which the Court should determine and

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MR. LOGAN: Our difficulty, your Honor, is that we appreciate your ruling that you intend to

disregard conclusions, but when the affidavit is

this witness should not be permitted to read them.

THE PRESIDENT: The witness certainly has drawn conclusions which the Court, of course, will draw for itself. He has also sworn to issues but, as I said before, we are going to disregard all those things. He has sworn to a violation of the Nine-Power Pact which, I think, is an issue raised by the Indictment.

MR. KEENAN: Mr. President, might I respectfully advise the Tribunal of the position of the prosecution, that this witness is more than an expert. He is the representative of the United States of America at these prime negotiations preceding the outbreak of war and while, of course, none of his comments, deductions or conclusions are offered as being in any manner attempting to convince the Court of the truth of what he is saying, those facts will be determined, of course, by this Honorable Court from the evidence before it, but he is setting forth the views of himself and his colleagues authorized to represent the United States in the exploratory conversations and in the attitude and proceedings thereafter which may be of interest to the Court.

completed we don't know which conclusions the Court has disregarded. We hope that you disregard the same conclusions we would like to have disregarded, but we don't know.

THE PRESIDENT: Well, it is a pity that he is purposed to swear to the breach of the Nine-Power Pact. He could have stated the facts from which we might have drawn the conclusion that there had been a breach.

MR. KEENAN: He is stating, Mr. President, the position of the United States of America taken in the month of June and July, August and September and later in 1941 with no desire or purpose of attempting through his testimony --

THE PRESIDENT: Take this last statement.

It may be the fact but it is not for him. "Following the giving of that notice, Japan proceeded energetically to increase her armaments, preparatory to launching her invasion in China." We can be trusted to draw our own conclusions from the other evidence. There is such evidence.

MR. KEENAN: I have been unsuccessful,
Mr. President, in making clear our theory that we are
not attempting to have this witness foreswear an issue.
We are attempting to have him state the background as
it appeared to the Secretary of State of the United

States at the time these negotiations or exploratory conversations were being had.

THE PRESIDENT: But that doesn't render his conclusions any more acceptable or admissible. It is an explanation but not a justification. I think the position --

MR. KEENAN: The prosecution, in its judgment, differs sharply with the views as expressed by the President of the Court on that subject, and for that reason offered this evidence. If it had believed that the Court did not believe it to be proper to show the position taken by the United States of America and the reasons why its officials took that position, this evidence would not have been tendered. We thought it competent then; we think it competent now. The Court, of course, will rule.

THE PRESIDENT: Well, now, Mr. Chief of Counsel, I can assure you that I am expressing not my own view but that of the whole Tribunal, as far as I am aware, with one exception probably. I shall read what I regard as being the view of the majority of the Tribunal. I didn't write it; it was handed to me, but it is in accordance with what I have been saying. "The defense should be satisfied if we regard only facts deposed to by Mr. Ballantine. All inferences

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and conclusions made by him we will ignore. We can ourselves draw all necessary inferences and conclusions.

MR. KEENAN: I would think, Mr. President, that the parts that are referred to in this affidavit which the Court itself has adverted to are statements of facts with the exception, of course, of the allegation that it was the claim of the United States of America that the Nine-Power Pact was broken. That was the intention of this affidavit, to set forth that the United States of America claimed that the Nine-Power Pact was flagrantly violated.

THE PRESIDENT: I referred also to the following passage: "Following the giving of that notice, Japan proceeded energetically to increase her armaments, preparatory to launching her invasion in China." That is a conclusion from facts inasmuch as it states the reason for the preparation, for the increase in armaments. However, that is only one of many such things and, perhaps, the smallest of them all.

MR. KEENAN: One thing, Mr. President, I think is -- we can all be reasonably secure in, and that is that this Court will not be prejudiced by any unwarranted conclusion or any inference that may be drawn. We are not addressing a jury.

THE PRESIDENT: Perhaps what the witness is

1 saying, Mr. Chief of Counsel, would be less objectionable if he made it clear that he was giving, for what it was worth, the motives or reasons that actuated the United States Government, but it doesn't so annear. 5 MR. KEENAN: It will so appear, Mr. President, 6 in this affidavit. 7 THE PRESIDENT: If the reasons for the attitude 8 of the United States Government at any time or times 9 becomes relevant to any issue, of course those reasons 10 may be given. 11 MR. KEFNAN: Mr. Ballantine, were the state-12 ments made in the affidavit which you prepared and from 13 which you are reading the conclusions and presumptions 14 of fact upon which the officials of the United States 15 Government acted? 16 THE WITNESS: They were. 17 MR. KEENAN: Are you stating the position, 18 having participated with Mr. Cordell Hull in the --19 MR. LOGAN: If the Court please. 20 MR, KEENAN: Just a minute. I would like to 21 finish the question. 22 MR. LOGAN: The witness was about to answer. 23 MR. KIENAN: In other words, Mr. Ballantine, 24 having taken part in these discussions with the 25 President and Secretary of State at the times mentioned

in 1941, are you stating the position of the Government of the United States on these matters?

THE WITNESS: I am.

MR. LOGAN: If the Tribunal please, we object to the form of the question asked by the Chief Prosecutor and also object to the fact that this witness is endeavoring to interpret for the Court his own affidavit, and if he has answered the question we ask that it be striken out.

THE PRESIDENT: The only course open to the Tribunal is to allow the witness to proceed to read his statement and the Court, of course, will disregard all his conclusions but will confine itself to his statement of facts. If there is any particular conclusion which you think we should accept, you may press for its acceptance separately, Mr. Chief Prosecutor, but I don't think there will be any. To that extent, Mr. Logan's objection is upheld.

MR. KEFNAN: Mr. President, I think I ought to explain that this affidavit was prepared chiefly by my distinguished, learned, and beloved colleague, Mr. Comyns Carr, who is ill and I am taking his place at the present time, and by Mr. Ballantine.

Will you please proceed to read the affidavit?
THE WITNESS: (Reading) "In July 1937, with

HIROTA again Foreign Minister, Japan deliberately took advantage of a minor incident between Chinese and Japanese forces at a point near Peiping and began flagrantly to invade China on a huge scale. She poured into China immense armies which spread fan-like over great areas, including industrial and other key centers. These armies raped, robbed, murdred and committed all kinds of lawless acts. Particularly barbarous were the outrages in Nanking following occupation of that city by Japanese military on December 13, 1937. Public opinion in the United States was shocked by these outrages.

"Subsequent to the renewed Japanese armed attack on China, beginning on July 7, 1937, relations between the United States and Japan steadily deteriorated. The Japanese military forces completely disregarded in their acts suggestions made by the United States and other governments that reasonable considerations be given by them to the safety, rights and interests of nationals of third countries in China. American public opinion became outraged by the methods and strategy employed by the Japanese military and became gradually more and more critical of Japan. The United States Government looked with thorough disfavor upon the current manifestations of Japanese foreign

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policy and upon the methods employed by the Japanese military in pursuit of their policy.

"On August 10, 1937, the United States made an offer of American good offices in the dispute between Japan and China, but the attitude of the Japanese Government was such that nothing came of it."

MR. KEENAN: That is exhibit 950 in this record. THE WITNESS: (Reading)

"On October 6, 1937, the American Government protested that the action of Japan in China was inconsistent with the principles which should govern relationships between nations and was contrary to the provisions of the Nine-Power Treaty and of the Briand-Kellogg Pact.

"In November 1937 the United States participated with eighteen other nations in a conference held at Brussels to 'study peaceable means of hastening the end of the regrettable conflict which prevails' in the Far East. The conference was held in accordance with a provision of the Nine-Power Treaty of 1922. The repeated refusals of the Japanese Government to participate in the conference effectively prevented efforts to bring about an end to the conflict by mediation and conciliation. On November 24 the conference suspended its sittings."

"On December 12, 1937, Japanese aircraft bombed and sank the U.S.S. Panay in the Yangtze River.

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"To gain public support in Japan for its program of military expansion, slogans were used, such as 'the new order in Greater East Asia' and 'the East Asia Co-Prosperity Sphere.' The United States and other countries were charged with attempting to choke Japan's development. That charge was entirely unfounded except as it applied to American and British opposition to Japan's courses of aggression.

