Feb 28.47

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of Enquiry Appointed by the League
of Nations (commonly known as the
Lytton Commission Report) (Exhibit
No. 57) by Mr. Blakeney

17595

	Friday, 28 February 1947
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3	INTERNATIONAL MILITARY TRIBUNAL
4	FOR THE FAR EAST Court House of the Tribunal
5	War Ministry Building
6	Tokyo, Japan
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8	The Tribunal met, pursuant to adjournment,
9	at 0930.
10	- 4 -
11	Appearances:
12	For the Tribunal, same as before with the
13	exception of: HONORABLE JUSTICE E. NORTHCROFT,
14	Member from New Zealand, now sitting.
15	For the Prosecution Section, same as before.
16	For the Defense Section, same as before.
17	
18	The Accused:
19	All present except OKAWA, Shumei, who is
20	represented by his counsel.
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22	(English to Japanese and Japanese
23	to English interpretation was made by the
24	Language Section, IMTFE.)
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MARSHAL OF THE COURT: The International Military Tribunal for the Far East is now in session.

THE PRESIDENT: Mr. Horwitz.

MR. HORWITZ: Mr. President, when the Tribunal rose yesterday afternoon the President commented upon the translation of exhibit 77. As you will recall, these documents were presented in the very early stages of the case. At that time the question of mechanics of translation and corrections was not yet worked out. These particular documents, presented at the very time they were. presented a particular problem. Both the Japanese version and the English version were supplied by the Japanese Government and certified by the Government. In view of that fact we felt that both versions were in a sense official copies and both were originals. We did not feel that we had a right, therefore, to change the translation. However, we feel, as both the defense and Tribunal feel, that certain of these documents, their translation is inadequate. In view of this the prosecution proposes to submit new translations for certain of these documents to the Board of Translation for approval. When the Board approves these translations

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they will then be submitted to the Tribunal in substitution for the older translations. Mr. Logan advises me that the defense consents to this procedure.

THE PRESIDENT: The Tribunal must have good English translations of the Japanese originals, and ever the Japanese Foreign Office is capable of supplying bad ones. I do not know why you felt obliged to tender bad translations. You could have got a good one at the start. These translations are not evidence in themselves that you must tender because the Japanese supply them.

Dr. ONO.

MR. ONO: We now read exhibit No. 78 presented by the prosecution, which is the Regulation of General Staff Office to show the functions of the General Staff Office and the duties and competence of the Chief of General Staff.

(Reading): "REGULATION OF GENERAL STAFF OFFICE.

- "1. The General Staff Office is the place to supervise National Defense and Logistics.
- "2. A general or a lieutenant-general is appointed by the Emperor to the post of the Chief of the General Staff, and is placed under the direct

command of the Emperor, attends the war council, takes charge of the formation of plans for national defense and strategy, and supervises the General Staff Office.

"3. The Chief of the General Staff supervises those military officers who occupy the posts of staffs, takes charge of their education and superintends the Military Staff College and Land Survey Department.

"4. The Deputy Chief of the General Staff assists the Chief and takes charge of the whole office.

"5. The Director of each Department of the General Staff Office is responsible to the Chief, superintends the heads and others of the sections and controls their main duties."

We now read exhibit No. 79 presented by the prosecution, which is the Imperial Ordinance relating to the Organization of Naval General Staff Office to show the functions of the Naval General Staff Office and the duties and competence of the Chief of Naval General Staff Office.

(Reading): "Imperial Ordinance relating to the Organization of the Naval General Staff Office. (As of December 7, 1941).

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"Article 1. The Naval General Staff
Office shall take charge of matters concerning
national defense and the use of armed strength.

"Article 2. There shall be the Chief of the Naval General Staff Office. He shall be personally appointed by the Emperor.

"The Chief shall be directly subordinate to the Emperor, take part in the confidential affairs of the Emperor's headquarters and control the Naval General Staff Office.

"Article 3. The Chief shall take charge of plans for national defense and for the use of armed strength, and shall transmit matters concerning the use of armed strength.

"Article 4. There shall be instituted in the Naval General Staff Office the following personnel:

"Vice-Chief; Adjutants; Divisional Directors; Sectional Chiefs; Staff Members; 'Tsuki' (Assistants).

There shall, as necessity may require, be instituted Officers, or High Civil Officials, as 'Shusshi' (Attendants) in addition to the personnel mentioned in the preceding paragraph.

"Article 5. The Vice-Chief shall assist

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the Chief, supervise the Divisions and coordinate the affairs of the Divisions."

Skipping to Article 7:

"The Divisional Directors shall, under the orders of the Chief, direct the Sectional Chiefs and lower personnel, and take charge of the affairs of which the principal competency belongs to them, respectively.

"The Sectional Chiefs and the Staff Members shall, under the orders of their respective superiors, engage in the discharge of their duties.

"Article 10. There shall be instituted, at the Japanese Embassies and Legations abroad, Combatant Officers as Elbassy and legation Naval Attaches and Assistant Naval Attaches, and the Chief shall control them.

"In addition to the personnel mentioned in the preceding paragraph, Officers, Special Service Officers, Warrant Officers, Non-commissioned Officers, Men and 'Hannin' Civil Officers, may be attached as 'Tsuki' (Assistants) to the Japanese Embassy Maval Attaches serving in Manchoukuo and the Republic of China."

We now read exhibit No. 80 presented by the prosecution, which is the Ordinance of

'DAIHONEI' (Imperial General Headquarters). This will show the setup of 'DAIHONEI.' We read Articles 1 and 2: "1. The Supreme Command is established under the direct command of the Emperor, which is called 'DAIHONEI.' "'DAIHONEI' is organized in wartime or incident-time in case of necessity. "2. The Chiefs of General Staff and Naval Staff are the chief of each staff, whose duty is to take part in the highest momentous affairs, to make plan of operation and consider-ing last object, to arrange the conneration and the united action of Army and Navy."

We now read exhibit No: 81 presented by 1 the prosecution which is the law of the Houses. This will show the organization and functions of

the Imperial Diet.

(Reading): "Law of the Houses.

"Article 1. An Imperial Proclamation for the convocation of the Imperial Diet, fixing the date of its assembling, shall be issued at least forty days beforehand." --

THE PRESIDENT: These details are not necessary.

MR. ONO: (Reading continued)

"Article 2. The Members shall assemble in the Hall of their respective Houses, upon the day" --

I shall then omit reading further because of this -- because their relevance is not very great. I wish to point out to the Tribunal that in Japan there was also a Parliament and that there was also a House of Representatives elected by popular vote.

THE PRESIDENT: That is sufficient for the time being. If in the course of presenting the defense it becomes necessary to refer to the powers or authorities of the Parliament you may do so to the extent required.

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MR. ONO: Thank you, sir.

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We now read exhibit No. 82 presented by the prosecution which is the Imperial Ordinance concerning the House of Peers. This will show the organization and functions of the House of Peers.

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THE PRESIDENT: There is no need to read it.

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MR. ONO: We now read exhibit No. 83 presented by the prosecution which contains the ordinance concerning the organization of the Privy Council and the regulations for the conduct of business of the Privy Council. These will show the organization and functions of the Privy Council.

