Doc. No. 2748 A

#### CERTIFICATE

W.D.C. No. I.P.S. No. <u>2748-A</u> (1) to (20), inclusive

#### Statement of Source and Authenticity

I, \_\_\_\_\_\_\_ hereby certify that I am officially connected with the Japanese Government in the following capacity: \_\_\_\_\_\_\_ Chief of the Archives Section, Japanese Foreign Office and that as such official I have custody of the document hereto being (1) to (20), inclusive, each described as follows:

- Items of Demands made on 14 Aug. 1940, in regard to the progress of General commerce and elimination of the Commercial obstacles pages 33.
- (2) Demands upon the N.E.I. pages 19. same date as above (1)
- (3) Problems in regard to enterprise and investment. pages 37.
- (4) Negotiation on Economic problems between Japan and the N.E.I. pages 10.
- (5) consisting of 4 pages in original Japanese, entitled:
  "Telegram No.5 from Chief of Mission Kobayashi at Batavia to Foreign Minister Matsuoka," on September 13, 1940.
- (6) consisting of 2 pages in original Japanese, entitled:
  "Telegram No.9 from Chief of Mission Kobayashi at Batavia to Foreign Minister Matsuoka," on September 13, 1940.
- (7) consisting of 1 page in original Japanese, entitled: "Telegram No.66 from Chief of Mission Kobayashi at Batavia to Foreign Minister Matsuoka," on October 12, 1940.
- (8) consisting of 2 pages in original Japanese, entitled:
  "Telegram No.82 from Chief of Mission Kobayashi at Batavia to Foreign Minister Matsuoka," on October 18, 1940.
- (9) Report from Chief of Mission to Netherland Indo-China, Kobayashi Ichizo, to Foreign Minister Matsucka on November 2, 1940. pages 23.

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- (10) consisting of 1 page in original Japanese, entitled:
  "Telegram No. 35 from Chief of Mission at Batavia to Foreign Minister Matsuoka," on January 27, 1941.
- (11) consisting of 1 page in original Japanese, entitled: "Telegram No. 24 from Foreign Minister Matsuoka to Chief of Mission Yoshizawa at Batavia," on January 28, 1941.
- (12) consisting of 2 pages in original Japanese, entitled:
  "Telegram No. 68 from acting Foreign Minister Konce to Chief of Mission Yoshizawa at Batavia," on March 28, 1941.
- (13) consisting of 2 pages in original Japanese, entitled: "Telegram No. 1117 from Foreign Minister Matsuoka to Chief of Mission Yoshizawa at Batavia, Ambassador Shigemitsu to Great Britain, Ambassador Nomura to the United States, on May 23, 1941.
- (14) consisting of 4 pages in original Japanese, entitled:
  "Telegram No. 227 from Chief of Mission Yoshizawa at Batavia to Foreign Minister Matsuoka," on June 7, 1941.
- (15) consisting of 3 pages in original Japanese, entitled: "Telegram No. 147 from Foreign Minister Matsuoka to Chief of Mission Yoshizawa at Batavia," on June 14, 1941.
- (16) consisting of 3 pages in original Japanese, entitled: "Telegram No. 237 from Chief of Mission Yoshizawa at Batavia to Foreign Minister Matsuoka," on June 15, 1941.
- (17) consisting of 3 pages in original Japanese, entitled:
  "Telegram No. 150 from Foreign Minister Matsuoka to Chief of Mission Yoshizawa at Batavia," on June 16, 1941.
- (18) consisting of 2 pages in original Japanese, entitled: "Telegram No. 396 from Foreign Minister Matsuoka to Consul General Saito at Batavia," on November 3, 1940. September
- (19) consisting of 3 pages in original Japanese, entitled:
  "Telegram No. 21 from Chief of Mission Kobayashi at Batavia to Foreign Minister Matsuoka," on November 18, 1940.
- (20) consisting of 2 pages in original Japanese entitled: "Telegram No.100 from Chief of Mission Saito at Batavia to Foreign Minister Matsuoka," on October 25, 1940.

Witness: /s/ Nagaharu Odo

/s/ K. Hayashi Signature of Official SEAL Chief, Archives, Section Official Capacity

#### Statement of Official Procurement

I,\_\_\_\_\_Richard H. Larsh \_\_\_\_\_hereby certify that I am associated with the General Headquarters of the Supreme Commander for the Allied Powers, and that the above certification was obtained by me from the above signed official of the Japanese Government in the conduct of my official Business.

Signed at Tokyo on this

4th day of Nov, 1946

/s/ Richard H. Larsh NAME

Witness: /s/ J.A. Curtis 2d Lt.

Investigator, IPS Official Capacity

## Doc. No. 2745A(11)

Page 1

Telegram No. 2524 January 28, 1941 7:00 P.M. A copy of a telegram from Foreign Minister MATSUOKA to Delegate YOSHIZAWA in BATAVIA.

Concerning Delegate YOSHIZAWA's Statement

Cipher Conmercial Negotiation No. 24. Strictly Secret. Very Urgent.

Concerning your telegram, Commercial Negotiation No. 33. It goes without saying that you should absolutely refrain from the usage of such expressions that would deny Japan's hegemony within the Greater East Asia Co-Prosperity Sphere when announcing to outsiders.



Iego L

Berlin, 21 march, 1941.

Notes

on German-Japanese Leononic Questions for the Conversation with the Japanese Foreign Minister.

2 (b). <u>Raw Material Orders through Japan</u>. We shall have to buy raw materials from third countries through Japan and get them into Germany, e.g. rubber and tin from the Netherlands Indies and Thailand; wolfran from South China; tin from Bolivia. For this purpose we are ready to place foreign bills of exchange at the disposal of Japan. Thus far, in deference to England and America, and because of her own supply situation and lack of tonnage, and so forth, Japan has done little in this direction. But even where such reasons did not exist, bureaucratic restraints and involved procedural regulations have produced difficulties and delays. On the basis of a promise by Matsucka, the Wohlthat Delegation should probably be able to obtain improvements.

We are likewise counting on Japanese help with blockaderunners and auxiliary cruisers for the transportation of such raw materials to Germany.

. . . . . . . .

2 (e). <u>New Form of Economic Relations after the War</u>. According to the German conception, the great possibilities which exist for the new order of economic relations between the European-African economic sphere under the leadership of Germany and Italy and the Greater Asiatic economic sphere under the leader of Japan can only be fully realized if matters are carried out in a grand manner. For this reason the freest possible trade exchange should take place. As a matter of principle one should reserve to oneself preferences over, third countries. Over-centralization with its unavoidable hindrances should be shunned. Rather, Japan should be able to carry on business and make trade agreements directly with the independent countries in the German-Italian Sphere, and conversely, Germany and Italy with the independent countries in the Japanese Sphere. On the other hand, the Japanese conception according to previous statements of government representatives in Tokyo is that Germany should have trade dealings with countries like China, Indochina and also the Netherlands Indies not directly, but only through

# Doc. No. 4038-D

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Japan. No fundamental aggravation of this question has yet occurred, as we have been dependent anyway on Japanese support in imports in our trade during the war with the countries mentioned.

Hereby offered through the State Secretary to the German Foreign Minister.

Signed Wichl

#### AFFIDAVIT

I. W. P. Cumming, being first duly sworn on cath, depose and say:

1. That I am an Attache of the United States Department of State on the staff of the United States Political Adviser on German Affairs, and as such I am a representative of the of the Office of Military Government for Germany (U.S.). That in my capacity as above set forth, I have in my possession, custody, and control at the Berlin Documents Center, Berlin, Germany, the original captured German Foreign Office files and archives.

2. That said original Foreign Office files and archives were captured and obtained by military forces under the command of the Supreme Commander, Allied Expeditionary Forces, and upon their seizure and capture were first assembled by said military forces at a Military Document Center at Marburg, Germany, and were later moved by authorized personnel of said Allied forces to said central documents center, above referred to, and known as the Berlin Documents Center.

3. That I was assigned to said document center at Marburg, Germany, on August 15, 1945; and said captured German Foreign Office files and archives first came into my possession and control while I was stationed at Marburg, Germany, and that thereafter the same have continued in my possession and custody and under my control.

4. That the document to which this affidavit is attached is a true and correct photostatic copy of an original German Foreign Office files and archives, and which came into my possession and custody and under my control in the manner above set forth.

5. That said original document, of which the attached is a photostatic copy, is being held and retained by me in order that it may be examined and inspected by various interested agencies, and a photostatic copy of said original is hereby furnished and certified to because of the unavailability of said original for the reasons above set forth.

/s/<u>W. P. Cumming</u> W. P. CUMMING

Subscribed and sworn to before me this 23rd day of April 1946.

/s/ G. H. Garde G. H. GARDE

Lt. Colonel, AGD Acting Adjutant Genera.

OFFICE OF MILITARY GOVERNMENT FOR GERMANY (U.S.) Doc.2137 F

"COVER"

1305

Item 8

Separate Document 13

Determined by Army and Navy Department, Imperial Headquarters, in early April, SHOWA 16 /1941/.

Gist of Imperial Headquarters, Army and Navy Department Policy concerning Measures to be taken in the South.

Gist of Imperial Headquarters Army and Navy Department Policy concerning Measures to be taken in the South.

> Determined by Imperial Headquarters, in early April April April (24) SHOWA 16 1941/

I. The aims of the measures to be taken by the EMPIRE in the South are to promote the settlement of the CHINA INCID NT as well as to expend our overall national defensive power in the interests of self-existence and self-defence.

For these purposes,

1. To establish close and inseparable joint relations in military affairs, politics and economy with FRENCH INDO-CHINA and THAILAND.

2. To establish close economic relations with the NETHERLAND INDIES.

3. To maintain normal commercial relations with the other various countries in the South.

II. The foregoing purposes shall, on principle, be accomplished through diplomatic measures.

III. In executing the foregoing measures resort to arms in the interest of self-existence and self-defence will be taken only when the following instances should occur and when no means for solution of same can be found:-

1. In case the EMPIRE's Self-existence should be threatened by the Embargoes of the UNITED STATES, GREAT BRITAIN and the NETHERIANDS. 2. In case the situation of the Anti-JAPANESE encirclement by the UNITED STATES, GREAT BRITAIN, the NETHERIANDS and CHINA becomes so tense that it cannot be tolerated in the interests of national defense.

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Page 1 \*

Doc. No. 2137H (Iten 11)

Separate Document 16

Re Acceleration of Measures in the South

"Decision of Liaison Conference." 25 June 1941 /Showa 16/ Doc. No. 2137H

(Item 11)

#### Re Acceleration of Measures in the South

(Menorandum)

Decision of the Imperial Headquarters-Government Liaison Conference, 25 June 1941 /Showa 16/

1. In view of the various existing conditions, the EMPIRE shall, in accordance with its fixed policy accelerate its measures towards FRENCH INDO-CHINA and THAILAND. Especially, in connection with the return of the JAPANESE Delegate from the DUTCH INDIES, a military union shall be established with FRENCH INDO-CHINA as soon as possible for the purpose of the stability and defence of EAST ASIA.

Concerning the establishment of joint military relations with FRENCH INDO-CHINA, the essential factors which the EMPIRE should stress upon are as follows:-

a) The establishment or use of Air Bases and Harbour Facilities in specified areas in FRENCH INDO-CHINA, and stationing of the necessary troops in the southern. part of FRENCH INDO-CHINA.

b) Furnishing of facilities in connection with the stationing of IMPERIAL troops.

2. To open diplomatic .negotiations for the purpose of the preceding paragraph.

3. In case the FRENCH Government or the FRENCH INDO-CHINA authorities do not comply with our demands, we shall attain our objective by force of arms.

4. In order to deal with such circumstance as mentioned in the above paragraph, <u>preparations shall be commenced</u> <u>beforehand</u> for the despatching of troops.

#### DOCUMENT 821B

Collections of the Official Announcements of the Foreign Ministry, No. 14, for 1935. (pp 161-2)

Item 17. Establishment of the Permanent Conciliation Commission between Japan and the Netherlands.

The ratifications of the Japan-Netherlands Treaty of Judicial Settlement, Arbitration, and Conciliation, which had been signed at The Hague on 19 April Showa 8 (1933), were exchanged at The Hague on the 12th of August this year. According to Article 12 of the Treaty, a Permanent Conciliation Commission, composed of 2 members, representing each of the signatory powers, and 3 other members from third powers, is to be established as soon as possible after the Treaty comes into force. In pursuance of this, the Governments of the two countries consulted each other privately in regard to the organization of the Commission. The formalities were carried out very snoothly and formalities for the appointments of Baron Kiichiro HIRANUMA for Japan and of Beelaerts van Blokland (Netherlands Foreign Minister at the time of the conclusion of the Treaty and presently Vice-President of the Privy Council) for the Netherlands, have been completed. Informal acceptance of appointments have been already obtained from the candidates for third power members, namely, Max Hueber (a Swiss, President of the International Red Cross Committee and ex-Fresident of the International Court of Justice) to be Chairman of the Commission, Raoul Fernandez (a Brazilian, ex-Ambassador to Belgium), and Johann Ludwig Gorwinkel (a Norwegian, ex-Premier and ex-Foreign Minister) to be the other third power members. Accordingly, the organization of the Commission is expected to be formally completed on new October 1. This Commission is a permanent organization charged with the duty of settling by conciliation all disputes between Japan and the Netherlands which cannot be settled by diplomatic means. This type of Commission is the first one for Japan.