"On July 26, 1939, the Government of the United States notified the Japanese Government of its intention to terminate the Treaty of Commerce and Navigation of 1911. It was felt that this treaty was not affording adequate protection to American commerce either in Japan or in Japanese occupied portions of China, while at the same time the operation of the most-favored-nation clause of the treaty was a bar to the adoption of retaliatory measures against Japanese commerce. The treaty, therefore, terminated on January 26, 1940."

"During the entire period of the undeclared war between Japan and China there was on the part of the Japanese Government and the Japanese authorities in China flagrant disregard for and violation of American rights and interests and the jeopardizing of American lives. American property was invaded, occupied, and taken over by the Japanese military authorities. In many instances American property was bombed and American citizens placed in jeopardy of their lives. Discriminatory restrictions were placed upon American enterprise and trade in China. Japanese conscrship of and interference with American mail and telegrams and restictions upon freedom of trade, residence and travel by Americans subjected American interests to continuing serious inconveniences and hardships. Notwithstanding reneated representations and protests by the American Government and notwithstanding repeated and categorical assurances by the Japanese Government that equality of opportunity or the Open Door in China would be maintained and that American rights would be respected, viclations of American rights and interests continued. "The imposition by the Japanese authorities

of restrictions upon the movement and activities of

Americans in China operated to place Japanese

interests in a preferred position in China and was discriminatory in its effect upon legitimate. American interests. The imposition by the Japanese authorities of exchange controls, compulsory currency circulation, tariff revision and monopolistic promotion implied an assumption on the part of the Japanese authorities that the Japanese Government or the regimes established and maintained in China by Japanese armed forces were entitled to act in China in a capacity such as flows from rights of sovereignty and to disregard the established rights and interests of other countries, including the United States.

"The Japanese Frime Minister, in a public statement November 3, 1938, said in part: 'All countries of the world should have a clear recognition regarding the new situation in the Far East. History shows clearly that peace and independence in China have been frequently menaced as the result of the struggle for supremacy among foreign Fowers which was based on imperialistic ambitions. Japan sees the necessity of effecting a fundamental revision in this situation and desires to establish a new peace fabric in Far East on the basis of justice. It goes without saying that Japan will

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not exclude cooperation of foreign Powers. Neither she intends to damage the legitimate rights of the third Fower in China. If the Powers understand the real intentions of Japan and devise a policy in accordance with the new situation in the Far East, Japan does not grudge to cooperate with them for peace in the Far East. He did not, however, define what he meant by policies 'in accordance with the new situation in the Far East.' (U. S. Foreign Relations -- Japan - 1931-1941, Volume I page 480.)"

 $\ensuremath{\mathtt{MR}}\xspace$. KEENAN: That is exhibit 220-C in this record.

THE WITNESS: (Continuing)

"In September 1939 the Government of the United States protested to the Japanese Government against a large-scale propaganda campaign against Western nations, including the United States, undertaken by Japanese agencies in areas of China under Japanese control. In pronouncements and manifestos issued by puppet regimes at Peiping and Nanking it was sought to persuade Chinese people that the difficulties and burdens which the hostilities had brought upon the native population should be blamed upon the Western nations,

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including the United States. Strong anti-American feeling was fostered in various places, anti-American parades were organized, and anti-American banners and posters were displayed.

"In August and September 1940 it came
to the knowledge of the Department of State that
Japan had concluded an agreement with Vichy France
under which Japanese troops moved into northern
Indo-China. The Acting Secretary of State on
September 20, 1940, informed the Japanese Ambassador
that the Ambassador himself could be under no
misapprehension as to the very serious disquiet
and very open opposition which the action threatened by Japan in Indo-China would create in the minds
of the members of the United States Government
and on the part of public opinion generally in
the United States.

"In September 1940, Japan entered into
the Tripartite Pact with Germany and Italy. In
the view of the Government of the United States
that alliance was aimed directly at the United
States. It was designed to discourage the United
States from taking adequate measures of self-defense
until both Japan and Germany had completed their
program of conquest in Asia and Europe, when they

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could turn on the United States then standing alone.

The Secretary of State in commenting on September

30, 1940, to the British Ambassador on the subject of that alliance observed that the relations

among Germany, Italy and Japan, each having a

common objective of conquering certain areas of

the world and each pursuing identical policies of

force, devastation, and seizure, had been during

recent years on the 'basis of complete understanding

and of mutual cooperation' for all practical purposes.

"After the autumn of 1940 it became clearly apparent that the Japanese military leaders had embarked upon a program for the conquest of the entire Far East and Western Pacific area. That program was referred to by euphemistic slogans such as the 'New Order in Greater East Asia' and 'the Greater East Asia Co-prosperity Sphere.'

They went out with force and entered into collaboration with Hitler to establish a new world order, arrogating to themselves a sphere which embraced an area occupied by nearly half of the population of the world.

"During all these years the Government of the United States consistently sought to remind the Japanese Government of the traditional friendship

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and mutually profitable relations between the two countries and to keep before the Japanese Government in the most tactful manner possible the principles which should form the basis of worthwhile relation—ships between nations. The Government of the United States also sought to dissuade Japan from her courses by pointing the way to just and honorable alternatives which would have assured Japan what she professed to seek — national security and economic prosperity.

"It was also necessary to bear in mind in entering upon the conversations with the Japanese in 1941, Japan's long record of duplicity in international dealings.

"In 1904, Japan guaranteed Korea's independence and territorial integrity. In 1910, Japan annexed Korea.

"In 1908, Japan pledged with the United States to support the independence and integrity of China and the principle of equal opportunity there. In 1915, Japan presented to China the notorious 'twenty-one demands.'"

"In 1918, Japan entered into an interallied arrangement whereby forces, not exceeding about 7,000 by any one power, were to be sent to Siberia to guard military stores which might be subsequently needed by Russian forces, to help the Russians in the organization of their own self-defense, and to aid the evacuating Czechoslovakian forces in Siberia. The Japanese military saw in this enterprise an opportunity in which they were eventually unsuccessful, to annex eastern Siberia and sent more than 70,000 troops.

"In the Nine-Power Treaty of 1922, Japan agreed to respect China's sovereignty, independence and territorial and administrative integrity. Japan also agreed to use its influence to establish the principle of equal opportunity there. Japan's whole course in China since 1931 of military occupation and economic domination was in violation of those pledges.

"On November 21, 1932, Mr. MATSUOKA, then
Japanese delegate to the League of Nations, said:
"We want no more territory". By the end of 1932
Japanese forces had occupied the whole of Manchuria,
and in subsequent years they moved southward and
westward occupying a vast area of China."

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"On July 27, 1937, Prince KONOYE, then

Japanese Premier, said: In sending troops to North

China, of course, the Government has no other purpose, as was explained in its recent statement, than

to preserve the peace of East Asia. In order to

'preserve the peace of East Asia, Japanese forces

for four years had carried warfare and suffering over

the greater part of China.

"On October 28, 1937, the Japanese Foreign Office said, 'Japan never looks upon the Chinese people as an enemy . . . 'Japan showed its friendly feeling for China by bombing Chinese civilian populations, by burning Chinese cities, by making millions of Chinese homeless and destitute, by mistreating and killing civilians, and by acts of horror and cruelty.

"On April 15, 1940, Mr. ARITA, then Japanese Minister for Foreign Affairs, said the 'Japanese Government cannot but be deeply concerned over any development ... that may affect the status quo of the Netherlands East Indies.' Following the occupation of the Netherlands by Germany that spring, Japan sent a Commercial Commission to the Indies which asked concessions so far reaching that, if granted, they would have reduced the Indies practically to a

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Japanese colony.

"After the renewal of Japan's undeclared war against China in July 1937, Japanese civilian leaders time and again gave assurances that American rights would be respected. Time and again the Japanese military acted in violation of those assurances.

"Time and again the Japanese gave assurances that American lives and property in China would be respected. Yet there were reported in steadily mounting numbers cases of bombing of American property with consequent loss or endangering of American lives.

"Time and again, the Japanese gave assurances that American treaty rights in China would be respected. Unnumbered measures infringing those rights were put into effect in Japanese-occupied areas. Trade monopolies were set up, discriminatory taxes were imposed, American properties were occupied, and so on. In addition, American nationals were assaulted, arbitrarily detained, and subjected to indignities.

"In 1931-1933, while Japan was carrying forward its program of aggression, the American Government was moving steadily ahead in advocacy of world support of sanctity of treaties and peaceful processes."