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THE PRESIDENT: Well, the Privy Council has frequently been mentioned in evidence. It may be desirable to know just how it functions but you need not read the whole of this. Actually, I do not think it is necessary to refer to any of it at this stage. We all have some familiarity with its operations. If we are in doubt we can use this exhibit.

MR. ONO: Among the accused there are several 21 who have been Privy Councillors and for this reason would like to read the most important articles but not the whole text, and this is also mentioned in the Indictment.

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THE PRESIDENT: Brigadier Nolan set out the functions of this body very clearly in his address. You do not contest the accuracy of anything he said?

MR. ONO: We have no idea of contesting what Brigadier Nolan has said but we should like to give an accurate idea to the Court of the organization of the Privy Council.

THE PRESIDENT: You can do that in brief terms. There is no need to read the whole of this ordinance.

MR. ONO: We want to read the very important parts of it.

(Reading): "Ordinance Creating and Regulating the Privy Council.

"Article I. The Privy Council shall be the place at which it will be the Emperor's pleasure to attend and there hold consultation on important matters of State.

"Article II. The Privy Council shall be composed of a President, a Vice-President, twenty-four Councillors, a Chief Secretary and Secretaries. The number of full-time Secretaries shall be fixed at three.

"Article VIII. Though the Privy Council is the Emperor's highest resort of counsel it shall not

interfere with the executive."

That is all, sir.

We now read exhibit No. 84 presented by the prosecution which is the General Mobilization Law. This will show the contents of the Japanese general mobilization law. This will also show that in order to issue Imperial ordinances based on this law it was necessary to inquire the National General Mobilization Commission established by this law. The set-up of the said commission will be proved later on.

THE PRESIDENT: Here again you can tell us all we need to know in brief terms.

MR. ONO: (Reading) "General Mobilization Law.

"Article 1. The term national general mobilization as used in this law denotes the control and operation of human and material resources in order that the nation may be enabled to display its total power most effectively for the realization of national defense purposes in time of war (including an incident corresponding with a war, the same applying correspondingly to the following parts).

"Article 2. The term general mobilization goods in this law denotes things listed below:

(1) armaments, war vessels, ammunitions and other
military goods, (2) garments, foodstuffs, beverages
and fodders which are necessary for national general
mobilization, (3) medicines, medical instruments,
other sanitary materials and veterinary materials
which are necessary for national general mobilization,
(4)"--

THE PRESIDENT: Dr. ONO, I am told that the first eleven articles have already been read. In any event we want to know when these particular articles which we allow you to read were enacted. It appears that this is a consolidation of a number of laws made in different years. We want to know which particular law was made in any particular year.

MR. ONO: The text I have been reading is law No. 55, dated April 1, 1938, which consolidates all the previous laws. This law being very complicated, I wish to ask your Honor's permission to read only Article 50.

(Reading) "Article 50. The National General Mobilization Commission shall be established to respond to inquiries from the Government regarding important matters relative to the enforcement of this law, (exclusive of those pertaining to the military rules).

"Rules governing the National General

Mobilization Commission shall be prescribed by Imperial Ordinance."

We shall give explanations concerning the National General Mobilization Commission later but I want to point out that the members of this commission were chiefly members of both Houses of Parliament, the House of Representatives and the House of Peers.

We now read Exhibit No. 87 presented by the prosecution which is the Imperial Ordinance relating to the Organization of the Ministry of Overseas Affairs to show the duties and competence of the Minister of the Overseas Affairs.

(Reading) "Article 1. The Minister of Overseas Affairs shall supervise affairs concerning the Government-General of Chosen, the Government-General of Taiwan, the Government of Karafuto and the Government of the South Seas, and shall superintend the business of the Toyo Takushoku Kabushiki Kaisha (Oriental Development Company, Ltd.).

"The Minister of Overseas Affairs shall, with the exception of matters concerning foreign affairs, assume control of affairs concerning emigration and of affairs concerning the guidance and encouragement of overseas development enterprises in other than Manchuria and China.

"National Land Bureau.

"The Minister of Overseas Affairs shall, in cornection with the affairs mentioned in the preceding paragraph, direct and superintend the Consular Offices concerned acting through the Minister of Foreign Affairs."

We now read exhibit No. 88 presented by the prosecution which is the Imperial Ordinance relating to the Organization of the Ministry of Home Affairs to show the duties and competence of the Minister of Home Affairs.

(Reading) "Article 1. The Minister of Home Affairs shall supervise affairs corcerning local administration, the election of members of legislative assemblies, police, public works, local planning, city planning, air defense, geography, publication, copyrights, and colonization; and shall superintend the Superintendent-General of Metropolitan Police, the Governor-General of Hokkaido and the Prefectural Governors.

"Article 4. There shall be instituted in the Ministry of Home Affairs the following four Bureaus:

"Local Affairs Burea.

"Police and Public Order Bureau.

"Air Defense Bureau. . 1 "Article 5. The Local Affairs Bureau shall 2 take charge of the following affairs: 3 "1. Matters concerning the election of 4 members of legislative assemblies." THE PRESIDENT: Why read all this? 6 MR. CNO: Then I shall stop here. 7 We now read exhibit No. 89 presented by 8 the prosecution which is the ordinance relating 9 to the Organization of the Ministry of Munitions 10 to show the duties and competence of the Mirister 11 of Munitions. 12 THE PRESIDENT: It is hardly necessary to 13 read that. 14 MR. ONO: It is to prove the organization 15 of the Munitions affair in time of war. 16 THE PRESIDENT: If you have to rely on it. 17 you can point out the particular provision that is 18 relevant. 19 MR. 010: I should like to read only 20 Article 1. 21 . (Reading) "Organization of the Ministry 22 of Munitions. 23 "Article 1. The Minister of Munitions 24 shall administer the following affairs: 25

- "1. Matters concerning the fundamentals of National mobilization.
- "2. Matters concerning mining and the manufacturing industry in general.
- "3. Matters concerning the production, distribution, consumption and prices of the products of mining and the manufacturing industry (except the rolling-stock, safety apparatus for railway signals, ships, articles for ships, products of the textile industry and other products of the manufacturing industry which are mainly used for civilian consumption: hereinafter to be called collectively the material under the jurisdiction of the Ministry).
- "4. Matters concerning the production control, ordering and procurement of raw materials and materials for principal munitions and of specified munitions.
- "5. Matters concerning such controls over the utilization of private factories and the guidance concerning their equipment and management as are needed to meet rilitary demand.
- "6. Matters concerning the management of labor, wages, adjustment of funds (except matters concerning the procurement of funds) and control of

accounting (except matters concerning the increase of 1 dividend) in the enterprises whose purpose is the production or distribution of the material under 3 4 the jurisdiction of the Ministry or electric power (in case the enterprise is concurrently engaged in 6 the undertaking for other purposes, this provision 7 is applicable only to that part of the enterprise which is being operated for the above-mentioned 9 purpose: bereinafter to be called the enterprises 10 under the jurisdiction of the Ministry.) 11 "7. Matters concerning electricity and 12

"7. Matters concerning electricity and hydraulic power for the generation of alcohol and petroleum.