Shidehara, Boros

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Doc. No. 821B

#### CERTIFICATE

W.D.C. NO.

I.P.S. NO. 821B

#### Statement of Source and Authenticity

I, Yuzo Isono, hereby certify that I am officially connected with the Japanese Government in the following capacity: Chief of Archives Section, Foreign Office, and that as such official I have custody of the document hereto attached consisting of \_\_\_\_\_\_pages, dated \_\_\_\_\_\_. 1935 and described as follows: "The Published Reports of the Foreign Ministry," No. 14. I further certify that the attached record and document is an official document of the Japanese Government, and that it is part of the official archives and files of the following named ministry or department (specifying also the file number or citation, if any, or any other official designation of the regular location of the document in the archives or files): Archives of Foreign Office.

Signed at Tokyo on this 21st day of June, 1946.

Witness: /s/ Nagaharu Odo

/s/ Y. Isono Signature of Official

SEAL

Official Capacity

#### St-tement of Official Frocurement

I, William C. Prout, hereby certify that I am associated with the General Headquarters of the Supreme Commander for the Allied Powers, and that the above described document was obtained by me from the above signed official of the Japanese Government in the conduct of my official business.

Signed at Tokyo on this 21st day of June, 1946.

/s/ William C. Prout

Witness:

Investigator Official Capacity I.P.S.

page 1

KINGDOM OF THE NETHERLANDS, ) NETHERLANDS INDIES, ) CITY OF BATAVIA, ) CONSULATE GENERAL OF THE ) UNITED STATES OF AMERICA. )

SS:

I, John B. Ketcham, Consul of the United States of America at Batavia, Java, Netherlands Indies, duly commissioned and qualified, do hereby certify that M. van Oordt, by whom the annexed instrument was legalized, was, at the time of the date thereof, Acting Secretary of the Department of Justice of the Government of the Netherlands Indies at Batavia, Java.

IN WITNESS WHEREOF I have hereunto set my hand and affixed the seal of the Consulate General of the United States of America at Batavia, Java, Netherlands Indies, this 25th day of June, 1946.

> /<u>s/</u>John B. Ketcham, John B. Ketcham, Consul of the United States of America at Batavia, Java.

(SEAL)

Misc. Ser. No. 184. Tariff Item No. 38.

NO FEE PRESCRIBED.

page 2

STATEMENT BY Dr. HUBERTUS J. VAN MOOK, LIEUTENANT GOVERNOR-GENERAL OF THE NETHERLANDS INDIES, Batavia.

Dr. Hubertus J. VAN MOOK, Lieutenant Governor-General of the Netherlands Indies, living at Batavia,

duly sworn, states :

I am 52 years of age, of Dutch nationality and born at Semarang, Netherlands Indies on May 3<sup>0</sup>th, 1894. My permanent home is Batavia, where I am at present living.

In 1944 I published in New York with W.W.Norton & Company, Inc. a book titled "The Netherlands Indies and Japan", subtitled "Battle on Paper, 1940-1941". The same book was published in the same year in London with George Allen & Unwin Ltd., with a subtitle "their relations 1940-1941".

I was at that time Minister of the Colonies in the Netherlands Government, temporarily residing at London.

Formérly I had served in the <sup>N</sup>etherlands Indies in several functions, joining the staff of the Department of Economic Affairs in 1934. On August 31st, 1937 I was appointed Director of Economic Affairs ("Director" in the Netherlands Indies is the head of a civil department). In August, 1940, I was appointed temporary Minister Extraordinary and Plenipotentiary and Chairman of the delegation for the economic negotiations with Japan.

In those functions I have had intimate knowledge concerning the relations between the Netherlands in Asia and Japan during the last eight years before the outbreak of war in the Pacific. This factual knowledge has been laid down in my aforementioned book. The facts mentioned therein have come to my knowledge either as I witnessed then myself or out of official and other documents, to which I had access in my aforementioned functions. All the documents and speeches quoted in the book have been carefully copied or translated from true copies in my possession or available at the Ministries of the Colonies and of Foreign Affairs in London and at the Netherlands Embassy in Washington.

I state and depose that in my aforementioned book the facts have been given according to the truth.

Especially I am able to state to have personal knowledge of the following facts mentioned in my book on the cited pages:

Final appraisal by the Volksraad of the Netherlands-Japanese discussions on June 25, 1941, mentioned on .. p. 9 No consultation, no concerted action at the time of the Dutch-Japanese negotiations between the Netherlands and America and England ..... p. 16 The principal documents exchanged between the governments and their representatives given in this book in their full original text - as far as they were in English - or in an accurate translation. Statement on ...... p.16/17 General trade treaty of 1912, mentioned ..... p. 18 Import and Export figures from 1929 to 1935 ..... p. 18 Japanese penetration and spying ..... p.20,21 Japanese war economy ..... p. 21 Export figures 1936 - 1939 ..... p. 22 Licensing law for imports and import business Foreign labour law Law for the regulation of trades Immigration quota Shipping laws Law on marine fisheries ..... p.22/23 First formal economic negotiations 1934 ..... p. 23 Hart-Ishizawa agreement 1937, mentioned on ..... p. 24 Van Mook - Kotani agreement 1938, mentioned on ..... p. 24 Pooling agreement about shipping between the Netherlands Indies and Japan 1936 ..... p. 24 Visit of the Japanese Consul-General at Batavia to the Director of Economic Affairs, on May 18th 1940, mentioned on ..... p. 30 Erroneous interpretation by Japan of certain emergency instructions which did not actually come into force because the seat of the Netherlands Government had been moved to London ..... p. 32 Raising by the Japanese of their annual oil requirements from the Netherlands Indies to two million tons after July 1940 ..... p. 44

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	Statement of Minister Arita concerning the statu quo of the Netherlands Indies	s p. 44
	Conversation between Mr. Tani, Vice-Minister of Foreign Affairs, and General Pabst, the Nether- lands Minister, shortly before the collapse of France	p. 44
	Japanese attempts to stigmatize war measures in the Netherlands Indies as change of the status quo	p. 45
	Information by the Japanese Government of the Netherlands Minister at Tokyo on the sixteenth of July, 1940, of the Japanese intention to send a delegation to Batavia for economic nego- tiations	p. 45
	Preliminaries to the first Japanese mission	p.45-48
	Negotiations in the Netherlands Indies from Sept. 12 to Oct. 20, 1940	p.49-51
	Oil negotiations and further happenings from Sept. 20 - Nov. 1, 1940	p.52-77
	Preliminaries to the second Japanese mission	p. 77
	Further development of the situation between Oct. 20 and Dec. 28, 1940 p.	72,74,77-79.
	Arrangement on exchange, concluded in November/ December 1940	p, 79
	The second part of the negotiations in the Netherlands Indies from December 28, 1940 to June 17, 1941	p.80-123
	Speech at Tokyo made in the Diet on January 21, 1941 by Mr. Matsuoka, Japanese Minister of Foreign Affairs, mentioned on	p.86/87
	Statement of the Netherlands Minister to the Gaimusho on January 31, 1941, mentioned on	p. 87
	Statement of a <sup>J</sup> apanese government spokesman regarding the Status of the Netherland Govern- ment in London, mentioned on	p.91/92

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	The Japanese delegation cautioned by the Nether- lands delegation with regard to the probable results of an occupation of Southern Indo-China, mentioned on	p.	94
	Application of the Japanese Minister of Foreign Affairs of the good offices of the British Govern- ment, through the British ambassador in Tokyo,	-	107
	mentioned on		
	Protest of the Netherlands Minister, mentioned on	Þ.	107
	Memorandum of June 6, 1941, has to be considered as final	p.	107
	Final meeting of both delegations on June 10, 1941	p.	119
	Opening speech of the Governor-General for the annual session of the Volksraad, June 16, 1941, mentioned on	p.	120
	Audience of the Governor-General for Mr. Yoshi- zawa on June 17, 1941	p.120-	123
	Proposal of Mr. Ishizawa, Consul-General, June 21, 1941	p.	125
	Disappearance of Japanese merchantmen from their usual trade routes	p.	125
	Institution of drastic export restrictions by Japan, July 7, 1941	p.	125
1	Preparation of partial freezing of Japanese assets July 24, 1941		125
	Separate embargoes on financial transactions with Japan of the American, English and Dutch Governments on July 26 - 28, 1941	p.126/	/127
	Protest of Mr. Ishizawa, mentioned on	p.	127

Furthermore I wish to state that the publications in my took of the following documents are full, true, complete and accurate copies of the originals or full, true, complete and accurate translations of same. Only the superscriptions and signatures have been omitted in the fully reproduced documents.

page 6

Note, handed by Mr. Ishii, Japanese Minister at The Hague, to Dr. van Kleffens, Netherlands Minister of foreign affairs, on the second of February 1940, fully reproduced on ..... p.26,27,28,29. Note handed to the Netherlands Minister in Japan, General J.C. Pabst, by the Japanese Foreign Minister, Mr. Arita, on the twentieth of May, 1940, fully reproduced on ..... p.31,32 Note addressed to Mr. H. Arita, Japanese Minister of Foreign Affairs by the Netherlands Minister in Tokyo on June 6, 1940. (Translation from the original in French) fully reproduced on ..... p.33-43 Joint statement of the two delegations, dated October 16, 1940, fully reproduced on ..... p.51,52. Letter addressed to the Chairman of the Netherlands delegation by Mr. T. Mukai on September 24, 1940, fully reproduced on ..... p.54,55. Note addressed to Mr. T. Mukai by the Netherlands Delegation on October 7, 1940 and attached memorandum, fully reproduced on ..... p.56-64 Letter addressed to Mr.T. Mukai by the Chairman of the Netherlands Delegation on October 8, 1940, and attached memorandum of the Oil Companies, fully reproduced on ..... p.65-72 Note handed to the Netherlands Delegation by the Japanese delegation on October 21, 1940, fully reproduced on ..... p.73.74 Letters addressed to the Chairman of the Netherlands Delegation by Mr.T.Mukai on October 29, 1940, fully reproduced on ..... p.74-77 Memorandum presented by the Japanese delegation on January 16, 1941, fully reproduced on ..... p.81-86 Memorandum, presented by the Netherlands delegation on February 3, 1941, fully reproduced on .... p.87-91 Memorandum presented by the Japanese delegation on May 14/22, 1941, fully reproduced with exception of Tables J and II ..... p.99-106

#### Dec. No. 2623

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Memorandum, presented by the Netherlands delegation on June 6, 1941, fully reproduced on ..... p.107-119 Joint communique June 17, 1941, fully reproduced p.122 Proclamaticn of the Governor-General December 8, 1941 (Translation from the original in Dutch) p.130 Letter of General Pabst to the Japanese Minister of Foreign Affairs, December 10, 1941, fully reproduced ..... p.130

Signature: H. J. Van Mook

Sworn before me, K.A. de Weerd, IL.D., first Lieutenant/R.N.I.A./ Senior official attached to the office of the Attorney General N.E.I. this eight day of June, 1946.

Signature:

K. A. De Weerd

Seen for legalization of the signatures of Dr. H. J. Van Mook, Lieutenant Governor-General of the Netherlands Indies, living at Batavia, and K. A. de Weerd, LID, First Lieutenant R.N.I.A. The acting Secretary to the Department of Justice.

> /s/ M. van Oordt M. van Oordt

(SEAL)

no Reena RR Pre of the pig was author n Evil t tat Reputs to the accural flig, also ment Joint communique Jun 17, 1941, fully repr Froslamatica of the Governor-General December-8.

### H. J. Van Mook

Eworn before me. K.A. de Weerd, IL.D., first Lieutenant/R.H.I.A./ Senior official attached to the office of the Attorney General N.E.I. this eight day of June, 1946.

Signature:

#### K. A. De Weerd

Seen for legalization of the cignatures of Dr. H. J. Van Mook. Lieutenant Governor-General of the Netherlands Indics. living at Batavia, and H. A. de Weard, IID, First Licutenant R.N.I.A. The acting Secretary to the Department of Justice.

/s/ M. van Oordt

(Wear all my convery rid legth of til)

Page 1

THE

NETHERLANDS INDIES AND JAPAN

Battle on Paper, 1940-1941

By

HUBERTUS J. VAN MOOK

Minister for the Colonies, Netherland Government

NEW YORK

W.W.NORTON&COMPANY.INC. \*\*\*\*\*\*

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#### PREFACE

"Send danger from the north unto the south, So honour cross it from the east to west."

HISTORY should be written a long time after it is nade, with full access to sources and with dispassionate criticism. On the other hand, it may be useful to relate events that happened, in part at least beyond the public ken, as soon as circumstances permit and while their recollection is still vivid in the nemory of the participants. This can prevent the growth of legends that usually crop up around semisecret proceedings of political importance and confuse our judgment in after years. A more precise knowledge of past occurrences can aid us in understanding the present and even in shaping our course towards the future.