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"On May 16, 1934, the Secretary of State had a general conversation with Japanese Ambassador SAITO, one of many conversations in which he endeavored to convince the Japanese that their best interests lay in following policies of peace.

"Three days later, the Secretary of State talked again with the Japanese Ambassador. During the conversation, the Ambassador repeated the formula which his Government had been putting forward publicly for some weeks to the effect that Japan had a superior and special function in connection with the preservation of peace in Eastern Asia. The Secretary of State brought to the Japanese Ambassador's attention the clear implications contained in the Japanese formula of the intention on the part of Japanese formula of the intention on the part of Japanese and territories.

"During the winter of 1940 and the spring of 1941, it was apparent that the Japanese military leaders were starting on a mission of conquest of the entire Pacific area west of a few hundred miles of Hawaii and extending to the South Seas and to India. The Japanese were out with force in collaboration with Hitler to establish a new world order, and they thought they had the power to compel all peaceful nations to

come in under that new order in the half of the world they had arrogated to themselves.

"In March 1941, just as I was about to proceed to China to assume the post of Counselor of Embassy there, I was instructed by the Secretary of State to remain in Washington for consultation in connection with a suggestion which had been informally brought to the attention of the President and the Secretary of State through the medium of private Americans and Japanese that the Japanese Government would welcome an opportunity to alter its political alignments and modify its attitude toward China. It was represented that if an agreement could be achieved with the U. S. which would offer Japan security, this would enable the moderate elements in Japan to gain control of the domestic political situation there. It was, further represented that there was adequate support in the Japanese Government for an agreement with the U. S. which would provide, among other things, for practical nullification of Japan's alliance with the Axis and for settlement of the conflict between China and Japan on terms which would give complete recognition by Japan of the 'open door' in China, provided that Japan received similar treatment elsewhere in the Far East. It was also represented that the

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Japanese people were weary of the hostilities with China and that most elements in Japan were prepared for a recasting of Japan's policies along liberal and peaceful lines.

"Welcoming these suggestions, but also with the history as above summarized in mind, the President and the Secretary of State during March and April, 1941, several times discussed with the Japanese Ambassador the subject of effecting an improvement in the relations between the United States and Japan.

"On May 12, the Japanes. Ambassador presented as under instructions a proposal for a general settlement between the two countries covering the entire Pacific area. A copy of that document is annexed as Exhibit B."

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MR. KEENAN: That, if the Court please, is exhibit 1070, found on page 9891 of transcript of record for 7 November 1946. It is a very long document, and I do not believe the Court would care to have it repeated at this time.

THE PRESIDENT: No, I do not think there is occasion to do so, so far, Mr. Chief of Counsel.

THE "ITNESS: (Continuing)

"The terms which Japan intended to propose to China were indicated only through reference to the 'KONOVE principles.' Inasmuch as the 'KONOVE principles' had been made the basis of a so-called treaty between Japan and the Wang Ching-Wei Regime in November 1940, which had placed Japan in a position of overlordship with respect to the Wang Regime, the Secretary of State sought to induce the Japanese to state precisely the terms which they had in mind as a basis of Japan's negotiations with China, but the Japanese Ambassador and his associates constantly avoided making definite commitments by constant resort to vague generalities. In the course of conversations with me and with other officers of the Department, Colonel Hideo IWAKURO, the Special Military Adviser to the Japanese Ambassador, explained that the areas where stationing of Japanese troops in China was con-

Communistic activities through collaboration of the two countries /China and Japan/' included Inner Mengolia and the adjacent regions of China proper, comprehending a line of communication to the sea as for south as Tsingtao which thus meant Japanese military domination of the five northern provinces of Hopel, Shantung, Shansi, Chahar, and Suiyuan, with an aggregate area of more than 400,000 square miles and an estimated population of more than 80,000,000. This territory was in addition to Manchuria and the province of Jehol which Japan had brought under her control some years earlier. The Military Advisor declared to me that this stationing of Japanese troops in China was an absolute condition of any settlement with China.

"Notwithstanding the various objectionable features of the Japanese Government's proposal, in view of the world situation the Government of the U. S. decided to explore thoroughly every possible means, starting with the Japanese proposals, of coming to an agreement. The Secretary of State on numerous occasions at which I was present emphasized to the Japanese Ambassator that this Government was aware of the difficult internal situation which the Japanese Government faced and was prepared to be patient and to give the Japanese

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Government ample time to bring Japanese public opinion into line in support of a liberal broad-gauge program, such as the Secretary of State and the Japanese Ambassador had been discussing in their conversations. The Japanese representatives expressed surprise that this Government should raise with them the points in regard to the terms of settlement which Japan proposed with Ching as they regarded the settlement of the China affair as a matter which concerned only China and Japan. The Secretary of State pointed out in numerous conversations that a perceful settlement between Japan and China was an essential element in furthering the objective which the U.S. and Japan had in mind, namely, the peace of the Pacific, and that if the U.S. should, as the Japanese proposed, suggest that China enter negotiations with Japan, this Government could not divest itself of a certain degree of responsibility with regard to the basis of the proposed negotiations and the general conformity of Japan's proposed terms with the principles which this Government supports. On May 28, in response to questions asked by the Secretary of State, the Japanese Ambassador indicated that withdrawal of the Japanese troops from China following a settlement with China, would not include Japanese troops retained in China for 'cooperative defense

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against Communism, and that he was unable to state how many troops Japan would propose retaining or to defire the precise areas in which these troops would be stationed. The Japanese Ambassador, in reply to further questions by the Secretary of State, said that he did not believe that the Far East had progressed to a point where other arrangements would be feasible. The Secretary of State also, on May 28, made it clear that the Japanese proposed formula with reference to Japan's relations to the Axis did not adequately clarify Japan's peaceful intention toward the U. S., should the U. S. through acts of selfdefense become involved in war with Germany. He emphasized that such clarification was needed, especially to off-set statements being made by Japanese officials in justification of Japan's Axis obligations and that if we made an agreement with Japan, critics would, unless the Japanese Government had adequately clarified its attitude on this point, assert that there was no assurance as to Japan's position vis-a-vis the U.S.

"The question of what Japan meant by 'economic cooperation' between China and Japan was also discussed. As the informal conversations proceeded, it was evident that Japan intended to retain a preferred economic position for herself in China, while at the same time

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trying to obtain for herself in the southwestern Pacific area economic rights such as it was unwilling that a Third Power should enjoy in China. The Secretary of State made it clear that retention by Japan of a preferred position in China would be inconsistent with the principle of non-discrimination in international commercial relations to which this Government was committed, which it believed to be essential for a lasting peace in the Pacific, and which the Japanese had said they approved.

"On June 6, the Secretary of St. to informed the Japanese Ambassador that he had received the impression, from the successive Japanese revisions of their proposal and from recent manifestations of the Japanese Government's attitude, that the Japanese Government was disposed (1) to stress Japanese alignment with the axis; (2) to avoid giving a clear indication of an intention to place Japan's relations with China on a basis which would contribute to a lasting peace in the Far East; and (3) to veer away from clear-cut commitments in regard to policies of peace and of non-discriminatory treatment which were the fundamentals of a sound basis for peace in the Pacific."

"The Japanese pressed for a complete replyto their proposals of May 12. Accordingly, on June 21, the Ambassador was given the American Govern-2 ment's view in the form of a tentative redraft of their proposals. A copy of that document is appended 4 as Exhibit G." 5 MR. KEENAN: Exhibit C in this document 6 is, in this case, exhibit 1092, found on page 10,004 7 of the transcript of the record for the date of 8 8 November 1946. 9 THE VITNESS: "There is annexed as Exhibit D 10 a comparison in parallel columns between such provisions 11 12 of the Japanese proposal of May 12 and the American 13 counterdraft of June 21, as represented material and 14 essential differences." 15 MR. KEENAN: I intended, if the Court please, 16 to follow a procedure of having each individual 17 exhibit from D to N separately identified and offered 18 in evidence, one by one. So I, therefore, offer in 19 evidence this exhibit D, and ask that it be offered 20 for identification at this time. 21 THE PRESIDENT: Admitted. 22 Mr. Logan. 23 MR. LOGAN: If the Tribunal please, there

is nothing on this document nor in the affidavit to

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indicate who drew it or from where it came.

THE PRESIDENT: I take it the witness did.

MR. KEENAN: Mr. President, I suggest that might be a little technical, but I can clear it up right away.