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"The Minister of Munitions may, if necessary for the execution of the affairs mentioned in Number 1 of the preceding paragraph, request other Government offices concerned to furnish him with reference material or explanations."

We now read exhibit No. 90 presented by the prosecution which is the Imperial Ordinance relating to the Organization of the Greater East Asia Affairs Ministry to show the duties and competence of the Minister of Greater East Asiatic Affairs.

(Reading) "Article I. The Minister of Greater East Asiatic Affairs shall administer the

execution of various political affairs (excepting 1 purely diplomatic affairs) concerning Greater East Asia (herein and hereafter defined as excluding 3 Japan Proper, Korea, Formosa and Saghalien), affairs 4 concerning the protection of the commercial interests 6 of Japan in the countries within the aforesaid sphere, 7 affairs concerning Japanese subjects residing in 8 that sphere and affairs concerning emigration, colo-9 nization and cultural works in that sphere. 10 "The Minister of Greater East Asiatic 11 Affairs shall superintend affairs concerning the 12 KWANTUNG Bureau and of the South Seas Government 13 Office. 14 "The Minister of Greater East Asiatic 15 Affairs shall direct and supervise diplomatic and 16 consular officials stationed in Greater East Asia 17 in respect of the affairs specified in the first 18 paragraph. 19 "Article II. There shall be instituted 20 the following four Bureaus in the Ministry of 21 Greater East Asiatic Affairs: 22 "The General Affairs Bureau 23 "The Manchurian Affairs Bureau 24 "The Chinese Affairs Bureau 25

"The Southern Area Affairs Bureau."

There is a point on which I would like to draw the attention of the Court. This organization has been established by an Imperial Ordinance of 4 November 1, 1942. By this, diplomatic matters concerning the Greater East Asia Sphere have been 6 practically put into the hands of the Minister of 7 the Great East Asia. In consequence, the prerogatives of the Foreign Minister have been circumscribed just that much.

> MR. ONG: Not "prerogatives" but "competence." THE INTERPRETER: "Competence."

I should like to point out -- draw the attention of the Court to the fact that the organization of the Foreign Ministry, which I read yesterday, had been established before the present Imperial Ordinance.

We now read exhibit No. 91 presented by the prosecution which is the Imperial Ordinance relating to the Organization of the Ministry of Education to show the duties and competence of the Minister of Education.

(Reading) "Article 1. The Minister of Education shall administer affairs concerning education, arts, sciences and religion.

"Article 4. There shall be instituted in

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the Ministry of Education the following seven 1 Bureaus: "Special School Affairs Bureau "Common School Affairs Bureau 4 "Vocational School Affairs Bureau 5 "Social Education Bureau 6 7 "Physical Training Bureau 8 "Text-Books Bureau 9 "Religion Bureau." 10 That is all. 11 We now read exhibit No. 92 presented by 12 the prosecution which contains the Imperial Ordinance 13 relating to the Organization of the Prisoner of War 14 Information Bureau and the Imperial Ordinance re-15 lating to the Prisoner of War Internment Camp. These 16 will show the regulations concerning the Prisoner of 17 War Information Bureau and the Prisoner of War 18 Internment Camp. 19 Page 3. 20 (Reading) "Organization of The Prisoner 21 of War Information Bureau. 22 "Article 1. The Prisoner of War Information 23 Bureau shall be under the jurisdiction of the 24 Minister of War and take charge of the following 25 affairs:

- "1. Investigation concerning the state of the detention, movement, release on parole, exchange, escape, hospitalization and death of prisoners of war and matters concerning the making and amending of their individual records.
- "2. Matters concerning the communication of conditions of prisoners of war.
- "3. Matters concerning the custody of articles and wills left by prisoners of war who have been released on parole, exchanged, escaped or died at hospital, dressing station or a Prisoner of War Internment Camp and forwarding of these articles to the bereaved families or other related persons.
- "4. Matters concerning the handling of money and articles presented to or sent by prisoners of war.
- by the Army and the Navy with regard to the enemy war dead and the handling of articles and wills left by them and articles found in the battlefields.
- "6. Investigation into conditions of persons who have been taken prisoner in an enemy country and matters concerning the assistance to the communication between these persons and their

families and other related persons in Japan." We skip to Article 3. "Article 3. The Prisoner of War Information Burcau shall be located in Tokyo. "Article 4. There shall be instituted one Director and four Secretaries (Jimukan) in the Prisoner of War Information Bureau. However, the number of Secretaries (Jimukan) may be increased as may be needed.

"The Director shall be appointed from among Generals and Secretaries from among Army or Navy commissioned officers below Major General or hear Admiral or higher officials (Kotokan) of the Army or the Navy.

"In addition to the Secretaries (Jimukan)
mentioned in the first Paragraph, Secretaries
(Jimukan) may be appointed by the Cabinet from among
higher officials (Kotokan) of the Government
offices concerned in accordance with the recommendation to the Throne by the Minister of War.

"There shall be instituted some clerks
(Shoki) in the Frisoner of War Information Bureau,
who shall be of 'Hannin' rank.

"Article 4.

"The Director shall be subject to the direction and supervision of the Minister of War and superintend affairs of the Bureau.

"Article 5.

"The Director may request the Army and the Navy units concerned to furnish him with necessary information in connection with the affairs under his jurisdiction.

"Article 6. 1 2 "Each Secretary shall take charge of his 3 assigned affairs by order of the Director. 4 "Article 7. 5 "Clerks shall be engaged in routine affairs 6 by order of their superiors" 7 "The Prisoner of War Internment Camp 8 "Article 1. 9 "The Prisoner of War Internment Camp is a 10 place under the jurisdiction of the Minister of 11 War for the internment of prisoners of war. 12 "Article 2. 13 "The Prisoner of War Internment Comp 14 shall be established as necessity arises. Its loca-15 tion, opening and closure shall be decided upon by 16 the Minister of War. 17 "Article 3. 18 "The Prisoner of War Internment Camp shall 19 be administered by the Commander in Chief of an 20 Army or a Garrison as provided for by the Minister 21 of War and shall be superintended by the Minister 22 of War. 23 "Article 4. 24

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"There shall be instituted the following personnel in the Prisoner of War Internment Camp:

"Non-commissioned officers and civil officials of 'Hannin' rank.

"Article 5.

"The Commandant shall be under the command of the Commander in Chief of an Army or a Garrison and superintend affairs of the Camp.

"Article 6.

"Lach staff member shall take charge of his assigned affairs by order of the Commandant.

"Article 7.

"Non-commissioned officers and civil officials of 'Hannin' rank shall be engaged in routine affairs by order of their superiors.

"Article 8.

"The Commander in Chief of an Army or a Garrison may, if necessary, detail his subordinates to assist in the execution of affairs of the Camp.

"Those who have been detailed in accordance with the provision of the preceding Paragraph shall

be subject to the direction and supervision of the Commandant of the Camp."

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We now read Exhibit No. 93 presented by the prosecution which are Imperial Ordinances concerning Appointment of Service Ministers. These Ordinances will show part of the Organization of the Japanese Cabinet. Concerning the objective of these ordinances a certain witness will testify later on. I will read only the Imperial Ordinance No. 63 and 64, of the Year 1936. Pages No. 5 and 6 of English translation.