The story told in this little book is such a chronicle of facts concerning the relations between the Netherlands in Asia and Japan during the last two years before the outbreak of war in the Pacific. Its scope is limited to political and economic affairs of which the author has a firsthand knowledge. Comments and background sketching have been restricted to what seemed indispensable. There have been other and more romantic descriptions, but most of the material adduced here has been inaccessible until now; it is published with the kind co-operation of the Netherlands minister of foreign affairs, Dr. Van Kleffens. It will serve to bring several things into a truer focus.

In the first place, these relations have been far too often interpreted as a matter of individual action and skill.

Page 2

People are apt to identify currents of public opinion with the names of those who are the more or less faithful exponents thereof; their sense of the dramatic makes then concentrate their attention on the actors who were picked out by the linelight of publicity, while they overlook the part played by the producers and the audience. In a country where public men are not surrounded by blackguards or detectives, where the press is uncensored, and where discussion of national and international affairs is free and searching--and all this applied to the Netherlands Indies as well as to the Netherlands -- international policy cannot be conducted, like some sort of mystery, by a few adepts. It must be rooted in public sentiment and acceptable to public intelligence. With the Netherlands occupied by Nazi terror, the government found their main strength in a practically unanimous support by the citizenry of all races in the Indies. Not only did the better educated elements of the population --- including many hundred thousand Indonesians and Indo-Chinese-approve; even the masses had become aware of the Japanese danger through four years of reports and runours spreading from China.

During the long and difficult negotiations with the Japanese that took place during these years in Batavia, the government and the Netherland delegation were assisted by a large advisory committee of Netherland and Indonesian experts. They found no difficulty in reaching generally agreed conclusions which could be based on the wellestablished and commonly accepted principles of economic policy. These principles are to be found in the nemoranda of February 3 and June 6, 1941. On this sound and solid foundation the teamwork of the delegations was excellent and needed little special management. The press, including the vernacular papers and those of the nationalist opposition, was wholly and explicitly behind the government in this respect. On the twenty-fifth of June the representative assembly, the Volksraad, consisting of a chairman, thirty Indonesian and twenty-five Netherland members and five others -- customarily three Chinese and two Arabs---gave their final appraisal of the Netherland-Japanese discussions in their conmittee report on the budget for 1942. Remarking on the fact that the people in the Indies had shown great restraint and complete confidence in the policy of the government throughout, it praised, without a dissenting voice, the firm and reasonable attitude maintained during these discussions. It said: "Although the negotiations did not lead to a mutually satisfactory conclusion, the preservation of the integrity of the Indies, notwithstanding strong pressure from the other side, and, at the same time, the continuation of normal relations with Japan, constitute an exceptionally favourable result, which is further enhanced by the gain of prestige for the Netherlands Indies within and without.

The same report unaninously paid homage to Her Majesty the Queen, voicing the general admiration and gratitude for her inspiring leadership. These were no empty words. The fact that the queen and her government had retained their liberty of action was a strong, if not a decisive, element in the position of the Indies and their relations with Japan. Had it been otherwise, although the Indies would certainly not have given way as did Indo-China, the temptation to interfere, both in the Allied and the energy side, would have been much greater. The Netherland government in London needed no outside assistance; they could rely as firmly on public opinion in the Netherlands Indies as on the unbroken resistance in the Netherlands. They were ably seconded by a great governor general. The high character and penetrating intelligence of Jonkheer Tjarda van Starkenborgh Stachouwer were a full guarantee against vacillating or erratic decisions, and his wide dipionatic experience gave invaluable guidance to the tactical work of the Netherland delegation. He remained resolute and unshakable to the end.

A rather widespread misconception resulted from one of the more consistent lies of the Japanese propaganda machine. The Netherland attitude was continuously depicted in the Japanese press as one of endless procrastination and duplicity; newspaper stories elsewhere began to credit us with an almost Machiavellian craftiness. The reader will see for hinself that nothing was less true. We certainly wanted to gain time, but we only gained it by a sturdy perseverance, coupled with patience and courteous candour. Delays were caused by Japanese dilatoriness and provocations. The Netherland position was always clearly -- if not bluntly -- stated. Nothing was done which, from our point of view, might not have been published straightaway; it was the Japanese who wanted secrecy, for ob-vious reasons. Because of this we could neither refute propaganda lies nor correct bona fide missiatements,

The same applies to the rather wild runours that arose over the oil contracts. Again the reader will see that the truth was ruch simpler than it appeared at the time. Our decisions had to be guided by various considerations, but those concerning our national security and the common war effort prevailed. The net results barely covered the requirements of two months' warfare for the Japanese.

If anything deserved special praise, it was the fortitude of the people in the face of increasingly threatening disaster. Like all peaceful democracies, we were caught insufficiently prepared. This book does not treat of military matters. Suffice it to say that the considerable rearmanents

Page 3

projects, voted shortly before World War II, could not be executed because we lacked an adequate heavy industry, and the war almost closed the armaments markets to our . low priority. What could be done, was done, and little though it was, it created a certain temporary optimism, which was still further strengthened by the trend of policy in the United States. These who possessed inside knowledge, however, realized the lack of concerted preparation, due to the plight of Britain in Europe and the legal and political obstacles to military commitments in Washington.

As the menace grew and the real state of things began to be more widely known, the optimus disappeared. Perhaps we in the Netherlands Indies were certain of a Japanese attack at an earlier date than others because we could not rely on our own military power to deter the aggressor. But the government's decision that there would be no evacuation of white people was not even questioned; it fully corresponded with the choice the Netherlanders in the Indies had long since made for thenselves. In this country, which had become their home, they would stay and fight; they would not leave their Indonesian copatriots and friends in time of danger.

When our wonen, with a slight tightening at the throat, gazed after the thousands of European and American evacuees drifting past and through our harbours on their way to safety; when the Japanese war machine came rolling southward; when it was certain that reinforcements would not arrive in time and might not airive for a long time to come, they could have lamented with Jeremiah: "As for us, our eyes as yet failed for our vain help; in our watching we have watched for a nation that could not save us." They did not so lament. They net the fate that overtook then unfilmeningly, fighting and staying on. And remember that they had few illusions about what was in store for then under Japanese occupation.

The world has almost forgotten those fifty thousand Netherlanders in war prisons and intermnent camps, and the hundred thousand woman and children, despoiled and destitute, living poorly in cramped segregation quarters or in other concentration wards. For nearly twenty months they hardly heard an Allied voice; only few of them may have seen an Allied plane in the sky. Fut we know-- and this is no conjecture---that they do not despair; that they are standing by one another and have preserved their trust in ultimate victory; that they feel that obligations towards the Indies and the Indonesians nore deeply that ever before. To the memory of those who died fighting, and the redemption of those who are now in chains, may this book be dedicated.

H. J. Van MOOK

\* \* \* \* \* \* \* \* \*

In the following account the principal documents exchanged between the governments and their representatives are given in their full original text--as far as they were in English--or in an accurate translation. It seemed better to err on the side of circumstantiality than to create the impression of reticence. Errors in grannar, idion and orthography are copied from the originals, which were written in a language foreign to both parties.

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RELATIONS between the Netherland Indies and Japan presented no special difficulties until after the world crisis of 1929. In 1899 a law had accorded the Japanese the status of "Europeans" in the Indies; in 1912 a general trade treaty had put their activities in that country with regard to trade, business, shipping, and irmigration on the footing of the usual most-favoured-nation clause.

The Japanese were late in the business field; their participation in tropical agriculture and mining remained very limited, not because of any opposition, but because others had got the start on then. In imports and exports, banking and shipping their share was better and gradually increasing, but until about 1929 there were no disturbing developments.

When the world economic crisis began, this situation changed rapidly and materially. Japan's share in Netherlands Indies imports rose from 11 per cent in 1929 to 30 per cent in 1935, whereas in the same period those percentages for the Netherlands, the rest of Europe, and America dropped from 20 to 13 per cent, from 28 to 23 per cent, and from 13 to 8 per cent respectively. At the same times the share of Japan in Netherlands Indies exports was only 5 per cent in 1935, as against 22, 18, and 15 per cent respectively for the Netherlands, Europe, and America.

\* \* \* \* \* \* \* \* \* \*

The earlier Japanese investments in the Netherlands Indies nay have been of a more private character, with some occasional spying thrown in; in the thirties, penetration became definitely organized and was pushed from behind by those semiofficial government-subsidized corporations like the Nanyo Kohatsu, whose ultimate aims were revealed by naval and military participation. The rising flood of imports carried Japanese goods from Japanese importers, in Japanese ships, financed by Japanese banks, to Japanese warehouses in the coastal towns of Java, to be sold directly to the consumers through Japanese retailers far in the interior. Japanese middlemen penetrated East Java, Southeast Borneo and North Celebes to buy native products--maize, rubber, and copra--for export to Japane. Japanese fisheries

started operations in the strategically important seas north of Batavia and around the northern peninsula of Celebes, continually trespassing in territorial waters and causing several incidents. Mining, agricultural, and lumber rights, mostly of doubtful economic value, were bought or applied for in localities of military importance, e.g. the east and west coasts of Borneo and the northern part of New Guinea. Shall craft began to penetrate into coastal shipping. \* \* \* \* \* \* \* \* \*

> Note, handed by Mr. Ishii, Japanese minister at The Hague to Dr. Van Kleffens, Netherland minister of foreign affairs, on the second of

February, 1940.

Chief items desired to be agreed upon between Japan and the Netherlands.

#### I. MATTERS RELATING TO COMMERCE

- (1) Japanese Side:
  - (a) Japan is to refrain, as far as circumstances permit, from adopting any measure, prohibiting or restricting the exportation of its principal goods required by the Netherlands Indies. (It is to be understood that the exportation may sometimes be difficult for economic reasons.)
  - (b) Japan is to adopt such neasures as deemed to be appropriate with a view to furthering the importation of goods from the Netherlands Indies.
- (2) Netherlands Side:
  - (a) The Netherlands Indies is likewise to refrain from adopting any measure prohibiting or restricting the exportation of its principal goods; the prohibitive or restrictive measures, to which the exportation of certain goods has already been subjected are to be so modified as to render the flow of goods easier between Japan and the Notherlands Indies.

- (b) The existing measures of import restrictions in respect of Japanese goods are to be abolished or noderated.
- II. MATTERS RELATING TO ENTRY
  - (1) Japanese Side:

Japan is, as at present, to adopt no restrictive measures in future in respect of the entry of employees of Netherlands firms in Japan.

- (2) Netherlands Side: The existing Foreigners Labour Ordinance in the Netherlands Indies is to be abolished or noderated.
- III. MATTERS RELATING TO ENTERPRISE AND INVEST-MENT

#### (1) Japanese Side:

- (a) Japan is to afford, within its influence and competence, reasonable protection to Netherlands interests in Manchukuo and China.
- (b) Facilities are to be afforded in respect of new Netherlands investments in Japan; its offer of investment to Manchukuo and China is to be recommended by Japan to be acconnodated, to the governments concerned.
- (2) Netherlands Side:
  - (a) Further facilities are to be extended to the existing Japanese enterprises in the Netherlands Indies.
  - (b) Facilities are to be granted to new enterprises, including those under joint control of Japan and the Netherlands.
- IV. CONTROL OF PRESS AND OTHER PUBLICATIONS OF ANTI-JAPANESE NATURE

The anti-Netherlands tendency, if any, of the press, magazines and other publications in Japan on one hand, and the anti-Japanese tendency of the press, magazines and other publications in Netherlands and the Netherlands Indies on the other are to be placed respectively under strict control in conformity with friendly spirit prevailing between Japan and the Netherlands.

#### \* \* \* \* \* \* \* \* \* \*

A suitable reply was still under consideration when, on the tenth of May, 1940, the Netherlands were attacked and invaded by Gernany.

On May 18, the Japanese consul general at Batavia visited the director of economic affairs and delivered condolences, requests, and veiled threats almost in one and the same breath. On May 20, Foreign Minister Arita handed the following note to the Netherland minister in Tokyo:

> Note handed to the Netherland minister in Japan, General J. C. Pabst, by the Japanese foreign minister, Mr. Arita, on the twentieth of May, 1940.

I have the honour to refer to ny conversation with Your Excellency on the 16th May concerning the products of the Netherlands East Indies, in the course of which you informed me that you had received a telegram from the Governor-General of the Netherlands East Indies to the effect that the Government-General of the Netherlands East Indies had no intention of placing any restrictions in future on the exportation to Japan of nineral oil, tin, rubber and other raw naterials which are of vital importance to Japan, and that it was the desire of the same Government-General to maintain the general economic relations between Japan and the Netherlands East Indies as close as ever.

While informing Your Excellency that the Japanese Government fully appreciate the communication of the Government-General of the Netherlands East Indies, I wish to point out that, in addition to mineral oil, tin and rubber, there are many other kinds of conmodities hitherto imported into Japan from the Netherlands East Indies which are of vital importance to this country.