Mr. Ballantine, can you tell us who drew up this draft, exhibit D?

THE WITNESS: I drew it up myself, by taking the essential provisions to show just what the differences were on these essential points. I drew it up myself.

CLERK OF THE COURT: Prosecution's document
No. 2215-D will receive exhibit No. 1245-A.

(Whereupon, the document above referred to was marked prosecution's exhibit No. 1245-A, and received in evidence.)

MR. KEENAN: I understand that that has been admitted in evidence?

THE PRESIDENT: Yes.

MR. KEENAN: I would like at this time, if the Court please, for the Court's convenience, to have counsel permitted to read paragraph by paragraph where there are counter-paragraphs, the Japanese Government's draft, and have the witness respond as to the American Government's counter-draft, merely for

convenience in presentation if it meets with the 1 Court's approval. 2 THE PRESIDENT: You may follow that course. 3 for the time being, Mr. Chief of Counsel. 4 MR. KEENAN: "Japanese Government's Draft of 5 May 12. 6 The attitude of both Governments toward 7 the European War." 8 THE WITNESS: It is the same heading, American 9 Draft. 10 "II. The attitude of both Governments toward the 11 12 European War." 13 MR. KEENAN: "The Governments of the United 14 States and Japan make it their common aim to bring 15 about the world peace; they shall therefore jointly 16 endeavour not only to prevent further extension of the 17 European War but also speedily to restore peace in 18 Europe." 19 THE WITNESS: There is no counterpart to 20 that paragraph in the American draft. 21 MR. KEENAN: "The Government of Japan maintains 22 that its alliance with the Axis Powers was, and is, 23 defensive and designed to prevent the nations which 24 are not at present directly affected by the European 25

War, from engaging in it."

THE WITNESS: The first paragraph of the American draft is the counterpart:

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purpose of the Tripartite Pact was, and is, defensive and is designed to contribute to the prevention of an unprovoked extension of the European War."

MR. KEENAN: "The Government of Japan maintains that its obligations of military assistance

"The Government of Japan maintains that the

under the Tripartite Pact between Japan, Germany and Italy will be applied in accordance with the stipulation of Article 3 of the said Pact."

THE WITNESS: There is no counterpart in the American counter-draft to this paragraph 3.

MR. KEENAN: "The Government of the United States maintains that its attitude toward the European War is, and will continue to be, directed by no such aggressive measures as to assist any one nation against another. The United States maintains that it is pledged to the hate of war, and accordingly, its attitude toward the European War is, and will continue to be, determined solely and exclusively by considerations of the protective defense of its own national welfare and security."

THE WITNESS: The second paragraph is the counterpart to that, the second paragraph plus the

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note:

"The Government of the United States maintains that its attitude toward the European hostilities is and will continue to be determined solely and exclusively by considerations of protection and self-defense: its national security and the defense thereof.

"Note (There is appended a suggested draft of an exchange of letters as a substitute for the Annex and Supplement on the Part of the Government of the United States on this subject which constituted a part of the draft of May 31, 1941. For discussion of the fundamental question underlying this whole section, vide the Oral Statement handed the Japanese Ambassador on June 21.)

"(See also suggested exchange of letters Annex 3.)"

Now, that note is not my note. That note was embodied in the communication that was delivered to the Japanese representatives.

MR. KEENAN: I might state to the Court at this time in offering this exhibit that it is intended solely for the purpose of aiding the Court and everyone else in setting forth the differences, as the prosecution believes them to be, of the different suggestions made by the one country, revised or accepted or refused

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by the other. It has no other evidentiary value whatsoever.

THE PRESIDENT: One of my colleagues points out that this exhibit 1245-A is made up of exhibits 1070 and 1092, both of which have been read. The Tribunal does not desire that any more of exhibit 1245-A be read.

MR. KEENAN: I thought perhaps the Court would so order, and that is why I made the suggestion to further explain the exhibit.

THE PRESIDENT: Well, I told you to proceed to read it for the time being, Mr. Chief Prosecutor.

THE PRESIDENT: But that is how it has reacted on the Court.

MR. KEENAN: Yes.

MR. KEENAN: Yes, your Honor.

(Addressing the witness) Will you proceed to read the affidavit.

THE WITNESS: "On June 22, Germany attacked the Soviet Union, and in July the American Government began receiving reports that a large Japanese military movement into southern Indo-China was imminent. This Japanese movement threatened the Philippine Islands and British and Dutch possessions in the western Pacific area. It also threatened vital trade routes."

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"Officers of the Department of State immediately brought these reports to the attention of the Japanese Ambassador, pointed out the inconsistency between such a military movement and the conversations which were then proceeding, and requested information as to the facts. On July 23, the Japanese Ambassador stated in explanation that Japan needed to secure an uninterrupted source of supplies and to insure against encirclement of Japan militarily. The Acting Secretary of State, Mr. Welles, replied that the agreement which was being discussed between American and Japanese representatives, would give Japan far greater economic security than she could gain by occupying Indo-China. He pointed out that the United States policy was the opposite of an encirclement policy. He said that the United States could only regard the action of Japan as constituting notice that Japan was taking the last step to proceeding on a policy of expansion and conquest in the region of the South Scas. He told the Ambassador, under instructions from the Secretary of State, that under those circumstances, the Secretary could not see any basis for pursuing further the conversations with the Japanese Ambassador."

THE PRESIDENT: We will recess now for

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fifteen minutes. (Whereupon, at 1445 a recess was taken until 1505, after which the proceedings were resumed as follows:)

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MARSHAL OF THE COURT: The Tribunal is now resumed.

THE PRESIDENT: Mr. Chief of Counsel.
THE WITNESS (Reading):

"On July 24 President Roosevelt made a proposal to the Japanese Government that Indo-China be regarded as a 'neutralized' country. That proposal envisaged Japan's being given the fullest and freest opportunity of assuring for herself a source of food supplies and other raw materials which-according to Japanese accounts--Japan was seeking to obtain. The Japanese Government did not accept the President's proposal, and large Japanese forces were moved into Southern Indo-China.

an aggravated, overt act. It created a situation in which the risk of war became so great that the United States and other countries concerned were confronted no longer with the question of avoiding such risk but from then on with the problem of preventing a complete undermining of their security. It was essential that the United States make a definite and clear move in self-defense.

"Accordingly, on July 26, 1941, President Roosevelt issued an executive order freezing Chinese and Japanese assets in the United States. That order brought

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under the control of the Government all financial and import and export trade transactions in which Chinese or Japanese interests were involved. The British and Netherlands Governments took similar steps. The effect of this was to bring about very soon virtual cessation of trade between the United States and Japan.

or inquired whether it might not be possible for the responsible heads of the two governments to meet with a view to discussing means for reaching an adjustment of views. After reviewing briefly the steps which had led to a discontinuance of the informal conversations, the Secretary of State said it remained to the Japanese Government to decide whether it could find means of shaping its policies along lines which would make possible an adjustment of views.

On August 28 the President was given a message from the Japanese Prime Minister, Prince KONOYE urging that a meeting of the heads of the two Governments be arranged to discuss all important problems by Japan and the United States covering the entire Pacific area. Accompanying that message was a statement containing assurances, with several qualifications, of Japan's peaceful intent. Copies of the message and accompanying statement are annexed as Exhibit E. "

1	MR, KEENAN: Exhibit E is tendered in evidence.
2	THE PRESIDENT: Admitted.
3	CLERK OF THE COURT: Prosecution's document
4	No. 2215-E will receive exhibit No. 1245-B.
5	(Whereupon, the document above re-
6	ferred to was marked prosecution's exhibit
7	No. 1245-B and received in evidence.)
8	MR. KEENAN: Unless the Court so requires,
9	this document being lengthy, it will not be read at
10	this time.
11	THE PRESIDENT: It is not already read?
12	MR. KEENAN: It has not been read before.
13	THE PRESIDENT: We would like for you to
14	read it, Mr. Chief Counsel, if it has not been read
15	already.
16	MR. KEENAN (Reading): "THE JAPANESE PRIME
17	MINISTER (PRINCE KONOYE) TO PRESIDENT ROOSEVELT."
18	"27 August 1941.
19	"I deeply appreciate the courtesy of Your
20	Excellency in delivering personally to Ambassador
21	NONURA the reply of the United StatesGovernment to the
22 23	proposal of the Japanese Government regarding a meeting
24	between your Excellency and myself.
25	"In the face of universal warlike turmoil
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Japan and the United States are the last two major Powers

who hold the key to international peace. That the two nations should fall in the worst of relations at this time would mean not only a disaster in itself, but also the collapse of world civilization. Japan is solicitous for the maintenance of the peace of the Pacific and the peace of the world and she desires, therefore, to improve Japanese-American relations.