Now we read exhibit No 93, presented by the presecution, which are Imperial ordinances concerning appointment of service Ministers.

These ordinances will show part of the organization of the Japanese Cabinet. Concerning the objective of these ordinances a certain witness will testify later on. I will read only the Imperial Ordinance numbers 63 and 64 of 1936, pages 5 and 6 of the English text.

"Imperial Ordinances of 1936.

"1. Appointment of the Minister of War, Imperial Ordinance No. 63 (amendment of the organi-

1 zation of the Ministry of War), promulgated on May 2 18, 1936. 3 "The following amendment shall be made 4 of the organization of the Ministry of War: "No. 1 of the Remarks in the appended table 6 shall be amended to read No. 2 and the subsequent 7 Numbers shall be moved down in order, and the fol-8 lowing Number shall be added as No. 1. 9 "1. Persons to be appointed Minister or 10 Vice Minister shall be Generals in active service. 11 "Supplementary Provision. 12 "The present Ordinance shall be enforced 13 as from the date of promulgation. 14 Appointment of the Minister of the 15 Navy, Imperial Ordinance No. 64 (amendment of the 16 organization of the Ministry of the Navy), promul-17 gated on May 18, 1936. 18 "The following amendment shall be made of 19 the organization of the Ministry of the Navy: 20 "No. 1 of the Remarks in the appended table 21 shall be amended to read No. 2 and the subsequent 22 Numbers shall be moved down in order, and the

following Number shall be added as No. 1.

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"1. Persons to be appointed Minister and Vice Minister shall be admirals in active service."

THE PRESIDENT: The accused HIROTA was Prime Minister at that time, as appears from the exhibit.

MR. SMITH: I think there may be some doubt about that date, your Honor.

THE PRESIDENT: I am going by the exhibit exhibit 93, page 5.

we have a break here on this procedure I would like to call the Court's attention to prosecution exhibit 83, on page 4, the regulations for the conduct of business of the Privy Council, Articles 1 and 2. Article 1 provides that "the Privy Council shall formulate its opinion on matters submitted to its deliberation by order of the Emperor"; and Article 2 that "the Privy Council cannot receive petitions, representations, or other communications from the Imperial Diet, from either House of the same, from any Government Office, or from any of Japanese subjects whatever."

These make clear the nature of the body as

purely an advisory body, and were left out in the former reading.

THE PRESIDENT: I don't think any of us thought it was an executive body. It may be formally so. The English Privy Council is formally the executive.

THE MONITOR. Was that "formerly" or "formally"?

THE PRESIDENT: F-o-r-m-a-1-1-y.

MR. ONO: We now read exhibit No. 94 presented by the prosecution, which is the Imperial Ordinance relating to the Organization of the Ministry of the Imperial Household, to show the duties and competence of the Minister of the Imperial Household.

"ARTICLE 1 - The Minister of the Imperial Household shall be of 'Shinnin' rank. He shall be responsible for assistance to the Emperor in all affairs pertaining to the Imperial Household."

THE PRESIDENT: That is all you need to tell us.

MR. ONO: We now read exhibit No. 95 presented by the prosecution, which is the Imperial Ordinance relating to the Organization of the Office

of the Lord Keeper of the Privy Seal, to show the duties and competence of the Lord reeper of Privy Seal.

"ARTIC ! 1 - The Office of the Lord Keeper of the Privy Seal shall keep custody of the Privy Seal and the Great Seal, and take charge of affairs concerning Imperial Rescripts, Imperial Messages and other documents of the Inner Court.

"ARTICLE 2 - The Lord Keeper of the Privy
Seal shall be of 'Shinnin' rank. He shall regularly
assist the Emperor and supervise the Office of the
Lord Keeper of the Privy Seal.

ARTICLE 3 - The Lord Keeper of the Privy Seal shall refer to the Minister of the Imperial Household the conferment of Court Manks and Orders on the personnel of the Office of the Lerd Keeper of the Privy Seal and other matters concerning the promotion and dismissal of such personnel.

**ARTICLE 4 - There shall be instituted in the Office of the Lord Kusper of the Privy Seal the following personnel:

"Chief Private Secretary.
"Private Secretaries.

"Clerks.

"ARTICLE 5 - There shall be one Chief Private Secretary of 'Chokunin' rank. He shall take charge of documents.

"ARTICLE 6 - There shall be two full-time Private Secretaries of 'Sanin' rank. They shall take charge of documents and general affairs.

"ARTICLE 7 - The Clerks shall be of 'Hannin' rank. They shall engage in general affairs."

We now read Exhibit No. 97 presented by the Prosecution which are the Imperial Ordinances concerning Appointment of Minister without Portfolio. These will show the number of Ministers without Portfolio was increased from three to four in 1943. Only the Ordinance of November 17, 1943, will be read.

THE PRESIDENT: There is no need to read it.

Nh. ONO: We now read Exhibit No. 98

presented by the Prosecution which is the new Peace

Preservation Law. This will show that this law was

enacted for the purpose of preventing the under
ground activities of Communist Party and of maintaining the security of State. Concerning the motives

of this legislation and enforcement of this law a certain witness will testify later on.

THE PRESIDENT: That witness may refer to this law so far as necessary. Nothing is to be gained by reading the law now.

MR. ONO: We now read Exhibit No. 167 presented by the Prosecution. I will read the Regulations of the Imperial Rule Assistance Movement. This will show the nature of the Imperial Rule Assistance Association especially that it was not a political party. Concerning the activities of this movement, a certain witness will testify later on.

THE PRESIDENT: This is a very important association, but I suggest again that you had better wait until the witness is giving evidence, when he may refer to this.

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THE	PRES	IDENT:	Dr.	KIYOSE.
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DR. KIYOSE: I should like now to have the witness FUJITA, Tsuguo brought into the court room for purposes of direct examination. The witness is now in the anteroom.

TSUGUO FUJITA, called as a witness on behalf of the defense, being first duly sworn, testified through Japanese interpreters as follows:

DIRECT EXALINATION

BY DR. KIYOSE:

- Q What is your name?
- A FUJITA, Tsuguo.
- O Please give us briefly your curriculum vitae.

A I graduated from the department -- from a course in political science from the College of Law, Tokyo Imperial University, in April 1910.

Q And what profession did you exercise after that?

A 1917 to 1934 I occupied the offices of secretary or counselor in the War Ministry.

- O What were your duties at that time?
- A My duties were that of a legal counselor with respect to military administration.
 - O Please tell us what happened after your

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	resignation, your retirement in August 1934.
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2	A I pursued the study of the Constitution at
3	home.
4	O Did you obtain a degree in any university?
5	A I received the degree of Doctor of Laws
6	from the Tokyo Imperial University in May 1937.
7	O In what matter was this?
8	A It was on my study of military administra-
9	tion in Europe and America.
10	Q Can you testify on the Japanese Constitu-
11	tion and on the competence of the different organs
12	of the Japanese government and particularly on the
13	organization of the armed forces?
14	A I think I can.
15	Q Then first of all may I inquire, Mr. Wit-
16	ness, as to your knowledge of the fundamental principle
17	of the Japanese Constitution?
18	A Generally the Japanese there are four
19	principles underlying the Japanese Constitution.
20	O Will you toll us those in suggestion?