It is, therefore, requested that the Government-General of the Netherlands East Indies would give a definite assurance that, for the time being at least, the quantities of the articles enumerated in the attached list shall be exported to Japan each year from the Netherlands East Indies under any circumstances that may arise in future.

In view of the above-nontioned telegraphic connunication from the Governor-General of the

Netherlands East Indies and the wide powers with which he has been vested since the outbreak of hostilities between the Netherlands and Germany (vide Your Excellency's note addressed to ne under date of the 11th May), I shall be grateful if Your Excellency will be good enough to inform me in writing as soon as possible that the Governor-General of the Netherlands East Indies accedes to the abovementioned request of the Japanese Government.

1. Tin (including ore) 3,000 tons

2. Rubber 20.000 tons

3. Mineral oil 1,000,000 tons

- 4. Bauxite 200,000 tons
- 5. Nickel ore 150,000 tons
- 6. Manganese ore 50,000 tons
- 7. Wolfram, 1,000 tons
- 8. Scrap-iron 100,000 tons
- 9. Chrome iron ore 5,000 tons
- 10. Salt 100,000 tons

11. Castor seeds 4,000 tons

- 12. Quinine bark 600 tons
- 13. Molybdenum 1,000 tons

#### \* \* \* \* \* \* \* \* \* \*

Note addressed to Mr. H. Arita, Japanese minister of foreign affairs, by the Netherland minister in Tokyo on June 6, 1940.

(Translation from the original in French.)

With reference to the correspondence between the Netherland Government and the Japanese Government on the subject of the improvement of the economic relations between the two countries, I have the honour to inform Your Excellency that the Netherland Government highly appreciate the Japanese Government's expression of sympathy with the difficult situation in which the Netherlands find thenselves as a consequence of the war. My Government moreover appreciates that the nemorandum, which was to be presented by the Japanese Minister at The Hague, and which was on the 18th of May 1940 presented to the Governor General of the Netherlands Indies by the Japanese Consul General at Batavia, as further amplified by Your Excellency's note

dated May 20th 1940, No. 1006, was clearly actuated by concern, lest, in these difficult times, a lack of contact and deliberation should give rise to or protract tensions to the detrinent of the traditional friendly relations which, for three centuries, so fortunately prevailed between the Netherlands and Japan. The Netherland Government agree with the Japanese Government on the necessity of combating incorrect reports and misdirected propaganda. This aim will be best furthered by contacts made in an atmosphere of frankness and objectivity,

Her Majosty's Government see no cause whatsoever for serious concern about the relations between the Notherlands and Japan and, more particularly, about the relations between the Netherlands Indies and Japan.

In this respect it may serve to recall that the economic relations between the two countries were settled on the 9th of April 1937 by the socalled Hart-Ishizawa agreement, On both sides promises were made, and a number of apportionments were agreed upon, whilst on other points and on the subject of the application of the agreement, verbal as well as written negotiations were continuously carried on. Throughout these deliberations a spirit of goodwill predominated. I may, for instance, mention that in 1938 the Netherland Government thought fit to draw the attention of the Japanese Government to the fact that the prospects opened by the Hart-Ishizawa agreement in respect of the gradual adjustment of the balance of trade between the Netnerlands Indies and Japan and of Japan's promise to buy, whenever possible, larger ouantities of indigenous products like sugar, still fell far short of their realization. This step was dictated by the fundamental importance of these exports for the native population. The importation of many Japanese articles has its foundation in the purchasing power of this population.

Notwithstanding this none too satisfactory outcome for the Netherlands Government, my Government have accepted the explanation given by the Japanese Government that the China incident had a considerable influence on economic conditions in Japan, as well as on the fulfillment of this part of the Hart-Ishizawa agreement. In judging the results realized through the Hart-Ishizawa agreement, the Netherland Government have always given due consideration to those exigencies, which are the inevitable consequence of war conditions. The Netherland Government, therefore, are convinced that the fact that they, too, were forced into war will have the Japanese Government's consideration. This state of war must, of necessity, have its repercussions on the economic situation in the Netherlands Indies.

In any case, my Government fully understand that it is important for Japan as well as for the Netherlands Indies that the commercial relations between the two countries develop without hindrance.

With satisfaction the Netherlands Government have taken notice of Your Excellency' statements concerning the importance of maintaining the status quo of the Netherlands Indies. Repeatedly my Government have confirmed that they wish to maintain this status quo without reserve. This mutual declaration is considered the more important, since the maintenance of the status quo bears closely upon the interest of their Allies as well as upon those of other countries bordering upon the Pacific, as is clearly evidenced by the statements made by Great Britain, France and the United States of America.

It is, in fact, of great importance for the naintenance of peace in this part of the world that the position of the Netherlands Indies remain unimpaired, and that this country be able to continue without interruption to act its part as a world-supplier of various raw materials and food products.

I may now be allowed to give a reply to Your Excellency on the proposals contained in the note of the Japanese Minister at The Hague of February 2nd 1940, and in the above-mentioned memorandum, as further amplified by Your Excellency's note.

#### COMMERCIAL RELATIONS BETWEEN THE NETHERLANDS INDIES AND JAPAN

The Governments of the Netherlands and of the Netherlands Indies have already declared that they in no way intend to restrict the trade between the Netherlands Indies and Japan. On the contrary,

the progressive development of the commercial relations is just as important to the Netherlands Indies as to Japan. The more so, since the income derived from export is, in these times of changed international relations, even nore than previously of vital importance for the population of the Netherlands Indies, who can only afford to buy import goods of prime necessity if the exports provide then with the means thereto. The more it may prove possible to adjust the balance of trade, which these last years was proncuncedly negative, the more it will be possible to give added encouragement to the importation of Japanese products. Since the Netherland Government have in the past consistently tried to stimulate the export to Japan, they have no objection whatsoever once more to give the assurance, for which the Japanese Government have asked, that the Netherland Government as well as the Netherland Indies Government will refrain from taking measures which night hanper the exportation of the 13 mentioned products in their equally mentioned quantities. In order to avoid any possible misunderstanding concerning these quantities, Your Excellency will find enclosed an explanatory note on the subject.

To the preceding should be added, in conformity with previous statements, that the change in the international conditions first of all demands that the Netherlands Indies introduce regulations for exchange-control. The Imperial Government will understand that such measures are unavoidable, amongst other things, in order to maintain the rates of exchange with the yen and the dollar. It is further necessary to take measures to prevent that the products exported by the Netherlands Indies should ultimately fall into the hands of the energy, and to prevent that excessive exports should cause want in the Netherlands Indies thenselves. In taking these neasures a nethod of execution will be sought, calculated to minimize harnful effects to the normal connercial intercourse with foreign countries. The importation of merchandise of Japanese origin, which formed the subject of searching deliberations, leading to identical viewpoints in the Hart-Ishizawa agreement, will be continued in the normal way. In view of the existing conditions, there is reason to expect that the imports will tend to increase rather than to diminish.

The Royal Government do not lose sight of the fact that present events necessarily require a modified application of the existing import regulations. In their judgment, however, the basic value of these regulations has remained unchanged.

\* \* \* \* \* \* \* \* \* \*

#### IMMIGRATION

The Netherland Government regret that they cannot see their way to revoke the ordinance regulating the labour-permits for foreigners. This ordinance constitutes a necessary measure for the protection of labour in the Indies, particularly with regard to the more advanced Indonesians, the Europeans and the nonindigenous orientals born in the Indies. If this ordinance were revoked, the result would be an influx of all sorts of foreigners, and this would seriously affect the occupational possibilities of the aforenentioned categories. It is evident that a partial revocation applying to a single country is out of qu stion, since such a neasure would be in contradiction with the traditional policy of the Netherland Government. which implies equal treatment of all nationalities. A necsure of this kind would mean a violation of the desired status quo. \* \* \* \* \* \* \* \* \* \* \*

#### BUSINESS CONCERNS AND CAPITAL INVESTMENT

The Netherland Government wish to draw attention to the fact that in the Netherlands Indies a liberal policy is followed in respect of the establishment of connercial enterprises and the investment of capital by foreigners.

This policy found expression in the Connercial Treaty concluded between the Netherlands and Japan in 1912. The Government have not imposed any conditions or restrictive measures, except where the interests of the population of the Netherlands Indies or the vital interests of the Kingdon denanded such action, which was then taken without in any way discriminating between countries. My Government consider this policy so equitable and well justified as to deserve to be maintained for the future. For previously stated reasons it is not possible to make an exception for a separate country. With regard to isolated cases the Royal Government have to draw the Imperial Government's attention to the fact that the initiative is left to the individual merchant, equally so where mixed Netherlands-Japanese undertakings are concerned. For reasons of public safety the Government reserve their right to exploit certain enterprises themselves.

#### \* \* \* \* \* \* \* \* \*

The Royal Government flatter themselves with the belief that the preceding supplies a satisfactory explanation on those points, concerning which the Japanese Government might entertain some doubts. It is possible, however, that specific questions may occasionally arise concerning definite subjects, which have a bearing on the economic relations between the Netherlands Indies and Japan. In such case the point at issue could be discussed and arranged between the Japanese Consul General in Batavia and the authorities designated by the Government of the Netherlands Indies. The Netherland Government believe that in most cases these questions can be solved in this manner.

#### APPENDIX

Some observations on the 13 export products, mentioned in the note from the Japanese Consul General in Batavia to the Governor General of the Netherlands Indies, dated May 18th, 1940, and in the note of His Excellency Mr. Hachiro Arita which was handed to the Netherlands Minister at Tokyo on May 20th, 1940.

The figures referring to bauxite (200,000 tons) chrone-iron ore (5,000 tons) nickel ore (150,000 tons) tin and tin-ore (3,000 tons) rubber (20,000 tons) cinchona bark (600 tons) ricinus seeds (4,000 tons)

do not give rise to any observations.

The figure for petroleun-products (1,000,000 tons) is considerably higher than the average export from the Netherlands Indies to Japan during the last three years. The export was in

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1937	869,000 tons
1938	668,000 tons
1939	573,000 tons

The oil companies in the Netherlands Indies may be able to supply the required quantities, provided the Japanese on their part, conclude the contracts in time.

It is possible to produce a quantity of 100,000 tons of salt, provided a contract is concluded for several years, since it will be necessary to put new salt-works into operation. The salt production in the Netherlands Indies is intended exclusively for the hone market, whilst the reserves are almost exhausted owing to unfavourable atmospheric conditions. Normally it will not be possible to start deliveries before November 1940. It might be possible to advance this date if a contract can be concluded for several years. This would ensure the supply of the necessary reserves.

The figure for scrap-iron (100,000 tons) is in excess of the quantity annually available for export. In 1937 the export anounted to 103,700 tons, in 1938 to 60,600 tons and in 1939 to 47,200 tons, which quantities were exported almost exclusively to Japan. We are willing to guarantee that the export to Japan of the quantities of scrap-iron available for export will not be subject to any restrictions.

It is apparent that the figure for manganese ore (50,000 tons) cannot be correct. The total exports, which represented almost the entire output, amounted in 1937 to 15,700 tons, in 1938 to 11,200 tons and in 1939 to 7,300 tons. Of these quantities almost nothing was bought by Japan. Apart from the mines at present under exploitation, we do not know of the existence of any other important strata. In so far as the contracts under execution permit, Japan can freely buy this product.

The figures for wolfram and for nolybdenum (1,000 tons) are not in accordance with production figures. Wolfram is obtained only in very small quantities through the exploitation of tin. These quantities, amounting to at most a few tons a year, were always exported to Japan. There never has been any export of nolybdenum. It is but rarely found in the Netherlands Indies.

\* \* \* \* \* \* \* \* \*

\* \* \* On the other hand, the first measures to control and to limit United States exports of mineral oil and oil products (particularly of aviation spirit) to Japan were taken during the last days of July. The Japanese promptly raised the figure of their annual oil requirements from the Netherlands Indies to two million tons. \* \* \* \* \* \* \* \* \* \*

The exchange of notes here related had hardly reached its conclusion when the Japanese government repeated their proposals for negotiation on a more comprehensive scale. On the sixteenth of July they informed the Netherland minister in Tokyo of their intention to send a delegation to Batavia for economic negotiations, under the chairmanship of Mr. Sako, former ambassador to Poland, and comprising a number of assistants, military experts on war materials, oil experts, etc. The consul general in Batavia, Mr. O. Saito, a very aggressive and expansionist character, was to be included in the delegation. \* \* \* \* \* \* \* \* \* \*

If the subject matter of the proposed negotiations remained rather hazy, the question of personnel was very much in the foreground. A change of cabinet had led to the elimination of Mr. Sako. In his place Mr. Sawada, former anbassador to Brazil, was named as chief delegate, to be dropped again presently for General Koiso. General Koiso, however, had given an interview to the press on the third of August, in which he had stated in rather violent terms that the Netherland regime had always been nost oppressive towards the indigenous population of the Indies; he could not, in the view of the Netherland government, be acceptable as a delegate without at least a public retraction or denial of that statement.