"The present deterioration of the Japanese-American relations is largely due, I feel, to a lack of understanding which has led to mutual suspicions and misapprehensions, and also encouraged the machinations and maneuvers of Third Powers.

"Without first eliminating such causes, it is impossible to expect adjustment of Japanese-American relations. This is why I wish to meet Your Excellency personally for a frank exchange of views.

"The preliminary informal conversations, disrupted July last, were quite appropriate both in spirit
and content. But the idea of continuing those conversations and to have their conclusion confirmed by the
responsible heads of the two Governments does not meet
the need of the present situation which is developing
swiftly and may produce unforeseen contingencies.

"I consider it, therefore, of urgent necessity that the two heads of the Governments should meet first

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to discuss from a broad standpoint all important probloms between Japan and America covering the entire
Pacific area, and to explore the possibility of saving
the situation. Adjustment of minor items may, if
mecessary, be left to negotiations between competent
officials of the two countries, following the meeting.

"Such is my aim in making the present proposal. I sincerely hope my views in this regard are fully understood and reciprocated by Your Excellency.

"Because of the nature of the meeting as stated above, I would prefer that it will take place as soon as possible.

"ZTokyo, 7 August 27, 1941.

"Statement by the Japanese Government Handed by the Japanese Ambassador (NOMURA) to President Roosevelt on August 28, 1941.

"The Japanese Government has received the communication conveyed by the Secretary of State and the President of the United States to the Japanese Ambassador on August 17, 1941. The Japanese Government desires to state its views as follows:

"The Japanese Government profoundly regrets that despite the pledge it has given heretofore as well as its repeated explanations concerning Japan's actions and measures in the foreign field, the United States

Government continues to entertain misgivings.

"The United States Government mentions certain situations and measures which it regards as inimical to a peaceful settlement in the Pacific area. In an atmosphere of world crisis and international confusion, it is sometimes difficult to ascertain when an event is a cause and when it is a consequence.

"When a nation is obstructed in the path
of natural and peaceful development or when the means
of its existence is threatened, not only is it imperative that that nation should take defensive measures,
but it is also required to do so for the maintenance
of a just peace. This was the motivating policy of the
Japanese Government.

"Meanwhile, the United States had taken certain measures which could be interpreted in Japan as indicative of a continuing unfriendly pressure at variance with the then current amicable conversations.

"The United States Government certainly
regards some of its actions as merely counter-measures
against Japan's policy and procedures which were considered
as conflicting with American interests and principles.
On the other hand, to the Japanese Government those
procedures were determined by considerations of selfprotection for meeting national requirements or removing

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environmental and political obstacles against national security.

"With admirable modesty of mind, the Government of the United States has seemed frequently unaware that its words and policies are automatically weighted with the immense power of America's accomplished facts, natural endowment and potential might. The President of the United States, and the Secretary of State, in their own unquestioning adherence to the ways of peaceful procedures, might find it difficult to believe that other nations, anywhere, could consider themselves threatened by the United States.

"Yet, as long as there is lacking the assuagement of that possible threat, there will be some less
favorably endowed (especially in essential resources)
who will feel compelled to consider defensively their
relations with the United States.

"In consequence, the Japanese Government welcomes the invitation by the Government of the United
States to an exchange of views in regard to basic policies and attitudes as the foundation of an understanding
that will condition lasting and extensive peace in the
Pacific area. For such peace, the Government of Japan
is ready: for such a united effort toward a peaceful
settlement covering the entire Pacific situation the

Government of Japan, like the Government of the United States, would be proud to make sacrifices.

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"Japan's measure in Indo-China was intended to accelerate the settlement of the China Incident; and at the same time it was calculated to remove all menace to the peace of the Pacific and to secure to Japan an equitable supply of essential materials. It was a measure of self-defense the Japanese Government felt obliged to take. But the Japanese Government has no intention of threatening thereby other countries.

"Therefore, the Japanese Government is prepared to withdraw its troops from Indo-China as soon as the China Incident is settled or a just peace is established in East Asia.

"Furthermore, in order to remove all possible doubt in this regard, the Japanese Government reaffirms herewith its repeated declaration that its present action in Indo-China is not a preparatory step for military advance into neighboring territories. The Japanese Government believes the above pledge will suffice to clarify also Japan's intentions toward Thailand.

"As regards Soviet-Japanese relations, the Japanese Government declares likewise that Japan will take no military action as long as the Soviet Union

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remains faithful to the Soviet-Japanese neutrality treaty and does not menace Japan or Manchoukuo or take any action contrary to the spirit of the said treaty. On the other hand, the Japanese Government sincerely hope that the United States Government will avoid any action that might give rise to a fear of menace to Japan through collaboration with the Soviet Union.

"In a word, the Japanese Government has no intention of using, without provocation, military force against any neighboring nation.

"Quite properly, discussions between the Japanese Government and the Government of the United States directed toward ascertaining if there existed a basis for negotiations for a peaceful settlement covering the entire situation,— such discussions would naturally envisage the working out of a progressive program, obtainable by peaceful methods. The Japanese Government shares fully that view with the Government of the United States.

"It is also stated by the United States Government that no proposals or suggestions affecting the rights and privileges of either the United States or Japan would be considered except as these might be in conformity with the basic principles to which the United States has long been committed. The fundamental

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national policy long cherished by the Japanese Government is again in full agreement on that point.

"Regarding the principles and directives set forth in detail by the American Government and envisaged in the informal conversations as constituting a program for the Pacific area, the Japanese Government wishes to state that it considers these principles and the practical application thereof, in the friendliest manner possible, are the prime requisites of a true peace and should be applied not only in the Pacific area but throughout the entire world. Such a program has long been desired and sought by Japan itself.

"The Japanese Government now confidently
hopes that from the larger viewpoint of a constructive
world peace, and in the light of the current international situation, past differences may be merged in
an agreement of principles and a cooperative effort
based on order and justice. The meeting of the
responsible heads of our respective Governments would
confirm and give such sanction to our purposes that
peace in the Pacific would be instituted by that meeting.

"(Foreign Relations, Vol. II, p. 572-575)"

THE WITNESS (Reading): "The President in his 1 reply given on September 3 suggested that there take 2 place immediately in advance of the proposed meeting 3 preliminary discussions on fundamental and essential 4 questions on which agreement was sought and on the 5 manner in which the agreement would be applied. A copy 6 of this reply is annexed as exhibit F." 7 MR. KEENAN: The prosecution offers in 8 evidence exhibit F of this affidavit. 9 THE PRESIDENT: Admitted. 10 CLERK OF THE COURT: Prosecution document 11 No. 2215 will receive exhibit No. 1245-C. 12 (Whereupon, the document above re-13 ferred to was marked prosecution's exhibit 14 15 No. 1245-C and received in evidence.) 16 MR. KEENAN (Reading): "'President Roosevelt's 17 Reply to the Japanese Prime Minister (Prince KONOYE), 18 Handed to the Japanese Ambassador (NOMURA on Sep-19 tember 3, 1941. 20 "'I have read with appreciation Your Excel-21 lency's message of August 27, which was delivered to me 22 by Admiral NCMURA. 23 "'I have noted with satisfaction the senti-24 ments expressed by you in regard to the solicitude of

Japan for the maintenance of the peace of the Pacific

and Japan's desire to improve Japanese-American relations.

"'I fully share the desire expressed by you in these regards, and I wish to assure you that the Government of the United States, recognizing the swiftly-moving character of world events, is prepared to proceed as rapidly as possible toward the consummation of arrangements for a meeting at which you and I can exchange views and endeavor to bring about an adjustment in the relations between our two countries.

letter to me reference was made to the principles to which the Government of the United States has long been committed and it was declared that the Japanese Government considers these principles and the practical application thereof, in the friendliest manner possible, are the prime requisites of a true peace and should be applied not only in the Pacific area but throughout the entire world and that such a program has long been desired and sought by Japan itself.