Will you tell us these in succession?

A First is the division of powers into three branches. That, needless to say, is legislative power, judicial power and executive power. And under Article IV of the Constitution the emperor exercised the prerogative of government as the head of state,

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the sovereign head of state; and his legislative rights are exercised on the approval of the legislative branch of the government, namely, the parliament. The executive powers are exercised with the assistance of the cabinet. The judicial powers are exercised by the judiciary in the name of the emperor. That is the first principle.

Second -- number two, the popular freedom or freedom of the people is guaranteed. The popular freedom can not be restricted without law. That is stipulated in the Constitution.

The third principle is the supremacy of law. Law can not be revised or abolished. That is, statutes can not be abolished by order. However, under Article VIII laws can be changed or abolished by emergency imperial ordinance, however such an ordinance must be presented to the following session of the Diet for the Diet's approval. If that approval is not obtained that ordinance becomes null and void.

The fourth principle relates to the budget.

Without a budget the national -- the government -no state action could be taken.

Generally speaking the four above mentioned principles are the basic principles underlying the Japanese Constitution.

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Q Can I understand that in the testimony you have given when you have spoken of statutes or laws they are statutes or laws which have been passed by the approval of the Japanese parliament?

THE MONITOR: This relates to the first principle.

A Yes, I am referring to the statutes which have been approved and passed by the Imperial Diet.

What are the most important organs in the state organs which are recognized by the Constitution?

A The organs recognized by the Constitution are the political organs, the military and naval organs, the judicial organs, and organs relating to the imperial household.

O What you mentioned in second -- do you mean the high command or supreme command?

A That is what I mean.

Q What are the organs, political organs you mentioned first, let us say the political organs?

A I mean by that the cabinet.

Q Then I should like to ask you some questions about the organization of the Japanese cabinet.

A The cabinet is composed of various ministers of state.

O What are the ministers of state?

1	A There were thirteen ministers of state as
2	of December 1941.
3	Q Can you give us the names of these thirteen?
4	A Prime Minister, Foreign Minister, Finance
5	Minister, War Minister, Navy Minister, Judicial
6	Minister, Education Minister, Minister of Agriculture
7	and Forestry, Minister of Commerce and Industry, Min-
8	ister of Communications, Minister of Railways, Min-
9	ister of Overseas Affairs, Minister of Welfare.
10	THE PRESIDENT: We will recess for fifteen
11	minutes.
12	(Whereupon, at 1045, a recess was
13	taken until 1105, after which the proceed-
14	ings were resumed as follows:)
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THE PRESIDENT: Dr. KIYOSE, the Members of this Tribunal generally feel that we are deriving no assistance from this type of evidence. The Japanese Constitution is a written one. It appears in the exhibits. The material parts of those exhibits have been collated and read to us by Brigadier Nelan. There is no contest about what he said. If there is any departure in practice from the Japanese Constitution that could be stated. But it would have to be justified as quite legal; and how could it be? Not a single issue before us turns on the cuestion of whether the Japanese constitution was observed or broken. I assert that. How can that have any bearing on aggressive war or conventional war crimes or crimes against humanity? I know that some of the features of the constitution were taken advantage of, or some of their laws, to permit whatever the Japanese did which is now claimed to have constituted war crimes. But why have another lengthy dissertation in addition to that already given by Brigadier Nolan and which, as I repeat, is not questioned. Foreign law we know is a question of fact which must be proved by expert witnesses and what is the need of the proof?

DR. KIYOSE: Your Honor, from our point of view in the explanations given by Brigadier Nolan there

are many mistakes. In Japanese constitutional practice there is not only the written constitution and also usages concerning the constitution -- customs, usages and customs. If your Honor would allow me I could indicate which are those mistakes but I don't know if it is proper to do so in front of the witness.

THE PRESIDENT: Of course it is. You can refer him to things which Brigadier Nolan said which you challenge and ask him what his view is. As an expert he can give it. Your witness is not called here to confirm the prosecution's witnesses but to contradict them or to supplement what they say. Let him confine his evidence to contradictions or additions.

DR. KIYOSE: Your Honor, the statement made by Brigadier Nolan was an opening statement that wasn't evidence nor testimony.

THE PRESIDENT: It was followed up by exhibits. Being a matter of fact, it would have to be proved by evidence. If any law is foreign to us, this Tribunal, it must be the Japanese law. We carnot take judicial notice of that unless we exercise special powers under the Charter. We must have the evidence before us like any other evidence of fact.

DR. KIYOSE: In order to hasten the proceedings then I shall only take up certain points in the

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statements of Brigadier Nolan and point out the mistakes and then continue giving the evidence -- presenting the evidence.

THE PRESIDENT: Nothing more is necessary for a fair trial of the accused.

DR. KIYOSE: May I continue? The statement made by Brigadier Nolan that the different organs are separated is not correct.

THE MONITOR: The statement made by Brigadier Nolan that the newers were divided among various Japanese organs is inaccurate.

DR. KIYOSE: Under the Japanese constitution all powers are centered upon the Emperor but as the Emperor does not exercise the right of veto all organs are able to operate -- to act autonomously.

THE MONITOR: All organs came to act independently.

DR. KIYOSE: As a result of this development it became impossible for various organizations to come together for purposes, for instance, of conspiracy.

THE PRESIDENT: I told you, Dr. KIYOSF, that you had to read to the witness the parts of Frigadier Nolan's statement that you challenge and invite the witness' opinion. I don't want you to give your opinion.

DR. KIYOSE: Next Brigadier Nolan stated that all Japanese laws were presented to parliament after having come before the Privy Council. He also stated that the Japanese parliament had no initiative as to legislation. Brigadier Nolan stated that the Prime Minister could direct the other ministers of state.

THE MONITOR: Brigadier Nolan stated in such a way as to give the impression that the Prime Minister leads or directs other ministers.

THE PRESIDENT: You must read from what Brigadier Nolan said to the witness; read to the witness.