While this question was still hanging fire, the Japanese government suddenly, on the twenty-seventh of August, handed a memorandum to the Netherland minister at Tokyo, begging to inform the Netherland government that a special envoy to the Netherlands Indies had been appointed in the person of Mr. I. Kobayashi, minister of connerce and industry in the Konee of cabinet. He would be seconded in his mission, to establish closer economic relations between the two countries, by Mr. T. Ota, chief of section in the Gaimusho, and by Mr. O. Saito, Japanese consul general in Batavia. They were to be accompanied by a staff of twenty-four assistants, including one army, one air, and two naval officers. This impressive company was to sail from Kobe on August 31.

\* \* \* \* \* \* \* \* \* \* \* \*

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Joint statement of the two delegations, dated October 16, 1940.

The Japanese and Netherland delegations cane together at Selabintanah near Soekaboemi from 14th till 16th October 1940 under the chairmanship of their Excellencies Ministers Kobayashi and Van Mook.

During several meetings and personal talks the general relations between Japan and the Netherlands Indies were discussed. In these discussions due attention was given to the effect of the recent pact between Japan, Germany and Italy on the relations with the Netherlands Indies. The Japanese delegation in this respect officially expressed their opinion as follows:

"In spite of the tripartite treaty recently concluded among Japan, Germany and Italy, the strong desire of Japan for the maintenance and pronotion of the friendly relations between Japan and the Netherlands Indies is not affected in the least. All that is wished for by Japan is co-existence and co-prosperity with neighbouring countries." The Netherland delegation could appreciate this point of view.

Anongst the other points which came into discussion the most prominent item was the oil problem. Elaborate explanations of the oil situation in the Netherlands Indies were given by the Netherland delegation and the chief of the Netherlands Indies Mining Bureau who was also present.

The delegations are to continue the negotiations in Batavia on the understanding that the complete scope of subjects will come into discussion in the near future.

The delegations were pleased that the negotiations were conducted in the most friendly atmosphere.

The Netherland delegation took the position that, although Japan's accession to the Tripartite Pact could not but raise serious misgivings in a country at war with Gernanyn it was prepared to continue negotiations on the understanding that Japan had no hostile intentions towards and did not clain leadership over the Netherlands Indies. It kept urging the submission by the Japanese of a full statement of the points to be discussed, but saw no objection to treating the matter of oil purchases separately. These purchases were mainly a

matter of agreement between the Japanese buyers and the oilproducing companies, and as both parties were represented in Batavia, the contact--for which the Netherland delegation would be pleased to lend its good offices--would be easy.

In the meantime the Japanese demands with regard to the purchase of mineral oil and oil products had gradually become more defined. About a week after the opening conference, the following specification was produced, enumerating Japan's annual minimum requirements--over and above the regular sales made by the companies and allowed by the Japanese government-of Netherlands Indies oil in tons of 2,240 pounds.

1.	Crude oil	
	(a) Aviation crude	1,100,000 tons
	(b) Crude oil for lubricants	100,000 tons
	(c) Other	1,050,000 tons
2.	Aviation spirit (over 87 octane)	400,000 tons
3.	Diesel oil	500,000 tons
	Total	3,150,000 tons

It was, in part erroneously, contended that contracts had already been agreed upon for the delivery of 120,000 tons of aviation crude, 792,000 tons of other crudes, and 100,000 tons of aviation spirit to be delivered per annun. A fiveyear guarantee of the Netherlands Indies government was demanded that these minimum requirements should be regularly fulfilled.

\* \* \* \* \* \* \* \* \* \*

After a few more difficulties and hesitations, direct contact was established between Mr. Mukai, who had been put in charge of the oil business by the Japanese, and the companies. There were many runours, at the time, about this matter; the clearest statement of facts is contained in the proposals as formulated by the companies and transmitted to Mr. Mukai on October 8. There was no change in the figures afterwards; the proposals were accepted on the eighteenth of October and the contracts were eventually drawn up on this basis. Compared with the original demands the net results for Japan were the acquisition of:

- 1. 120,000 tons of aviation crude instead of 1,100,00 tons;
- 2. 100,000 tons of crude for lubricants of an extremely doubtful quality, but eventually to be used as Diesel oil;
- 3. 540,000 tons of other crudes instead of 1,050,000 tons;
- a single spot sale of 33,000 tons of aviation spirit instead of 400,000 tons annually;
- 5. 116,500 tons of Diesel oil instead of 500,000 tons

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Suddenly, two days after the acceptance of these proposals, Mr. Kobayashi announced his recall on the twentieth of October, and left on the twenty-second. The reason given was alternately that he could no longer be spared in his department, and that he had to be home for the 2,600th anniversary of the creation of the Japanese Empire by the Sun-Goddess. \*\*\*\*\*\*\*

> Note handed to the Netherland delegation by the Japanese delegation on October 21, 1940.

The Japanese delegation has the honour to express its great appreciation for an elaborate explanation of petroleum situation contained in the Note of October 7th of the Netherland delegation.

The Japanese delegation wishes to call the attention of the Netherland delegation to the fact that after negotiations between Mr. Mukai and two petroleum companies, the proposals of these companies concerning oil supply to Japan have shown a very wide difference in quantity as well as in quality from those of Mr. Mukai and it is to be emphasized that the proposed quantity of supply of aviation gasoline and aviation crude to Japan, to which Japan attaches a great importance, is as good as nil.

The Netherland delegation, however, is well aware of the Japanese interest in petroleun problems and the Japanese delegation would be much obliged, if the Netherland delegations are good enough to do their utmost, in the spirit of mutual welfare, to comply with the Japanese proposals by any means like shifting of trade route, etc.

The Japanese delegation has the pleasure to add that Japan has also a very big interest in exploitation of oil wells and that the Netherlands policies on allocating spheres of interests for existing companies are hardly satisfactory for Japan.

The Japanese delegation is very much desirous to acquire rights of access to the territories now in exploration or exploitation as well as to the Government reserves.

Mr. Mukai, however, is ready to enter at once into negotiations with authorities concerned about the Government reserve areas in the abovementioned Note of the Netherland delegation.

Letters addressed to the chairman of the Netherland delegation by Mr. T. Mukai on October 29, 1940.

## 1. Re OIL TERRITORIES

With reference to your memorandum dated the 7th inst. (item No. 5), and the subsequent conversation exchanged during the interview between delegates of the Netherland Indies and Japan, I am given to understand that the undermentioned districts and areas, which you have not yet committed to any other party or parties, will be considered as an interest for Japan:

BorneoThe districts of Kalio- rang and Koetai	about	1,300,000 ha
Celebesthe district opposite to the Pelang Island		163,000 ha
Dutch New Guinea:		
Northeastern shoreland Middle-eastern interior	about	1,200,000 ha 3,500,000 ha
Southeastern shoreland Aroe Archipelago, southeast to	about	9,000,000 ha
Dutch New Guinea Schouten Archipelago, north-	about	850,000 ha
east to Dutch New Guinea Total	about	350,000 ha 16,363,000 ha
IOUGI	anouu	10,000,000 114

As Japan is desirous to carry on explorations and exploitations in future in the entire dimensions of the above districts upon completion of the general geological examinations, I shall be obliged by your acknowledgment of the whole of these districts as Japan's sphere of interest, and the necessary steps according to your Mining law will be taken in due course in accordance with your suggestions.

Furthermore, in view of the rapid increase in the demand of petroleum in Japan, I would like to express the strong desire of Japan that the following areas will be assigned to the Japanese interests in addition to the above-mentioned areas:

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1. Borneo:

An area, opposite to the Tarakan Island, northward from the Bengara River to the boundaries of British North Borneo

about 400,000 ha

2. Sumatra: An area extending southeastwards from Medan and along the River Asahan

about <u>700,000</u> ha Total about 1,00,000 ha

Your kind considerations to this matter will be much appreciated and I am quite certain that your acceptance will serve greatly in promoting the closer relationship between Netherlands Indies and Japan.

I also beg to mention that Japan may consider the capital participation of Netherlands Indies in these enterprises.

# II. RE PARTICIPATION OF JAPANESE CAPITAL

While the transaction on petroleum between Netherlands Indies and Japan are in a trend of a steady increase in the future, it is needless to say that Japanese oil circles are focussing their interests on the petroleum of the Netherlands Indies, and consequently they are having an earnest desire to directly exploit the petroleum resources.

You have full appreciated these circumstances and directing us to achieve Japan's ain with your special attention, for which I express herein my thanks.

However, with an eye to the furtherance of the prosperity and friendship of both countries, I beg to mention that it is strongly desired on the side of Japan to participate in the capital of the N. V. Nederlandsche Indische Aardolie Maatschappij.

As I understand that your government hold a considerable amount of shares in the aforesaid undertakings, I hope that your excellency would consider the allotment of part of these shares to Japan.

In case this proposal of ours be favoured with your approval, I would greatly appreciate your informing me of your terms and conditions.

\* \* \* \* \* \* \* \* \* \* \* \*

In the meantime the Netherland minister had handed an aide menoire, on the fifteenth of November, to Mr. Ohashi, viceminister of foreign affairs in Tokyo, to draw the attention of the Japanese government to the fact that the megotiations were at a standstill for lack of subject matter, and to recommend their discontinuation. This was answered by a note verbale of November 20, announcing the imminent appointment of a new special envoy who was to instil renewed activity into the proceedings. On November 28 this successor turned out to be Mr. K. Yoshizawa, member of the House of Peers and former minister of foreign affairs. He was due to arrive in Batavia on the twenty-third of Docember and would carry on with the aid of Mr. Ishizawa, the new consul general. \* \* \*

\* \* \* \* \* \* \* \* \* \* \*

Menoranium presented by the Japanese delegation on January 16, 1941.

Most of the vast territories of the Netherlands Indies, abundant in natural resources, are very thinly populated and still remain undeveloped, waiting for exploitation and development in wide fields. It is beyond question that the exploitation and the development of these areas would bring benefit not only to the Netherlands Indies but also to Japan and, at the same time, would contribute to the welfare of the world.

As a matter of fact, Japan and the Nether-lands Indies stand in the relation of economic interdependence, the former being geographically situated much nearer to the latter than any other European or American powers. Accordingly, a great importance should be stressed upon the necessity of strengthening the economic relations between the two countries. Japan is earnestly desirous of participating in the exploitation of the natural resources in the Netherlands Indies, and of pronoting the trade and other economic relations with her. It is Japan's firn conviction that a great contribution would also be made towards the prosperity of the Netherlands Indies herself, if the Netherlands Indies Government would see their way to meet Japan's desires and facilitate the economic activities in the Netherlands Indies of Japanese nationals.

In the view above-mentioned, the Japanese Government wish to present the following proposals to the Netherlands Indies Government:

- I. THE ENTRY OF JAPANESE NATIONALS AND OTHER AFFAIRS
  - (1) Modification of the restriction on entry.
    - (a) Procedure laid down in the Foreign Labour Ordinance (Ordonnantie Vreendelingenarbeid) be simplified in order to permit entry of the Japanese nationals, possessing passports issued by the Japanese Government, up to the maximum number as stipulated in the Netherlands Indies Entry Ordinance (Toelatingsbesluit)-for example, 1,633 persons in the year of 1940, with the exception of the following cases mentioned in (b) and (c).
    - (b) Pernission of entry be granted to Japanese nationals who are required for carrying on exploitation and development enterprises in Buiten Gewesten--especially Sumatra, Borneo and Great East, where speedy development
      can hardly be expected without the entry
      - of substantial number of Japanese nationals.
    - (c) Japanese nationals who are permitted to enter for temporary stay, be not included in the number, mentioned in (a) above cited.
    - (d) The entry tax be abolished.
  - (2) Elimination of difficulties concerning explorations.

Any difficulties whatever concerning explorations, necessary for carrying on enterprises and for other economic activities, be eliminated.

(3) Freedom of medical practice by Japanese doctors.

Restrictions imposed upon medical practice be modified in order that Japanese nationals, who are qualified in Japan as doctors (including dentists), may be granted permission for their medical practice in the Netherlands Indies. (4) Pronotion of rationalization of the nanagement of Japanese enterprises.

Where Japan and the Netherlands Indies joint enterprises are desired as a form of nanagement of enterprises, necessary assistance be given for the realization of such, and favourable treatment be accorded to all Japanese enterprisers in connection with their making necessary arrangements such as employment of intellectual as well as manual labourers, equipments for transportation (railway, harbours, ships, etc.) and other needed establishments.

(5) All applications or requests from Japanese nationals be treated in friendly spirit.

#### II. VARIOUS ENTERPRISES

#### (1) Mining.

Permission for the exploration and/or exploitation of various minerals in the regions (including the areas reserved for the Government), which are desired by Japanese nationals for such purpose, be given as promptly and extensively as possible.

(2) Fishery.