"'I am very desirous of collaborating with you in efforts to make these principles effective in practice. Because of my deep interest in this matter I find it necessary that I constantly observe and take

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account of developments both in my own country and in Japan which have a bearing upon problems between our two countries. At this particular moment I cannot avoid taking cognizance of indications of the existence in some quarters in Japan of concepts which, if widely entertained, would seem capable of raising obstacles to successful collaboration between you and me along the line which I am sure we both earnestly desire to follow. Under these circumstances, I feel constrained to suggest, in the belief that you will share my view, that it would seem highly desirable that we take precaution, toward ensuring that our proposed meeting shall prove a success, by endeavoring to enter immediately upon preliminary discussion of the fundamental and essential questions on which we seek agreement. The questions which I have in mind for such preliminary discussions involve practical application of the principles fundamental to achievement and maintenance of beace which are mentioned with more specification in the statement accompanying your letter. I hope that you will look favorably upon this suggestion.

"(Foreign Relations, Vol. II, p. 591-592)"
THE WITNESS (Reading): "It was felt by

the American Government that the President could go to such a meeting only if there were first obtained tentative commitment offering some assurance that the

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meeting could accomplish good. Neither Prince KONOYE nor any of Japan's spokesmen provided anything tangible. They held on to the threat against the United States implicit in the Tripartite Alliance. They would not state that Japan would refrain from attacking the United States if it became involved through acts of self-defense in the European War. The Japanese had already refused to agree to any preliminary steps toward reverting to peaceful courses, as for example adopting the President's proposal of July 24 regarding the neutralization of Indo-China. Instead they steadily moved on with their program of establishing themselves more firmly in Indo-China. They would not budge from their insistence in any peace agreement with China upon terms based on principles which were embodied in a so-called treaty of 1940 with the puppet Wang Ching-wei regime at Nanking and which included the stationing for an indefinite period of large bodies of Japanese troops in wide areas of China and the control by Japan of strategic industries and economic facilities in China -- terms which would have given Japan a permanent stranglehold over China. Inasmuch as months of closeup conversations with the Japanese had failed to move them on these points, it would have been illusory to expect that a meeting

between the President and the Prime Minister would have resulted in Japan's giving dependable pledges such as would have assured a peaceful settlement. It was clear that unless the proposed meeting produced concrete and clear-cut commitments toward peace, the Japanese would have distorted the significance of such a meeting in such a way as to have a discouraging effect upon the Chinese; if it had resulted merely in endorsing general principles, the Japanese in the light of their past practices could have been expected to utilize such general principles in support of any interpretation which Japan might choose to place upon them; and if it did not produce an agreement, the Japanese leaders would have been in position to declare that the United States was responsible for the failure of the meeting. "

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"On September 6 the Japanese Ambassador pre-

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sented a new draft of proposals. These proposals were much narrower than the assurances given in the statement communicated to the President on August 28. A copy of this proposal is annexed as exhibit G. 11

MR. KEENAN: Prosecution offers in evidence exhibit of this affidavit G.

THE PRESIDENT: Admitted.

CLERK OF THE COURT: Prosecution's document No. 2215-G will receive exhibit No. 1245-D.

(Whereupon, the document above referred to was marked prosecution's exhibit 1245-D and received in evidence.)

MR. KEENAN: With the Court's permission, Mr. Higgins will read this exhibit.

MR. HIGGINS: Mr. President, I read prosecution exhibit No. 1245-D.

"'DRAFT PROFOSAL HANDED BY THE JAPANESE AMBASSADOR (NOMURA) TO THE SECRETARY OF STATE ON SEPTEMBER 6, 1941.

"'The Government of Japan undertakes:

"'(a) That Japan is ready to express it concurrence in those matters which were already tentatively agreed upon between Japan and the United

States in the course of their preliminary informal conversations;

"'(b) that Japan will not make any military advancement from French Indo-China against any of its adjoining areas, and likewise will not, without any justifiable reason, resort of military action against any regions lying south of Japan;

the United States towards the European War will be decided by the concepts of protection and self-defense, and, in case the United States should participate in the European War, the interpretation and execution of the Tripartite Pact by Japan shall be independently decided;

"'(d) that Japan will endeavor to bring about the rehabilitation of general and normal relationship between Japan and China, upon the realization of which Japan is ready to withdraw its armed forces from China as soon as possible in accordance with the agreements between Japan and China;

"'(e) that the economic activities of the United States in China will not be restricted so long as pursued on an equitable basis;

"'(f) that Japan's activities in the

Southwestern Pacific Area will be carried on by peaceful means and in accordance with the principle of non-discrimination in international commerce, and that Japan will cooperate in the production and procurement by the United States of natural resources in the said area which it needs.

"'(g) that Japan will take measures
necessary for the resumption of normal trade relations between Japan and the United States, and in
connection with the above-mentioned, Japan is ready
to discontinue immediately the application of the
foreigners' transactions control regulations with
regard to the United States on the basis of reciprocity.

"The Government of the United States undertakes:

"'(a) that, in response to the Japanese Government's commitment expressed in point (d) referred to above, the United States will abstain from any measures and actions which will be prejudicial to the endeavour by Japan concerning the settlement of the China Affair;

"'(b) that the United States will reciprocate Japan's commitment expressed in point
(f) referred to above;

"'(c) that the United States will suspend

any military measures in the Far Fast and in the Southwestern Pacific Area;

"'(d) that the United States will immedistely /upon settlement/ reciprocate Japan's commitment expressed in point (g) referred to above by
discontinuing the application of the so-called
freezing act with regard to Japan and further by
removing the prohibition against the passage of
Japanese vessels through the Panama Canal.'"

THE WITNESS: (Reading)

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"On September 25, the Japanese Government presented to Ambassador Grew a complete new draft of the Japanese proposals and urged that an early reply be made. The new redraft did not indicate any modification of the attitude of the Japanese Government on fundamental points. A copy of this proposal is annexed as exhibit H."

MR. KEENAN: And now, if the Court please, offered in evidence by the prosecution.

THE PRESIDENT: Admitted.

CLERK OF THE COURT: Prosecution's document No. 2215-H will receive exhibit No. 1245-E.

(Whereupon, the document above referred to was marked prosecution's exhibit 1245-E and received in evidence.)

MR. KEENAN: With the Court's permission, I proceed to read it:

"'JAPANESE PROPOSALS SUBMITTED TO THE AMERICAN AMBASSADOR
IN JAPAN (GREV) ON SEPTEMBER 25, 1941

"Tokyo, September 25, 1941.

"The Governments of Japan and of the United States accept joint responsibility for the initiation and conclusion of a general agreement of understanding as expressed in a joint declaration for the resumption

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of traditional friendly relations.

"'Without reference to specific causes of recent estrangement, it is the sincere desire of both Governments that the incidents which led to the deterioration of the amicable sentiment between their countries should be prevented from recurrence and corrected in their unforeseen and unfortunate consequences.

that, by a cooperative effort, Japan and the United
States may contribute effectively toward the establishment and preservation of peace in the Pacific area and,
by the rapid consummation of an amicable understanding, encourage world peace and arrest, if not dispel,
the tragic confusion that now threatens to engulf civilization.

"'For such decisive action, protracted negotiations would seem ill-suited and weakening. Both Governments, therefore, desire that adequate instrumentalities should be developed for the realization of a general understanding which would bind, meanwhile, both Governments in honor and in act.

"'It is the belief of both Governments that such an understanding should comprise only the pivotal issues of urgency and not the accessory concerns which could be deliberated later at a conference."

"Both Governments affirm that their national

policies are directed toward the foundation of a lasting

peace and the inauguration of a new era of reciprocal

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confidence and cooperation between the peoples of both countries.

traditional, and present, concept and conviction that nations and races compose, as members of a family, one household living under the ideal of univeral concord through justice and equity; each equally enjoying rights and admitting responsibilities with a mutuality of interests regulated by perceful processes and directed to the purusit of their moral and physical welfare, which they are bound to defend for themselves as they are bound not to destroy for others; they further admit their responsibilities to oppose the oppression or exploitation of other peoples."

"'II. The attitudes of both Governments toward the European War.

"Both Governments maintain it their common aim to bring about peace in the world, and, when an opportune time arrives, they will endeavor jointly for the early restoration of world peace."

THE PRESIDENT: You omitted a paragraph,

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Mr. Chief of Counsel.

MR. KEENAN: I am sorry.