MR. SMITH: If your Honor please, on behalf 1 of Mr. HIROTA, I would like an exception to the ruling 2 of the Court. THE PRESIDENT: You have your exception. I 4 was hoping you might say something useful. 5 Dr. KIYOSE, proceed as I directed, please, 6 but read from the record. DR. KIYOSE: They have just gone to fetch 8 9 10 would recess for a few minutes. 11 12 13 14 15 16 17 18 19 dier Nolan has not mentioned? 20 THE PRESIDENT: You may. 21 BY DR. KIYOSE (Continued): 22 23 24

Brigadier Nolan's statement. If the Court please, wait a little. It would be convenient if the Court THE PRESIDENT: You are not prepared to examine the witness along these lincs. You came here prepared for him to wander along repeating all that Brigadier Nolan had said. Let the witness stand down, and we can proceed with some other part of the case. DR. KINGET Would your Honor allow me, then, to ask some questions concerning matters which Briga-Mr. Witness, what is the written law in our country concerning the relations between the Supreme Command and affairs of state? That is stipulated in Articles 11, 12 and 55

of the Japanese Constitution. 1 DR. KIYOSE: That, Mr. President, is exhibit 2 68. 3 What is the next thing? 0 4 Article 7 of the regulations governing the 5 organization of the Japanese Cabinet. 6 DR. KIYOSE: Which is exhibit 70. 7 Next? 0 8 Article 1 of the regulations governing the 9 organization of the War Ministry and Article 1 of 10 the regulations governing the organization of the 11 Navy Ministry. 12 DR. KIYOSE: These are exhibit numbers 74 13 and 75. 14 (Continuing) The next is Article 1 of the 15 regulations of the General Staff Office. The next 16 is Article 1 of the organization of the Naval General 17 Staff Office. 18 DR. KIYOSE: Exhibit 78 and 79. 19 20 A (Continuing) Then, in wartime, the Ordinance 21 of the Imperial General Headquarters. 22 DR. KIYOSE: Exhibit 70. 23 Is that all? 0 24 As to the Constitution, Imperial Ordinance 25 and Organizational Regulations; that is all.

Q Are there any other rules or regulations made by the Army or the Navy?

A In addition, there is the rules and regulations made by the War Ministry concerning the War
Office, the Inspector-General of Military Education,
and of the General Staff, made in A gust, 1913; and
there are also rules and regulations governing the
Navy Ministry and the Naval General Staff office of
1933.

Q Please explain to us briefly the existing relations between the Army's executive powers -- between the Supreme Command and the administration of state affairs.

THE MONITOR: Will you please explain concisely the relationship between the powers of the Supreme Command in the Army and the powers of military administration, that is, of the administration in the military.

A That may be divided into three points:

first, matters purely concerned ith the Supreme

Command; second, purely administrative matters; and
third, mixed matters which relate to both.

Q What are concretely the matters relating to purely the Supreme Command?

A As to purely Supreme Command matters, they

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are, one, mobilization plans, two, plan of operations, three, battle array, and four, field service regulations.

Q Who handles these matters?

A These matters are in the hands of the Army General Staff office and the Naval General Staff office.

Q What are the matters which you mentioned secondly concerning purely administrative, military administrative matters?

A Purely military administrative matters I mean the organization of institutions and schools, accounts of the Army and Navy recruiting and requisitioning.

Q As concerns recruiting, are all matters concerning recruiting administrative?

A As to how many men are to be recruited every year the matter is handled as a General Staff matter.

Q What part of recruiting is an administrative matter?

A The War Minister is in charge of actually recruiting, and the number of armed forces is determined by the General Staff.

Q Who is responsible for the administrative matters?

1	A In the Army the War Minister, and in the
	Navy the Navy Minister.
2	Q What are the mixed matters that the witness
3	mentioned?
4	A This refers to the decision of the size of
5	the standing army and navy, and also plan of national
6	defense.
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8	Q Why are they called mixed matters?
9	A That is because on the one hand it is a Gen-
10	eral Staff matter, and on the other a matter relating
11	to military administration.
12	Q How are these mixed matters handled?
13	A With reference to General Staff matters the
14	matter is handled by consultation between the Chief
15	of the General Staff for the Army and Chief of the
16	Naval General Staff.
17	Correction: In the Army the matter is handled
18	through consultation between the Chief of the General
19	Staff and the War Minister, and in the Navy, the Chief
20	of the Naval General Staff and the Navy Minister.
21	THE MONITOR: That is to say, on matters in
22	which a decision can be reached in that way.
23	Q In time of war when Supreme Headquarters
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	had been established, the Imperial GHQ was established,

does the same difference exist between the administrative

and purely military matters? A Chiefs of the Army and Navy Staffs? A Yes, naturally. his particular army. ary forces, is that right? A Yes. respect to the Supreme Command. has been established?

1 THE MONITOR: Purely Supreme Command matters. 2 The same difference exists as in peace time. 3 Then in war time, matters concerning the Supreme Command are under the responsibility of the 5 6 7 What is the position of the Commander in 8 Chief of the Expeditionaly Forces in the Field? 9 That is stipulated in the order organizing 10 11 What you mean by the Army is the expedition-12 13 14 Does the responsibility of the Minister of 15 State under the constitution have anything to do with 16 the Supreme Command which you mentioned first? 17 The 23d year of Meiji, that is around 1890, 18 19 and since then, the interpretation of the constitution 20 is that ministers of state have no responsibility with 21 22 Is there anything to prove that this usage 23 24 In March, 1925 the Government made the 25 following declaration in the House of Peers: That

is to say Article 55 of the constitution does not apply to the Supreme Command. However, there are matters pertaining to the Supreme Command which have 3 intimate relationship with matters of state administration, and the interpretation of the government at 6 that time was that the Minister of State will be 7 responsible for matters which fall within that cir-8 cumscribed area in which such intimate relationship 9 is required. 10 What are the matters termed as having intimate relationships in the statements you have just 12 cited?

That refers to the mixed matters to which I have already referred.

Then can we understand that the matters referred to in that third category; that is to say, the decision of the size of the standing Army and Navy and the plan of national defense, are those mixed matters?

A Yes.

How is the responsibility for these matters?

Responsibilities which are related to the administration of state is borne by the Minister of State, whereas responsibilities relating to matters of the Supreme Command are borne by the Chiefs of

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the Army and Navy General Staffs. Is that an inconvenience for the carrying out 3 of war operations, the system which you have just described; namely, that the responsibility concerning 5 military administration affairs and Supreme Command 6 affairs have been differentiated and the responsibility divided? A Yes, it causes inconvenience in the prosecution of war. 10 Q Has anything been thought of to alleviate 11 these inconveniences? 12 Yes, since the outbreak of the China Inci-13 dent, the Consultative Conference between the Government and the Armed Forces Liaison Conference and the 15 Supreme Council for the Direction of War. 16 Has there been three organs; that is to say, 17 the Consultative Conference, the Liaison Conference 18 and the Supreme Council for the Prosecution of War? 19 Yes. 20 Will you please state the nature of the 21 Liaison Conference? 22 This is a conference comprised of representa-23 tives of the Supreme Command and the cabinet. 24

What is its legislative nature?

THE MONITOR: What is its legislative basis.

	A Simply that matters were discussed there and
1	not decided there.
2	Q Where then is the decision taken?
3	A The decision is made after an agreement has
4	been reached at the Liaison Conference through deci-
5	sions, and this decision is made, for instance, by the
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7	War Minister with respect to matters pertaining to
8	his department after he returns to his own ministry.
9	Q Is that for administrative matters?
10	A Yes.
11	Q But how about matters concerning the Supreme
12	Command?
13	A With respect to Supreme Command matters, the
14	matters are carried out for the Army by the Chief of
15	the General Staff.
16	Q Then, do you mean that matters agreed upon
17	at the Liaison Conference are decided finally either
18	at the cabinet or at the Supreme Command organs, de-
19	pending on their character; that is, depending on the
20	nature of the matter?
21	A It is as you have just stated, Mr. Counselor.
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24	is the Consultative Conference?
25	A I think it is of the same character as the
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Liaison Conference to which I have just referred.