It is requested that the fishing by Japanese nationals in the territorial waters be permitted, so far as it does not cause competition with the native fishery, and that an increase in number of fishing boats, fishermen and employees, necessary for the operation of the territorial-water-fishery mentioned above, as well as for that of deep-sea fishery by Japanese nationals, be allowed, and that various fisheries at or near the fishery bases and such establishments as necessary for the operation and the management of fisheries (fish markets, icemanufacturing factories, cold-storage houses, oil tanks, factories for manufactured goods of fish, repair shops for fishing boats, etc.) be permitted, and that the restriction on import harbours for fish be abolished. and that the fish caught by the Japanese fishermen in the Netherlands Indies be exempted from the import duties.

#### III. TRAFFIC AND COMMUNICATION

(1) Opening of air service between Japan and the Netherlands Indies.

The establishment of a direct air service between Japan and the Netherlands Indies by Japanese planes be permitted and, in connection therewith, facilities necessary for wireless communication and meteorological information by wireless be rendered to Japanese aviators.

- (2) Abolition of various restrictions on Japanese ships.
  - (a) With regard to the coastal navigation already granted to the Japanese nationals by the Netherlands Indies Government, an increase in number of Japanese ships be pernitted, and the restrictions on the tonnage and navigable areas for the Japanese ships be abolished.
- (b) Permission for the coastal navigation be given to Japanese ships when necessary for the operation of Japanese enterprises.
- (c) Harbours, of which direct connections with Japan is desirable, for the promotion of the traffic and trade between Japan and the Netherlands Indies, be designated as open ports.
- (d) Formalities concerning the visit of Japanese ships to nonopen ports, which is necessary for the shipnent of products destined for Japan, be simplified and dealt with as promptly as possible, and restrictions on the tonnage of the ships calling at nonopen ports be abolished.
- (3) Improvement of the means of communication between Japan and the Netherlands Indies.
  - (a) In order to establish a stable and highly efficient means of communication between Japan and the Netherlands Indies, consent be given to the laying of submarine cables between the two countries under the Japanese management, which are technically most up-to-date.
  - (b) The prohibition of the use of Japanese language in the telegraphic communication between Japan and the Netherlands Indies be renoved.

IV. BUSINESS REGULATION

Applications by Japanese nationals regarding the business of warehousing, printing, weaving, ice nanufacture, rubber snoking, etc., such as subjected to the Business Regulation Ordinance (Bedrijfs-reglementeeringsordonnantie), be complied with as far as possible.

#### V. COMMERCE AND TRADE

- (1) Import quotas for Japanese goods be arranged as mentioned in the list which will be annexed hereto.
- (2) Japan is prepared to purchase the Netherlands Indies products as mentioned in the list which will be annexed hereto,
- (3) Increased percentage of import quotas be allotted to the Japanese importers in the Netherlands Indies.
- (4) The Japanese importers in the Netherlands Indies be exempted from the obligation to import the goods of third countries.
- (5) With regard to the Japanese goods to be imported into the Netherlands Indies, friendly neasures be taken regarding the customs tariff and customs formalities.

\* \* \* \* \* \* \* \* \* \* \* \* \* \*

Memorandum presented by the Netherland delegation on February 3, 1941.

In order to clarify the position of the Netherlands Indies with regard to the present economic negotiations and to avoid any possible misunderstandings the Netherland delegation would like to restate briefly the considerations determining the economic policy of the Netherlands Indies.

Whereas the improvement and adjustment of econonic relations and the increase of rutual trade with neutral or nonbelligerent countries is the object of a constant care, exercised in the spirit of goodwill, the measures taken in this respect rust comply with the following principles. In the first place it must be taken into consideration that the welfare, the progress and the emancipation of the population of the Netherlands Indies are the prime objects of the policy of the Netherland government. Measures which would tend to run counter to the interests of the inhabitants, or which would unduly narrow the scope of their future development, should therefore be obviated.

In the second place the interests of the Netherlands Indies demand that the economic relations with foreign countries shall be maintained on a basis of strict nondiscrimination; that the participation of such countries in the economic growth shall not disturb the gradual formation of the Netherlands Indies as a self-sustaining economic unit within the larger limits of the Kingdon; and that no preponderance shall be created of foreign interests in any field of economic activity.

In the third place it must be observed that, for the duration of the war in which the Kingdom of the Netherlands is involved, it is unavoidable that trade and other economic activities will be subject to restrictions preventing direct or indirect advantage to the eneny or safeguarding the defence of the Netherlands Indies.

Furthermore, in so far as the two opening paragraphs of the Japanese delegation seem to imply, firstly, that the natural resources of the Netherlands Indies have been inadequately developed and, secondly, that the economic relations between Japan and the Netherlands Indies are of such an important and vital nature as to warrant the use of the tern "interdependence," the Netherland delegation begs to point out that such contentions would not seem to be substantiated by the facts.

The fact that a considerable part of the socalled Buitengewesten is sparsely populated is prinarily accountable, not to any lack of funds, labour or enterprising spirit, but to the relative scantiness and the scattered character of their natural resources. The poor results of several agricultural, forestry and mining enterprises, both donestic and foreign, in this part of the Netherlands Indies confirm this view, as is the case with the data, supplied by numerous scientific explorations. As a whole, the Netherlands Indies not only provide practically all their own food, but in almost every field of agricultural activity, suited for the tropics, production has been developed to such an extent that restrictions had to be imposed to prevent a permanent glut in the markets of the world. Mineral production is relatively high, compared with mineral reserves, and in cases where the minerals found are of poor quality--as is the case with iron ore--exploitation was nevertheless undertaken as soon as a demand for these minerals could be expected to arise.

This does not mean that there is no room for further development. However, although the cooperation of bona fide private foreign capital and knowledge is welcomed within the limits delineated above, this development should proceed along lines of rational economy and should be realized mainly with the aid and to the benefit of the abundant population in other parts of the Netherlands Indies and of the fast increasing number of well-schooled and welltrained people among then. The fact that the number of government-organized agricultural emigrants from Java has reached the level of 50,000 persons a year and is rapidly increasing should by itself carry the conviction that the Netherlands Indies do not stand in need of immigration from foreign countries and that all parts of the Buitengewesten, where cultivation of the soil offers some economic prospect, are necessary for the alleviation of the pressure of the population in Java and elsewhere.

As regards the importance of trade relations between the Netherlands Indies and the Japanese Empire, it should be borne in mind that the share of the Japanese Empire in the total export value of the Netherlands Indies decreased from an average of 4.21% in 1930-32 to an average of 3.74% in 1937-39. It is true that the share of Japan in the imports of the Netherlands Indies was larger, but it should not be overlooked that these imports were to a great extent made possible through the creation of buying power by exports from the Netherlands Indies to third countries.

\* \* \* \* \* \* \* \* \* \*

Already in the first stage of the conversations ensuing from the related excharge of memoranda, the Netherland delegation had to caution its Japanese opponents that a Japanese occupation of southern Indo-China would constitute a military menace towards the Netherlands Indies of such a seriousness that it would cancel any agreement reached in the economic sphere. Between March and May, 1941, Mr. Matsuoka made his European tour and returned full of admiration for the Axis

and with a Russo-Japanese Neutrality Pact in his pocket. As Japan installed herself ever more firmly in Indo-China and Thailand the potential leak in the blockade of Germany widened. The two countries together produced 130,000 tons of rubbez annually as against a Japanese consumption in past years of 50,000 tons; her need for 10,000 tons of tin per annun was exceeded by at least 50 per cent in the production of her new sphere of influence. \* \* \*

\* \* \* \* \* \* \* \* \* \*

Menorandum presented by the Japanese delegation on May 14/22, 1941.

In reconsideration of the memorandum, which the Japanese delegation presented to the Netherland delegation on the 16th. Jan. 1941, they herein present to the Netherland delegation the following new proposal. They wish to make it clear, however, that the Japanese viewpoint expressed in the preamble of the above-mentioned memorandum is firmly held by the Japanese Government.

#### I. THE ENTRY OF JAPANESE NATIONALS

(a) With regard to the entry of Japanese employees, when employers concerned apply for labour permits for their employees, the Government of the Netherlands Indies will give favourable consideration for speedy granting of as many permits as possible, as far as circumstances allow, within the limits of existing regulations, and the permits to be granted will be at least 1,600 per annun.

(b) Employees, for whon their employers apply for labour permits in order to replace existing employees, and employees for whon their employers apply for the extension of labour permits, and those whose purpose of entry is of temporary nature, are not included in the number, cited above in the paragraph (a). (c) In consideration of the necessity in various districts, the Government of the Netherlands Indies will permit, as a whole, a certain number of Japanese doctors (including dentists) to enter the Netherlands Indies, if their object is to practise medical treatment solely to Japanese residents.

It is also understood that Japanese doctors (including dentists) who are permitted to practise medical treatment to Japanese employees working for Japanese enterprises in outer regions, can extend their medical treatment, when necessary, to employees or servants of other nationalities working in the same enterprises.

## II. ENTERPRISE AND BUSINESS

Whenever Japanese nationals concerned submit concrete applications for consent or permission for establishment or extention etc. of various enterprises and businesses, either in own account or in joint account with Netherland enterprisers, the Government of the Netherlands Indies will give favourable consideration to the said applications and, as far as there are no special obstacles owing to the reasons of national defence or to the necessity of reservation for the subjects of the Netherlands Indies, they will allow previous investigations, which are deemed necessary for the execution of their plans, and will give consent or permission for the said establishment or extention etc.

When the said consent or permission has once been given, the Government of the Netherlands Indies will give favourable treatment and necessary facilities as much as possible for the engagement of employees, the building up of transportation equipments and other needed establishments etc.

\* \* \* \* \* \* \* \* \*

## IV. TRADE AND COMPERCE

The Government of the Netherlands Indies state that, in view of the circumstances that the demand of Japanese industries on the products of the Netherlands Indies is rapidly increasing and the increasing import of Japanese articles

will contribute towards the promotion of the welfare of the people of the Netherlands Indies, they recognize the importance of the position Japan is now occupying and will occupy in the future in the foreign trade of the Netherlands Indies, and will take the following measures to be effected for one year ending . . . 1942.

1. (a) The quotas and or the percentages as shown in the attached tables I and II shall be allotted to articles to be imported from Japan into the Netherlands Indies.

(b) Japanese importers in the Netherlands Indies shall be given import percentages ranging from 10 to 30% according to the kinds of articles.

2. Unconditional and prompt permission shall be given for the exportation to Japan of the products of the Netherlands Indies mentioned in the attached list.

3. With regard to the import duties, export taxes, surtaxes and official prices (including the prices in the Price List), not only no discriminatory treatment shall be given to the articles imported from and or exported to Japan, but also favourable treatment shall be accorded to then.

## \* \* \* \* \* \* \* \* \* \* \*

Memorandum presented by the Netherland delegation on June 6, 1941.

#### Preamble

From the memoranda, presented by the Japanese economic delegation on May 14th and 22nd 1941, the Netherland delegation have noticed with satisfaction that the Japanese proposals have been modified in several instances after the thorough discussion of the various points at issue in the course of the negotiations. They value these modifications as a result of the endeavours of the Japanese delegation to adapt the Japanese proposals, as originally formulated, to the exigencies of the present abnormal circumstances, and to meet to a certain extent the objections raised by the Netherland delegation on account of the incompatibility of a number of those proposals with the principles of economic policy in the Netherlands Indies.

Nevertheless the Netherland delegation cannot but express their regret that the views of the Japanese Government are still materially at variance with these principles.

In fact the Japanese memorandum of the 14th of May . 1941 states that the Japanese Government still firmly hold the views expressed in the preamble of the memorandum of the 16th of January 1941. As these views were based on a supposed inadequacy in the development of the natural resources of the Netherlands Indies and an assumed interdependence between this country and the Japanese Empire, it is clear that their practical application would tend to create a special position for the Japanese interests in the Netherlands Indies.

It seems therefore appropriate to point once more to the fundamental economic policy of the Netherland Government in regard to this archipelago, as set forth in the Netherland memorandum of February 3rd 1941; a policy which involves the furtherance of welfare, progress and emancipation of its population, mondiscrimination towards friendly foreign powers and the avoidance of the creation of preponderance of foreign interests in any particular field of activity. \* \* \* \* \* \* \*

Apart from these considerations of general economic policy, the relations between the Netherlands Indies and other countries must, for the duration of the war, be affected by the subjection of trade and other economic activities to certain unavoidable restrictions, in order to prevent direct or indirect advantage to the enemy, to safeguard the defence of the Netherlands Indies, and to promote the war effort of the Kingdon and its allies. These restrictions are, by their nature, of a temporary character.

Notwithstanding the difference in general conception, which appears to separate the two governments, the Netherland delegation remain desirous to make another effort to convince the Japanese delegation not only of the reasonableness of the position taken by the Netherland Government in regard to the specific questions raised in the recent Japanese memoranda, but also of the practical possibilities open to the Japanese interests on various points.

To this end the views of the Netherland Government in respect to each of these questions are set forth herebelow.