THE PRESIDENT: It is the last paragraph of I.

MR. KEENAN: (Reading)

"Both Governments are firmly determined that their respective traditional concepts on the character of nations and the underlying moral principles of social order and national life will continue to be preserved and never transformed by foreign ideas or ideologies contrary to those moral principles and concepts."

Thank you.

"'II. The attitudes of both Governments toward the European War.

"Both Governments maintain it their common aim to bring about peace in the world, and,
when an opportune time arrives, they will endeavor
jointly for the early restoration of world peace.

"'With regard to developments of the situation prior to the restoration of world peace, both Governments will be guided in their conduct by considerations of protection and self-defense; and, in case the United States should participate in the

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European War, Japan would decide entirely independently in the matter of interpretation of the Tripartite
Pact between Japan, Germany and Italy, and would likewise determine what actions might be taken by way of
fulfilling the obligations in accordance with the said
interpretation.

"'III. Action toward a peaceful settlement between Japan and China.

"Both Governments, taking cognizance of the fact that the settlement of the China Affair has a vital bearing upon the peace of the entire Pacific area and consequently upon that of the world, will endeavor to expedite a rapid realization of the settlement of the said Affair.

ognizing the effort and the sincere desire on the part of the Japanese Government concerning the peaceful settlement of the China Affair, will, with the intention of facilitating the realization of the settlement, render its good offices in order that the Chungking Government may promptly enter into negotiations with the Government of Japan for a termination of hostilities and a resumption of peaceful relations, and will refrain from resorting to any measures and actions which might hamper the measures and

efforts of the Government of Japan directed toward the settlement of the China Affair.

the basic general terms of peace for the settlement of the China Affair will be in harmony with the principles embodied in the KONOYE statement, and those agreements between Japan and China and those matters which have been put into effect in accordance with the said statement; that the economic cooperation between Japan and China will be carried on by peaceful means and in conformity with the principle of non-discrimination in the international commercial relations and also with the principle of especially close relationship which is natural between neighboring countries; and that the economic activities of third Powers in China will not be excluded so long as they are pursued on an equitable basis.

"'Note: There is appended a draft of the basic terms of peace between Japan and China.

"'IV. Commerce between Japan and the United States.

"Both Governments agree to take without delay measures necessary for resuming normal trade relations between the two countries.

"'Both Governments guarantee each other

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that they will, as the first of the measures envisaged in the preceding paragraph, discontinue immediately the measures of freezing assets now
being enforced, and that they will supply mutually
such commodities as are, respectively, available and
required by either of them.

"'V. Economic problems in the Southwestern Pacific area.

"Both Governments mutually pledge themselves that the economic activities of Japan and the
United States in the Southwestern Pacific area shall
be carried on by peaceful means and in conformity
with the principle of non-discrimination in the international commercial relations in pursuance of the
policy stated in the preceding paragraph, both Governments agree to cooperate each with the other towards
the creation of conditions of international trade and
international investment under which both countries
will have a reasonable opportunity to secure through
the trade process the means of acquiring those goods
and commodities which each country needs for the
safeguarding and development of its own economy.

"Both Governments will amicably cooperate for the conclusion and execution of agreements with the Powers concerned in regard to the production and

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supply, on the basis of non-discrimination, of such specific commodities as oil, rubber, nickel, and tin.

"'VI. The policies of both nations affecting political stabilization in the Pacific area.

"'Both Governments, taking cognizance of the fact that it is a matter of vital importance to stabilize promptly the situation in the Southwestern Pacific area, undertake not to resort to any measures and actions which may jeopardize such stabilization. The Government of Japan will not make any armed advancement, using French Indo-China as a base, to any adjacent area thereof (excluding China), and upon the establishment of an equitable peace in the Pacific area, will withdraw its troops which are now stationed in French Indo-China.

"The Government of the United States will alleviate its military measures in the Southwestern Pacific area.

"Both Governments declare that they respect
the sovereignty and territorial integrity of Thailand
and Netherland East Indies, and that they are prepared to conclude an agreement concerning the neutralization of the Philippine Islands when its independence will have been achieved.

"The Government of the United States guaran-

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tees non-discriminatory treatment of the Japanese
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    nationals in the Philippine Islands."
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              "'(Foreign Relations, Vol. II, p. 673-640)"
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"Text of Basic Japanese" --1 THE PRESIDENT: That is not handed in, nor is 2 it part of the original. 3 MR. KEENAN: That is not a part. Apparently 4 that is an appendix which was proposed to be offered. 5 and I will withdraw it at this time 6 (To the witness) Proceed. 7 THE WITNESS: (Reading) 8 "The Japanese Government had separately on 9 September 22 communicated to Ambassador Grew a state-10 ment in regard to the terms of peace which it pro-11 12 posed to offer China. A copy of that statement is 13 annexed as exhibit I." 14 MR. KEENAN: And offered in evidence by the 15 prosecution. 16 THE PRESIDENT: Admitted. 17 CLERK OF THE COURT: Prosecution's document 18 No. 2215-I will receive exhibit No. 1245-F. 19 (Whereupon, the document above re-20 ferred to was marked prosecution's exhibit 21 No. 1245-F and received in evidence.) 22 MR. KEENAN: (Reading) 23

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(TOYODA) TO THE AMERICAN AMBASSADOR IN JAPAN (GREW).

""1. Neighborly friendship.

'"2. Respect for sovereignty and territorial integrity.

'"3. Cooperative defense between Japan and China.

'"Cooperation between Japan and China for the purposes of preventing communistic and other subversive activities which may constitute a menace to the security of both countries and of maintaining the public order in China.

'"Stationing of Japanese troops and naval forces in certain areas in the Chinese territory for a necessary period for the purposes referred to above and in accordance with the existing agreements and usages.

1"4. Withdrawal of Japanese armed forces.

'"The Japanese armed forces which have been dispatched to China for carrying out the China Affairs will be withdrawn from China upon the settlement of the said affairs, excepting those troops which come under point 3.

*"5. Economic cooperation.

'"(a) There shall be economic cooperation between Japan and China, having the development and

utilization of essential materials for national defense in China as its principal objective.

'"(b) The preceding paragraph does not mean to restrict any economic activities by third Powers in China so long as they are pursued on an equitable basis.

'"6. Fusion of the Chiang Kai-shek regime and the Wang Ching-wei Government.

"7. No annexation.

"8. No indemnities.

1"9. Recognition of Manchouruo.

"(Foreign Relations, Vol. II, p. 633)"

THE WITNESS: (Reading)

"On October 2, the Secretary of State gave to the Japanese Ambassador a memorandum of an 'oral statement' reviewing significant developments in the conversations and explaining this Government's attitude toward various points in the Japanese proposals which did not appear to this Government to be consistent with the principles to which the United States was committed. A copy of that 'oral statement' is annexed as exhibit J."

MR. KERNAN: And offered in evidence by the prosecution.

THE PRESIDENT: Admitted.

CLERK OF THE COURT: Prosecution's document No. 2215-J will receive exhibit No. 1245-G.

(Whereupon, the document above referred to was marked prosecution's exhibit
No. 1245-G and received in evidence.)

MR. KEENAN: Mr. Higgins will read it, if it please the Court.

THE PRESIDENT: Mr. Higgins.

MR. HIGGINS: I read prosecution exhibit No. 1245-G:

OF STATE TO THE JAPANESE AMBASSADOR (NOMURA) ON OCTOBER 2, 1941.

"'(Washington) October 2, 1941

"Reference is made to the proposals of the Japanese Government communicated on September 6, 1941, by the Japanese Ambassador to the Secretary of State, and to statements relating thereto subsequently communicated to this Government by the Japanese Government.

"Thoughtful study has been given to the communications to which reference is made, and in connection with that study careful review has been made of other communications previously received from the Japanese Government on the same subject.

On the basis of this study observations are offered as follows:

"The Government of the United States welcomed, as affording a possible opportunity for furthering the broad-gauge objectives and principles of a
program of peace, the Japanese Government's siggestions made through its Ambassador here in the early
part of August that there be held a meeting of the
responsible heads of the Japanese Government and of
the Government of the United States to discuss means

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for bringing about an adjustment of relations between the United States and Japan and that there be resumed the informal conversations which had been in progress between the two countries to ascertain whether there existed a basis for negotiations relative to a peaceful settlement covering the entire Pacific situation.