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A In character it is the same, but there is some difference.

Q What is this point?

A It is that Imperial sanction was received in connection with its establishment.

Q Do you know that during the war there was a so-called conference in the Imperial Presence?

A I do.

Q Could you tell us clearly the nature of this conference?

A The purpose of the conference in the Imperial Presence is to coordinate matters with respect to the administration of state and the Supreme Command by the representatives of the government; that is, the cabinet and the high command in the presence of the Emperor.

Q When a conference is called in the presence of the Emperor by what means is the responsibility for the decision decided?

A In the event that the representatives of the government and of the Supreme Command come to a full agreement at a conference in the presence of the

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Emperor, the decision is not taken there, but that matters pertaining to state affairs are decided upon by the State Minister after he returns to his office, and matters pertaining to the Supreme Command are decided by the Chiefs of the Army and Navy General Staffs.

Then, can I understand that the only difference between this conference in the Imperial
Presence and the conferences as you have mentioned
before; the Consultative Conference and Liaison Conference and the Supreme Council for the Direction of
War, that the only difference between them is that
the Emperor was present at the conference in the
Imperial Presence, but that in nature no difference
excepting, naturally, that more important matters can
be discussed there?

THE MONITOR: Aside from the question of importance, all of these four organs are the same in character; that is our understanding, is that right?

A That is so.

Q Mr. Witness, you said that the Consultative

Conference, the Liaison Conference and the Supreme

Council for Direction of War were created since the

beginning of the China Affair. Then, can you tell

us if since between 1928 and the China Incident there

was any organ in existence in Japan to establish a 1 relationship between the administration, the govern-2 ment administration, and the Supreme Command? 3 I do not know. 4 From your knowledge of the American consti-5 tution, Mr. Witness, is there any difference between 6 the position of Secretary of War and the Secretary 7 of the Navy of the United States Government, and the 8 War Minister and Navy Minister of the Japanese Govern-9 ment, or are they the same? 10 No, there are differences. 11 THE PRESIDENT: It may be relevant, but I 12 cannot see it if it is. 13 We will adjourn until half past one. 14 (Whereupon, at 1200, a recess was 15 16 taken.) 17 18 19 20 21 22 23 24

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AFTERNOON SESSION

The Tribunal met, pursuant to recess, at 1330.

MIN AL OF THE COURT: The International

Military Tribunal for the Far East is now resumed.

THE PRESIDENT: Dr. KIYOSE.

FUJITA TSUGUO, called as a witness on behalf of the defense, resumed the stand and testified through Japanese interpreters as follows:

DIRECT EXAMINATION

BY DR. KIYOSE (Continued):

Q Toward the end of the morning session in response to a question whether or not there were any meetings between the administrative branch of the government and the supreme commander between 1928 and the outbreak of the China affair, the witness replied, "I do not know." Now may I ask, Mr. Witness, whether there were any legal provisions for such consultation between the two branches?

A There is no legal provision for it in existence.

DR. KIYOSE: Now, Mr. President, in accordance with your direction of this morning I should like to have the witness reply to a number of passages which

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1	I shall quote from the opening statement made by
2	Brigadier Nolan. I shall commence at page 522 of
3	the record, page 3 of page 522:
4	"It should be mentioned at that stage that
5	in Japan the Ordinance power goes far beyond the
6	effectuation of statutes and the delegation of
7	functions, to which the Ordinance power is essentially
8	though not entirely, restricted in countries like
9	Great Britain and the United States."
10	Q Mr. Witness, do you think that this is an
11	accurate statement?
12	A No, I don't think it is an accurate statement
13	Q Then please state your views on the subject.
15	A There is a distinct clear distinction
16	between statutes and ordinances from the point of
17	view of the Constitution.
18	Q What is the difference, Mr. Witness?
19	A In principle statutes cannot be neither
20	be abolished nor revised by ordinances.
21	Q Are there certain items which cannot be
22	stipulated other than by statutes in our country?
23	A There are many matters which cannot be
24	stipulated by other methods than statutes from the

point of view of the Constitution.

Q Can you state the principal matters or

principal points as briefly as possible? 1 One of the instances is the matter concerning personal liberty of the Japanese people. The 3 restriction of the personal liberty of the Japanese 4 people cannot be restricted unless by law. 6 DR. KIYOSE: I shall next quote, Mr. 7 President, from page 534 of the record. I refer 8 you, Mr. President, to the last paragraph on that 9 page: 10 "The Prime Minister also has the power to 11 serve concurrently as a Minister of State, and this, 12 as will be seen, has been done a number of times. 13 Is this statement correct, Mr. Witness? 14 That statement is not correct. 15 How would you express this matter correctly, 16 Mr. Witness? 17 The Prime Minister is one of the state 18 ministers. 19 What does he do when he concurrently holds 20 another portfolio of state? 21 In that event he should be granted another 22 appointment by the Emperor to hold concurrently another 23 post of state minister. 24

THE PRESIDENT: It can be done sub modo.

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That is all it amounts to.

tive function?

1	DR. KIYOSE: Next, Mr. President, I refer
2	you to page 548 of the record. The following passage
3	is found about the middle of the page. On this page
4	is found the following passage:
5	"They organized the Privy Council to be a
6	permanent governmental institution. Each is policy
7	forming, and each is advisory. The Privy Council
8	also exercises the legislative function."
9	Q Is the Privy Council, Mr. Witness, policy
10	forming?
1.1	A It is never policy forming.
12	Q Is that by custom or is that stipulated by
13	law?
14	A It is stipulated in the law governing the
15	organization of the Privy Council.
16	Q If you recall that particular stipulation,
17	will you state that to the Court?
18	A It is stipulated that the Privy Council
19	may act in an advisory capacity but it cannot inter-
20	fere with legislative and administrative affairs.
21	Q The statement here says that each is advisory.
22	Does that mean that the Cabinet becomes advisory?
24	A The Cabinet is not advisory.
25	Q Does the Privy Council exercise the legisla-
41	o the transfer of the transfer

A The Privy Council does not exercise legislative functions.

are submitted to the Diet."

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DR. KIYOSZ: Vs proceed next, Mr. President, to page 550, at the b.ttom of the page:

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"The relations of the Council to the State are both executive and legislative. It amends many of the drafts of new laws and ordinances before they

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Q Mr. Witness, is this accurate?

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A That is not accurate.

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Q What is the power of the Privy Council with respect to this point?

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A The Privy Council should give advice to the Throne pertaining to the matters of law, bills -- The function of the Privy Council is to respond in an advisory capacity to inquiries from the Throne with respect to bills related with the Constitution.

What does the Privy Council advise upon --

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A It responds to the Throne rertaining to the matters at found in Article 8 of the Constitution with respect to energency matters.

what kind of ordinances does the Privy Council advise

Q Is there anything else?

upon, speaking of Imperial ordinances?

A It also ratifies -- correction: it also

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responds to the queries of the Throne pertaining to important educational matters -- important ordinances relating to education.

Q Do organizational regulations come within that category?

A Yes, it advises the Throne concerning laws governing the organization of the Cabinet and each ministry.