1. The Entry of Japanese Nationals

(a) The purpose of the Foreign Labour Ordinance is to reserve employment in the Netherlands Indies as far as possible for the inhabitants of the country. Consequently labour permits can only be granted to foreigners if their labour is deemed necessary and no Netherland subjects are available for the specific position. Furthermore it is understood that the employer concerned shall, as far as possible, provide adequate practical training for Netherland subjects to fill future vacancies. The need of foreign employment is always estimated in a liberal way, a policy which will be continued. The Netherland Government aim at an expeditious handling of applications for labour permits as far as is feasible in connection with the necessity to obtain advice from the different authorities concerned and, in some cases, of local investigation.

Because of the vital interests involved the Netherland Government do not see their way to give an assurance that in a number of cases labour permits would be granted to foreigners without taking into account the basic principles of the ordinance. Therefore the unconditional guarantee of admission of Japanese nationals up to the full quote, as asked for in the Japanese memorandum, which moreover would constitute an inadmissible discrimination against other foreign countries, cannot be given.

(b) In this connection the question, as to whether the granting of certain labour permits should or should not be included in the aforementioned quota, does not seen to need further discussion.

(c) The Netherland Government are willing to give favourable consideration to a change in the existing regulations in order to permit a strictly limited number of Japanese doctors to enter the Netherlands Indies for medical practice, solely amongst Japanese residents, in those places where the number of Japanese residents would justify such a course. An extension of their medical practice to all employees or servants working for Japanese enterprises is not appropriate, as the majority of those employees and servants consists of people of non-Japanese origin.

#### II. Enterprise and Business

The establishment of enterprises of foreigners in their own account or in joint account with Netherland nationals is permitted, provided such enterprise, in the opinion of the authorities concerned, will constitute a fitting contribution to the economic development of the country within the scope of the general economic policy referred to in the preamble. \* \* \* \* \* \* \*

IV. Trade and Conmerce

As the prosperity of the Netherlands Indies depends, to a large extent, on trade with many countries, it is of vital importance that the Netherland Government retain, as far as possible, their freedom of action with regard to the adjustment of imports to the exigencies of the export situation.

Besides it is necessary, for the duration of the war, to exercise a strict control on imports, in order to avoid waste of foreign currency, and on exports, in order to prevent that exports from the Netherlands Indies should contribute in any way to provide the enemy with materials of strategic value. The Japanese Government will undoubtedly understand that the present struggle for national existence admits of no other course

Apart from these considerations the quickly changing international situation renders it inadvisable to enter into formal and binding agreements concerning the inportation of the exportation of definite quantities of connodities for any extended period of time. On the other hand it is in accordance with the trade policy of the Netherland Government to refrain from abrupt changes, as long as the circumstances and the vital internests of the country permit. The Japanese Government may rest assured that this policy will be adhered to in respect of the mutually important trade between the Netherlands Indies and Japan.

1. (a) With regard to the Japanese interests in the Netherlands Indies import trade an agreement was reached after the fullest consideration and embodied in the socalled Hart-Ishizawa and Van Mook-Kotani agreements. The Netherland Government see no necessity to modify these agreements, which are still in force.

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Under the present unsettled circunstances it seens impossible to enter into any cormitment concerning the quantities of certain cormodities, which will be imported from any particular country, even during the next twelve months. The Netherland Government are, however, prepared--if such is wished for by the Japanese Government in the interest of the regulation of production in Japan--to state the guantities of goods for which during the next six months permits will be issued for importation from countries at choice, on which permits importation from Japan will be possible as long as prices and terms of delivery can meet competition from other countries. These quantities will have to be determined according to the actual meeds of the Netherlands Indies.

(b) The Netherland Government remain of the opinion that the position of Japanese importers in the Netherlands Indies has been satisfactorily settled on the basis of the above-mentioned agreements, and that they could not, without causing undue harn to other interests concerned, enlarge this share.

2. The necessities of war render it impossible for the Netherland Government to enter into any obligation to grant permits unconditionally for the exportation of various cormodities for as long a period as the next twelve months. Any statement of policy in this respect, even for a much shorter space of time, must be subjected to the proviso that it cannot be binding whenever, in the judgment of the Netherland Government, the full execution would be of direct or indirect advantage to the enemy or harnful to the interests of the Kingdom and its allies.

As, however, the Netherland Government appreciate the difficulty for the Japanese Government to adjust their internal economic policy on a basis of complete uncertainty with regard to imports from the Netherlands Indies, the Netherland Government have no objection to state--under the express proviso mentioned heretofore-their intentions with regard to restrictions of exports for the year 1941 as determined by their view on the present situation. Such a statement is drafted in the secor annex of this nenorandum. It need not be expressly mentioned in this connection that, although the Netherland Government must vindicate their right to be the sole judges of the exigencies of war with regard to exports, the ordinary channels of international intercourse remain open for the consideration of facts and complaints.

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3. With regard to the import duties, export taxes, surtaxes and official prices the same treatment will be given to connodities imported from and exported to Japan, as to connodities imported from and exported to all other countries, in accordance with the principle of nondiscrimination. \* \* \* \* \* \* \*

The delegations met once more, on the tenth of June, at the request of Mr. Yoshizawa. It became quite clear at this meeting that the Japanese wished to wind up their business. They asked only for a number of technical elucidations in order to complete the report to their government.

The next morning, June 17, 1941, Mr. Yoshizawa asked for an audience of the governor general. \* \* \* \* \* \* \*

After the usual compliments, Mr. Yoshizawa opened the dis-cussion by pointing out that the Japanese government had drawn up their last proposals in an extremely conciliatory spirit, so ruch so that they would run great risk of general disapprobation if the document were to be published. Nevertheless, the answer of the Netherland delegation had been wholly unsatisfactory and therefore could not provide a sufficient basis for an agreement. He was instructed to ask the governor general to reconsider that answer. If that was impossible, his government had decided to discontinue the negotiations and to recall their delegation. The governor general replied that he appreciated the conciliatory attitude of the Japanese government, but that the Netherland government were candidly convinced that an agreement could not be reached on the terms proposed. In all sincerity he could not see his way to suggest any alterations in the standpoint of his government as formulated in the last Netherland memorandum. He added, however, that is his judgment the negotiations had not been altogether unproductive, although no agreement had emanated. The respective positions had been very searchingly and patiently analysed, and even if the parties could not agree, they had at least been able to come to a better understanding of each other.

Mr. Yoshizawa proceeded to state that although the negotiations had brought no agreement, the Japanese government wanted to see the general trade and economic relations maintained as hitherto. The governor general concurred. The failure to agree was to be expected, as the Netherlands Indies could not further extend their already very liberal policy, in the manner recommended by the Japanese proposals, but this failure need leave no unfriendly sentiments. The Netherland government would be satisfied to continue mutual relations on the old footing.

Mr. Yoshizawa then produced the draft of a joint communique, which, with a few minor amendments, was agreed upon in the following text, to be published forthwith:

#### Joint Communique

Both the Netherland and the Japanese delegations greatly regret that the economic negotiation, which has been conducted between them, has unfortunately come to no satisfactory result. It is needless, however, to add that the discontinuation of the present negotiation will lead to no change in the normal relations between the Netherlands Indies and Japan.

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# Page 1

#### DEMANDS AGAINST THE DUTCH INDIES

### (Proposal No. 1)

## A. Proposed Principles

1. The Imperial Government has previously submitted to the Netherlands Government our demands regarding the settlement of the important problems pending between Japan and the Dutch Indies. According to the reply in official correspondence dated 6 June of this year, which was made in this connection by the Dutch Minister in Tokyo to Foreign Minister ARITA, it is understood that the part regarding the securing of the supply of our essential goods has been generally accepted. It is requested that the above security be observed in the future.

However, the Netherlands Government still does not fully understand our true intentions in the problems concerning the entrance of Japanese nationals into the Dutch Indies, and enterprises and investments by Japanese nationals in the Dutch Indies for the development and utilization of its rich resources, which are regarded as of the utmost importance by the Japanese Government.

It has been fully recognized during previous negotiations that the settlement of these problems has been our national desire for many years. However, the Netherlands Government, without the least friendly consideration from a general and practical standpoint, is still repeating its biased legal arguments and the Imperial Government cannot help but express its great disappointment and dissatisfaction.

It is the desire of the Imperial Government, therefore, to express frankly our opinions on these problems of entry, enterprise and investment and to seek the profound consideration of the Netherlands Government.

2. In the first place there is no question but that the present world instability and friction between nations are caused mainly by unjust distribution of resources due to unreasonable territorial situations.

For instance, in the present world situation, there are vast undeveloped areas with abundant resources in one part, and on the other hand, there are not a few nations suffering from lack of

resources

resources and over-population while possessing vigorous powers of existence. Such a situation is really irrational, and unless it is rationalized and put right there will be international conflict and no cause ever to hope for peace between nations.

Consequently, in order to prevent the development of such a situation, it will be of vital importance for countries possessing vast undeveloped territories of rich resources to voluntarily open their resources to the world, allow free entrance of other nationals, and abolish all restrictions imposed on business enterprises and all other economic activities.

3. The Japanese Empire willingly recognizes that the policies taken in the past by the Netherlands Government toward Dutch Indies have contributed, to some extent, to the peace and prosperity of East Asia by permitting comparatively free and equal economic activities to all nations alike.

However, it is regrettable that the policy taken by the Metherlands Government toward the Dutch Indies in recent years is of the nature of a closed-door policy. The Dutch Indies may be under Metherlands control, but geographically it is situated within the Co-prosperity Sphere for the East Asia races. Accordingly, the Metherlands should first open her rich resources in the Dutch Indies to the races in East Asia and then for the prosperity and welfare of all mankind.

In spite of this, the Netherlands Government, of late, has come down heavily on the side of the interests of the Dutch and other Europeans. Early on she gave vast rights to a few nations, geographically distant from the Dutch Indies, for important enterprises, especially mining in that country, without any desire for the prosperity and welfare of the East Asia Co-prosperity Sphere.

In particular it is not only very unreasonable for the Netherlands to have chosen a closed-door policy toward Japan, with her great abilities for exploration and development, but it is a neglect of duty on her part as a member of the East Asia Co-prosperity Sphere.

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The Imperial Government has pointed out this unreasonableness and has repeatedly asked the Netherlands Government for reconsideration, but up to the present we have still been unable to get any results. The Empire deeply regrets that this has given rise to a feeling of great dissatisfaction among the government/and people of Japan.

4. With regard to the views mentioned above, and also in consideration of the internal affairs of the Dutch Indies and her relations with third powers, the Imperial Government, for the time being, hereby submits our sincere and frank demands. It is accordingly requested that your side promptly agree to these demands in a broad-minded outlook based on the traditional friendly relations between Japan and the Netherlands.

#### B. Principle Demands.

I. The Problem of Entrance into the Dutch Indies.

As it is the present Foreigners Labour Law in the Dutch Indies that is proving a great obstacle in hoping for the economic development in the Dutch Indies so badly wanted by the Imperial Government, and as this law is the object of profound dissatisfaction amongst the Japanese Government and people, the Imperial Government wishes to propose as follows our minimum demands regarding the modification of the Entry Law:

The quota for Japanese entry into the Dutch Indies under the present Dutch Indies Entry Law is 800 on the ordinary quota and 833 on additional quota (In the event of the total number of Foreign Immigrants not reaching 10,000 a year, 10% of the total number of Japanese who entered from 1924 to 1933 shall be permitted to enter), making a total of 1633. The entry of Japanese, within this limit, and restricted to those having passports issued by the Imperial Government with necessary recognition shall be permitted freely without putting them through the troublesome procedure prescribed in the Foreigners Labour Law.

Exceptions:

- (a) Personnel necessary for the preparatory investigations and business management in the new enterprises, as prescribed in (1) of II of the following, shall not be included in the above entry quote.
- (b) Temporary travellers residing in the Dutch Indies for a period of one year or less shall not be included in the above quota.

#### \_OCULENT 2748A (2)

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(c) The collection of entry tax shall be abolished.

#### II The Problems of Enterprises and Investments

# (1) New Enterprises.

Recently, the Dutch Indies Government by the issue or revision of various laws or through policies other than laws, has reserved for itself almost all of the prospective mining districts for petroleum and other important minerals which we regard as of the greatest importance. It has thus not only become impossible for the Japanese to obtain these mining rights, but the transfer of existing mining rights has also been prohibited.

On the other hand, the United States and Great Britain, prior to the issue or revision of these laws or the decision of the Government's policies, have secured prospective mining districts for petroleum and other important minerals and are mining on a large scale. Therefore, the Imperial Government at this juncture requests the Dutch Indies Government that mining of petroleum and various minerals, applications pertaining to mining by Japanese nationals, applications pertaining to the establishment of various new enterprises, other than mining, and the transfer of present rights held by Japanese nationals, all be permitted from the standpoint of equal opportunity, irrespective of the present laws and government policies.

Moreover, in regard to new enterprises by Japanese nationals, free carrying out of actual investigation in areas recognized by the Japanese as being prospective shall be permitted even before proceedings are taken for applications as prescribed in the mining laws or other laws concerned. New enterprises which we wish to undertake at present, are as follows:

#### (a) Mining

Prospecting and mining in all the petroleum mining regions in the Dutch Indies (including government reserved areas) as desired by the Japanese. Prospecting and mining of various minerals in all the prospective mining regions for other minerals in the Dutch Indies (including government reserved areas), as desired by the Japanese. Applications for mining rights by those having the right to prospect shall be granted without fail.