"'Accordingly, in the reply made by the President on August 17, 1941, to the Japanese Ambassador the view was expressed that such informal corversations would naturally envisage the working out of a progressive program attainable by peaceful means; that such a program would involve the application in the entire Pacific area of the principle of equality of commercial opportunity and treatment, thus making possible access by all countries to raw materials and to all other essential commodities, and there were described the advantages which would flow to all countries, including Japan, from the adoption of such a program. In conclusion, it was stated that if the Japanese Government were in position to embark upon a peaceful program for the Pacific along the lines of the program and principles to which the United States is committed, this Government would be prepared to consider resumption of the

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informal exploratory discussions and would be glad to endeavor to arrange a suitable time and place to exchange views.

"In the light of the broad purposes and fundamental principles which this Government holds, it was gratifying to the President and the Government of the United States to receive the message of the Prime Minister and the statement of the Government of Japan on August 28, 1941, containing statements expressing Japan's desire and intent to pursue cours of peace in harmony with the fundamental principles to which the people and Government of the United States are committed. In its statement the Japanese Government gave, with some qualifications, broad assurances of its peaceful intent, including a comprehensive assurance that the Japanese Government has no intention of using without provocation military force against any neighboring nation. Japanese Government declared that it supported the program and principles which had been briefly outlined by the President not only as applicable to the Pacific area but also as a program for the entire world.

"The Government of the United States, while desiring to proceed as rapidly as possible with

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consideration of arrangements for a meeting between the heads of state, felt it desirable, in order to assure that that meeting would accomplish the objective in view, to clarify the interpretation of certain principles and the practical application thereof to concrete problems in the Pacific area. It has not been the purpose of this Government to enter into a discussion of details; this Government has felt, however, that the clarification sought would afford a means of expediting our effort to arrive at a meeting of minds.

"'On September 3, 1941, the President in giving reply to the Japanese Ambassador expressed in earnest desire of the Government of the United States to collaborate in efforts to make effective in practice the principles to which the Japanese Government made reference. The President reiterated the four principles regarded by this Government as the foundation upon which relations between nations should properly rest. Those principles are:

"'1. Respect for the territorial integrity and the sovereignty of each and all nations.

"'2. Support of the principle of non-interference in the internal affairs of other countries.

''3. Support of the principle of equality,

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including equality of commercial opportunity.

"'4. Non-disturbance of the <u>status quo</u> in the Pacific except as the <u>status quo</u> may be altered by peaceful means.

to bring about any satisfactory settlement of Pacific questions it was highly important to reach a community of view and a clear agreement upon certain points with respect to which fundamental differences of opinion between our two Governments had developed in the informal conversations; and the President requested an indication of the present attitude of the Japanese Government with regard to those fundamental questions.

"'On September 6, the Prime Minister of Japan in a conversation with the American Ambassador at Tokyo stated that he subscribed fully to the four principles above mentioned.

"The foregoing developments and assurances, together with other statements made by the Japanese Government, seemed to justify this Government in concluding that the JapaneseGovernment might be expected to adhere to and to give practical application to a broad progressive program convering the entire Pacific area. It was, therefore, a source of disappointment to the Government of the United States that the pro-

posals of the Japanese Government presented by the 1 2 Japanese Ambassador on September 6, 1941, which the 3 Japanese Governm ... : apparently intended should con-4 stitute a concrete basis for discussions, appeared to disclose divergence in the concepts of the two Govern-6 ments. That is to say, those proposcals and the subsequent explanatory statements made in regard thereto 8 serve, in the opinion of this Government, to narrow 9 and restrict not only the application of the principles 10 upon which our informal conversations already referred to had been based but also the various assurances given 12 by the Japanese Government of its desire to move along with the United States in putting into operation a broad program looking to the establishment and maintenance of peace and stability in the entire Pacific area. "

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"'As has already been said, the various broad assurances given by the Japanese Premier and the Japanese Government are highly gratifying. putting forward its attitude of peaceful intent toward other nations, the Japanese Government qualified its assurances with certain phrases the need for which is not easily understood. It is difficult to conceive of there developing under present circumstances in any of the territories neighboring French Indo-China, in Thailand or in the Soviet Union any aggressive threat or provocation to Japan. The inalienable right of self-defense is, of course, well recognized by all nations and there could arise in some minds a question as to just what the Japanese Government has in view in circumscribing its assurances of peaceful intent with what would seem to be unnecessary qualifying phrases.

"'In the informal conversations there was tentatively arrived at a formula in regard to economic policy (Section V of the draft understanding), which provided that Japanese activity and American activity in the Pacific area shall be carried on by peaceful means and in conformity with the principle of non-discrimination in international commercial relations. In the Japanese Government's proposals of

September 6 and in subsequent communications from the Japanese Government the commitments contained in that formula were restricted to the countries of the Southwest Pacific area (not the Pacific area as a whole). In reference to China, the Japanese Government states that it will respect the principle of non-discrimination, but the explanation given in regard to this point would seem to be open to the implication that the Japanese Government has in mind some limitation upon the application of this principle occasioned by reasons of Japan's geographical propinquity to China.

"'Obviously, it would not be likely to serve the proses affirmed by the Japanese Government or by this Government if either the United States or Japan were to pursue one course or policy in certain areas while at the same time pursuing an opposite course or policy in other areas.

"This Government has noted the views of the Japanese Government in support of its desire to station troops for an indeterminate period in certain areas of China. Entirely apart from the question of the reasons for such a proposal, the inclusion of such a provision in the proposed terms of a peaceful settlement between Japan and China at a time when Japan is in military occupation of large areas in China is

open to certain objections. For example, when a

country in military occupation of territory of another country proposes to the second country the continued stationing of troops of the first country in certain areas as a condition for a peaceful settlement and thus for the withdrawal of the occupationary forces from other areas, such procedure would seem to be out of keeping with the progressive and enlightened courses and principles which were discussed in the informal conversations and thus would not, in the opinion of this Government, make for peace or offer prospects of stability.

"'It is believed that a clear-cut manifestation of Japan's intention in regard to the withdrawal of Japanese troops from China and French Indo-China would be most helpful in making known -- in particular to those who might be inclined to be critical -- Japan's beaceful intentions and Japan's desire to follow courses calculated to establish a sound basis for future stability and progress in the Pacific area.

"'With reference to the attitude of each country toward the European war, this Government has noted with appreciation the further step taken by the Japanese Government to meet the difficulties inherent in this aspect of the relations between the two count-

ries. It is believed that it would be helpful if the Japanese Government could give further study to the question of possible additional clarification of its position.

place between the two Governments in an effort to reach an agreement in principle upon fundamental questions in order to prepare the ground for the proposed meeting of the responsible chiefs of government, this Government has endeavored to make clear that what it envisages is a comprehensive program calling for the application uniformly to the entire Pacific area of liberal and progressive principles. From what the Japanese Government has so far indicated in regard to its purposes this Government derives the impression that the Japanese Government has in mind a program which would be circumscribed by the imposition of qualifications and exceptions to the actual application of those principles.

Japanese Government feel that a meeting between the responsible heads of government under such circumstances would be likely to contribute to the advancement of the high purposes which we have mutually had in mind?"

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"'As already stated, this Government welcomed the assurances contained in the statement of the Japanese Government which accompanied the Japanese Prime Minister's message to the President of the United States that the Japanese Government subscribed to the principles which have long been advocated by this Government as the only sound basis for stable international relations. This Government believes that renewed consideration of these fundamental principles may be helpful in our effort to seek a meeting of minds in regard to the essential questions on which we seek agreement and thus lay a firm foundation for a meeting between the responsible heads of the two Governments. The subject of the meeting proposed by the Prime Minister and the objectives sought have engaged, and continue to engage, the close and active interest of the President of the United States. and it is the President's earnest hope that discussion of the fundamental questions may be so developed that such a meeting can be held. It is also the President's hope that the Japanese Government shares the conviction of this Government that, if the Governments of Japan and of the United States are resolved to give those principles practical and comprehensive application, the two Governments can work out a fundamental

rehabilitation of the relations between the United States and Japan and contribute to the bringing about of a lasting peace with justice, equity and order in the whole Pacific area.'" THE PRESIDENT: We will adjourn now until half-past nine tomorrow morning. (Whereupon, at 1608, an adjourn-ment was taken until Tuesday, 19 November 1946 at 0930.)