(b) Other Enterprises.

The establishment of air-routes between Japan and the Dutch Indies.

The establishment of new navigation routes between Japan and the Dutch Indies.

The laying of submarine cables between Japan and the Dutch Indies.

Other fishery, forestry, agriculture, manufacturing industries, etc., as desired by Japan.

In connection with the establishment of new enterprises as (a) and (b), mentioned above, the Dutch Indies Government authorities shall give all possible assistance and cooperation and render every favour to their investigations and different preparations.

(2) Expansion of Existing Enterprises.

(a) Mining.

All applications by Japanese nationals for prospecting and mining that are now under consideration shall be granted at once. (For example:

Nickel and iron ore in the Celebes, applied for by Tsubono; Mica, applied for by Haraguchi).

Expansion of mining enterprises now being managed by Japanese nationals shall be allowed to facilitate their development and rational management. (For example,

Petroleum by the Bataafsche Oil Mij.)

Obstacles preventing actual development of mining rights presently owned by Japanese nationals shall be removed. (For example,

Opening the Port of Patjitan for the development of the Ishihara Copper Mine in Patjitan, Java).

(b) Shipping

Restriction of navigation areas against Japanese ships, (No. 1 Tora Maru, owned by Shiobara Fuku and Daito Maru owned by Nanyo Kohatsu, both in Soerabaya, which are permitted to engage in coastal trade in the Dutch Indies shall be abolished and the increase of ships shall be recognized.

Sea-ports, which have been closed since 1935, shall be reopened, and the limitation on tonnage of ships entering the ports shall be abolished.

(c) Agriculture.

Expansion of present farms shall be recognized to facilitate,

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their development and rational management and all restrictions and obstacles shall also be removed. (For example,

The expansion of the cotton cultivating farms owned by Manyo. Kohatsu Co. in New Guinea, and the expansion of quinine cultivation by the Takeda Farms in Java, and permission of exportation to Japan of the products of this farm).

#### (d) Fishing Industries.

The present fishing industry shall be given a chance to develop. In other words, since almost all fishing enterprises by Japanese nationals consist of deep-sea fishing, which involves no competition with native fishing industries, an increase in fishing boats and fishermen necessary for management shall be permitted. The restrictions pertaining to the port of import for marine products shall be abolished, and at the same time, these products shall be exempted from import duties. Ice manufacturing and other collateral undertakings necessary for the management of the above fishing industry shall be excluded from present business regulations and shall be freely permitted.

(e) Other Enterprises

Business regulations shall be abolished for all warehousing, printing, weaving, ice manufacturing, rubber-smoking factories, etc., that have connections with Japanese nationals.

## III Newspapers

(1) Heretofore, the Dutch Indies' authorities have made it their policy to prevent Japanese from running Malayan and Chinese newspapers. Japanese from now on shall be granted permission to run them as well as Dutch and Chinese.

(2) In the past the general Dutch Indies officials and people have had no knowledge of Japan and the Japanese and there have been many regrettable features in their attitude towards Japan, thus greatly hampering the friendly relations between the two countries. Especially since the spreading of the war to the Netherlands the constant acts of violence and insult committed by the Dutch Indies officials and people against the Japanese living there, were caused by the lack of understanding of the intentions of our country and by the extremely precautionary measures they adopted toward the Japanese which instigated the general feeling. On the other hand, the principal cause can be attributed to the anti-Japanese attitude of the Dutch Indies newspapers,

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which had given rise to the people's general illwill toward the Japanese. The Imperial Government thus demands the thorough supervision of these newspapers as follows:

(a) Newspapers run by the Dutch.

The anti-Japanese attitude is strongest in the Dutch newspapers, and in spite of the fact that the Dutch papers are in a position to lead Chinese and Malayan newspapers, they were hardly ever supervised. They shall be thoroughly supervised from now on.

(b) Newspapers run by the Chinese.

Supervision of the Chinese papers is still lukewarm. Furthermore, the papers run by the Chinese do not always represent the general public opinion of the Chinese living in the Dutch Indies. They are forcibly implanting anti-Japanese feeling and leading the anti-Japanese movement and the boycott of Japanese goods. It is no exaggeration to say that the attitude of the Dutch Indies authorities has been to overlook these facts. On the other hand, the Dutch Indies authorities banned the publication of a Japanese paper when it printed an article in support of Wang Ching-wei, on the grounds that it instigated the feeling of the Chinese in the Dutch Indies; and they also prohibited any import of newspapers published in our occupied territories in China, on the grounds that they were of an anti-Chiang tendency. This discriminating attitude of the Dutch Indies authorities can be said to be pro-Chinese and anti-Japanese. Therefore, we demand a stricter supervision from now on over newspapers run by the Chinese and also demand revision of the biased attitude toward our own newspapers.

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#### DEMANDS AGAINST DUTCH EAST INDIES

(The Second Proposal)

#### A. Proposed Principles

1. In the present condition of the world, there are some countries which leave large areas undeveloped because of insufficient developing capacities in spite of their occupying vast lands, which are rich in resources, and on the other hand there exist some countries which are suffering from population pressure and from lack of resources though they have very active productive capacities. This condition is well called unreasonable indeed, and the present European war itself is, after all, nothing but the outbreak of dissatisfaction on the part of the newly risen nations against the old order based on the unreasonable and unjust distribution of territories and resources.

2. Well, let us look at the present conditions in East Asia: Two or three powerful European nations have occupied vast areas in East Asia as colonies and have left the greater part undeveloped with only the smaller parts developed. In spite of this fact, these nations adhere to policies of exclusion against the nations that are building their countries in East Asia. However, the /Japanese/Empire has a confined territory and poor resources, even though it has a big population with a high rate of increase and excellent expansion powers. On the other hand, besides Japan, the territories of the nations of East Asia, except Thailand, are now all utilized as colonies, chiefly for the necessities and interests of the sovereign European nations, and no opportunities for sufficient advancement and development either politically or economically are given by the European nations to the original people who are kept in the position of conquered. This is extremely unfair.

3. The /Japanese/ Empire is now devoting itself to the mission of establishing a new order in East Asia, and it is the desire of the Japanese Empire to contribute for the firm establishment of eternal peace of the whole world by creating a reciprocal relationship of supply between the new order sphere, which is to be organized in Europe and America, and the the self-sufficient East Asia Co-prosperity Sphere centered around Japan, Manchuria and China, and including the South Pacific.

4. Well, as the Dutch Indies is a vast area with rich resources within the East Asia Co-prosperity Sphere it is quite reasonable that its resources should be quickly developed for the sake of the prosperity and welfare, first of the people of East Asia, and then of the people of the world.

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The government of the Dutch East Indies has been regarding as of too great importance the interests of Hollanders and other Europeans and has been giving scant consideration to the prosperity and welfare of the East Asia Co-prosperity Sphere, and in particular has been adhering to a policy of exclusion against the Japanese, who have great exploiting and developing capacities. Although the Imperial /Japanese/ Government has drawn attention to the unreasonableness of this and has repeatedly invited consideration of it, there have been no results, and the whole Japanese nation is now greatly dissatisfied. The above is a metter of deep regret to the Imperial /Japanese/ Government.

5. In line with the above views, the Imperial /Japanese/ Government, as the stabilizing power of East Asia, hereby expresses straightforwardly to the government of the Dutch East Indies its earnest desire to forward the establishment of a new order for the sake of the mutual welfare of the nations in East Asia, and requests that the government of the Dutch Indies take cooperating measures to the above purpose, and produces herewith the following demands:

B. Our Demands

# 1. Political Questions

(1) The Dutch Indies should cut off relations with Europe and should quickly take a position as a member of the East Asia Co-prosperity Sphere.

(2) Complete self-government by the Indonesians should be allowed.

(3) The Dutch East Indies should conclude the concrete agreement with the /Japanese/ Empire necessary for self defense in order to maintain firmly the peace of the East Asia Co-prosperity Sphere, which includes the above Dutch Indies.

#### 2. Economical Questions

(1) The subjects of the /Japanese/ Empire should be afforded the same treatment as the subjects of the Netherlands in entering the Dutch Indies, in living in the Dutch Indies, in protection of persons and properties, in travel, in acquisition of personal and real estate, in management of business and enterprises (including aviation), and in all other matters in connection with navigation and trade.

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(2) The government of the Dutch Indies should not only not restrict or prohibit the exportation of goods, especially those needed by the /Japanese/ Empire, among the products in the Dutch East Indies, but should also give facilities and use its good offices with regard to the exportation of the goods to the /Japanese/ Empire. Doc. No. 2748A(6)

SHOWA 15 /1940/

28072 (Cipher)

Received A.M. 14th Sept. Foreign Ministry Despatched P. M. 13th Sept. Batavia

/To:/ Foreign Minister MATSUOKA

/From:/ Representative KOBAYASHI

Conference No. 9 (Top Secret)

At my interview with the Governor-General already referred to in telegram re conference No. 5, I gained the impression that he was concerned with diplomatic formulas only.

When I hinted at the existence of discriminatory treatment toward Japan, he argued strongly that this had not been the fact in the past, and stated that in the future they would as before treat each country on a fair basis, and had no intention of practicing discriminatory treatment. The Governor-General does not realize that the present situation is so serious that if he remains so old fashioned as to be concerned with diplomatic formulas only, the existence of the Dutch East Indies will be in danger, and he can not keep pace with the changing situation. He openly tried to do his utmost to evade political problems. He envinced not the slightest sign of fervor to try to sound out the true intention of the Japanese Government towards the Dutch East Indies. Inasmuch as he does not understand our real idea of friendly relations between the two countries, it is of no use for us to continue the negotiations further with such a Governor-General. It has made me feel that I have come all this way in vain.

(The following matters deal with telegrams) Request you to change the numbers of telegrams despatched from here from conferences No. 1 to No. 3 to No. 5, No. 6 and No. 7. Doc. No. 2748A (8) No. 8/In Japanese Ink/ SHOWA 15/1940/

31616 (Code)

Dispatched: BATAVIA, October 18, P.M. Arrived: This Office, October 18, night.

To Foreign Minister MATSUOKA

From Delegate KOBAYASHI

Parley No. 82 (Wire of Request)

To the Vice-Minister of the Department of Oversea Affairs, from KAWAMOTO.

1. In establishing the Greater East Asia Co-Prosperity Sphere under the leadership of the Empire when viewed from every possible angle, the need of placing the NETHERIANDS INDIES within the Sphere, is very urgent. Envoy KOBAYASHI, his staff, and those JAPANESE who went there and observed the said place are all of the same opinion. However, in order to accomplish this, it is necessary to administer a policy in such a way as to deeply implant our economic powers in the NETHERIANDS INDIES. In carrying out this policy, the Department of Gverseas. Affairs must at least plan the materialization of various items requested for in the budget for the next fiscal year.

Especially such items as the complete equipment of overseas organizations, the establishment of TAKUNANJUKU /T.N. probably it is a sort of training center for the knowledge of Southern Region /, the cultivation of facilities for enlightening both Japanese subjects and /T.N. people of/ the Dutch Indies, (includes secret funds) are, we consider, matters of urgency which can not be reglected even for a day. In this regard, it is requested that you kindly give your special consideration in regard to fulfilling these requirements. It is furthermore considered that matters in connection with other expenditures too can be executed within the next fiscal year.

2. As regards the above, please refer to Telegram No. 66 which was sent by Envoy KOBAYASHI to the Foreign Minister.

3. Opinions regarding details will be reported to you by letter.

(End)

### page 1

DOC. 2748-A (18)

Code No. 29449 Dispatched 1940, September 3 at 9:40 p.m. (By order of) Foreign Minister MATSUOKA

To: Consul-General SAITO at BATAVIA. No. 396

Concerning the purchase of Netherlands India Oil Production In connection with Reply Telegram No. 385.

From: the Chief of the Fuel Control Board to MUKAI

- 1st) As it was stated in the reply telegram mentioned above, the negotiations concerned with the purchase of the Oil should be done by us, but intention is that the on-the-spot negotiations be carried out in accordance with our instructions.
- 2nd) We have instructed all the home offices to tell their brokers not to disturb unity during your negotiations. Therefore please guide them in accordance with this.
- 3rd) You must emphasize the acquisition of the Oilfields, and such negotiations, as a general rule, should be carried out with Netherland Indian Government directly. Strictly observe all hindrance attempts by Britain and America. We can not guarantee that the Netherlands Indies will not lay stress on the oil purchase intentionally in order to refuse our acquisition of oil fields which is our main purpose. Therefore, it is desirable that you clearly distinguish from the start the acquisition of oil fields and the purchase of oil.
- 4th) Experimental boring of Oil well No. 7 at KARIOLAN is successful, and daily production is 7 KILO.
- 5th) Please convey the contents of this telegram to Major NAKASUJI as it is (also) from the Chief of the Bureau of Military Affairs.