DR. KIYOSE: Mr. President, I next refer the Court to page 555 of the record. It is a little long but I shall read it. This is the first new paragraph on that page:

"With the gradual development of a parliamentary system, however, the Diet has tended to
exert an increasing influence, though indirect and
often ineffective, over foreign policies as well as
over domestic affairs, through legislation, fiscal
control and parliamentary debates. Nevertheless, its
powers although extensive are not exclusive; they are
secondary, not primary; the Diet is competent to
apply checks but cannot initiate policy."

Q Mr. Witness, is it true that the Diet cannot initiate policy?

A That is incorrect.

Q What is the correct view, Mr. Witness?

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A If a bill concerning a policy presented by members of the Diet is voted and accepted the policy is decided upon.

Q Does the Japanese Diet have the right to initiate law?

A The Diet has the right, the power, to present a bill to the Diet.

Q Is that by custom or is that clearly stipulated by law?

A It is clearly stipulated in the Constitution.

THE PRESIDENT: Is the witness speaking of

the old Constitution? Brigadier Nolan was.

THE WITNESS: I am testifying about -- on the basis of the old Constitution, your Honor.

Q Mr. Witness, are there actual cases in which bills on policy initiated by the Diet have been decided?

A Although I do not recall exactly here, if my memory serves me right, I think there was a case of a press law initiated by the Diet and which subsequently was adopted and became a law.

Q At the outset of the passage which I have just quoted, Mr. Witness, were these words: "With the gradual development of a parliamentary system, however, the Diet has tended to exert an increasing influence." By what method is this done or was this

done?

A There are two methods for it. Firstly, it is done in the form of interpolations with two speeches of the Foreign Minister and the Prime Minister concerning their policies. Secondly, in the form of questions put to the budgetary commission as it is necessary to allot expenditure to exercise — to carry out the policy of a nation. Questions are put in the general meeting of the committee, the budgetary commission, or the subcommittee of the same commission — subcommittee meetings of this same commission.

DR. KIYOSE: I will next proceed, Mr. President, to page 558. I refer you to the last part, the last portion.

"No official can combine his office with membership in the House of Representatives. Cabinet members are one of the exceptions to this rule."

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members	of the	e Cabine	t who	can 1	be a	member	of	the
House of	Repre	esentati	ves co	ncuri	rent]	Ly?		

- There are Parliamentary Vice-Ministers and Secretaries and Councilors in various Ministries.
 - What are the kinds of Parliamentary officers?
- Parliamentary Ministers and Councilors --Parliamentary Councilors.
- Were they permitted to hold concurrently the office of the Chief Secretary of the Cabinet?
 - Yes.
- Even though a Minister of State is not appointed from among the members of the House of Representatives, could the Diet, that is, the lower House, exercise political influence?
 - Yes, there are cases.

DR. KIYOSE: Mr. President, may I call your attention to page 563. I refer you, Mr. President, to the passage indicated by Roman numeral VI:

"It", that is, the Diet, "has little to do with treaties and major policies in foreign relations. The Constitution is very brief in its treatment of foreign relations, confining itself to the statement: 'The Emperor declares war, makes peace and concludes treaties. ""

1	Q Is it correct to say that the Diet hardly	
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3	par droipa do in dis maning and dender and a	
4	A 10 13 latilet intollects	
5	what would be a correct expression:	
	A My idea my interpretation is that	
6	although the Emperor concludes treaties, the Diet	
7	can modify those treaties or influence those treatles	
8	by interpellating at the Diet the right of	
9	interpellation.	
10	DR. KIYOSE: The next page, 564, sir, I	
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13	VIII:	
14	"The Government also monopolizes the	
15	introduction of bills into the Diet."	
16	I think testimony on this question has	
17	already been concluded or sufficiently covered.	
18	Q But, is this passage correct, Mr. Witness?	
19	A That is not correct.	
20	DR. KIYOSE: Next I refer you, Mr. President,	
21	to page 565. I refer you, Mr. President, to the	
22	quoted passage, the second paragraph of that page.	
23	"The legislative power is ultimately under	
24	the control of the Emperor, while the duty of the	
25	Diet is to give advice and consent."	

Is that correct, Mr. Witness?

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A It is not correct. It is not a correct interpretation -- expression.

Q This is a very important point, Mr. Witness. Will you please give me your views as simply and clearly as possible?

A Although the Diet has a right to give consent to bills, the Emperor has never exercised his veto to those bills which have already been passed by the Diet.

DR. KIYOSE: Next I refer the Court to page 569 of the Record. Reading from the last line -- this is in relation to reserve expenditures -- starting at the last line:

"Thus it will be seen that the Diet endows the Government with blanket power to employ the reserve fund in its discretion, but it is entitled to a report upon such expenditures at a subsequent session."

Q Is there or is there not an independent . organ which examines this before it is reported to the Diet?

A Yes, there is an independent organ which is called the Board of Auditors.

Q What does that Board do?

A It makes inquiries as to whether those reserve

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expenditures have been properly compiled or not and makes reports thereof.

Q I now refer you to page 607. The passage I refer to speaks of the powers of the Ministry of Home Affairs. This passage states:

A That statement is not correct.

Q What Ministry of the Government handles religion in Japan, Mr. Witness?

A The Education Ministry handles the matter.

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What is the meaning of the fact that the 1 Home Office is connected with Shinto affairs: The Home Office supervises shrines, 3 not as a religion but for administrative purposes, that is, the handling of funds, and so forth. DR. KIYOSE: Next, Mr. President, I refer 6 you to page 615. This passage refers to the Min-7 istry of Justice, towards the bottom of the page. 8 This passage reads: "The Minister of Justice is 9 responsible for the administration of civil and crimi-10 nal law and penal institutions. Supervising authori-11 ty is exercised over the procurators and judges." 12 Is this a correct interpretation of the 13 Japanese judicial system? 14 It is not so. 15 In what respects is this statement wrong? 16 The Justice Minister has nothing to do with 17 18 conducting of triels. On what basis do the judges conduct trials: 19 20 They conduct trials by law. A 21 What are their relations with the Minister 22 of Justice? 23 A He is controlled by the Minister of Jus-

tice in administrative affairs but not in the

	matters pertaining to the trials.	
1	Q And that means he has not one iota he	
2	does not exercise one iota of interference with	
3	regard to judgments:	
4	A It is not permitted for him, that is, for	
5	the Justice Minister, to interfere with the sen-	
6	tences.	
7	Q how about under actual conditions:	
8	A It is also so in actual conditions.	
9	DR. RIYOSE: Lastly on page 616 of the rec-	
10	ord, the latter part of the first new paragraph on	
11	that page. This passage states: "He, that is, the	
12	Minister, appoints judges and procurators, and	
13	whether they are promoted or not depends upon his	
14	recommendation."	
15	Q Now, Mr. Witness, does the Minister of	
16	Justice appoint judges and procurators:	
17	A The Justice Minister never appoints the	
18	judges and procurators.	
19	Q Who appoints them?	
21	A It is the Emperor himself who appoints them.	
22	Q Does the promotion of judges and procurators	
23	depend upon the recommendation of the Minister of	
24	Justice?	

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	A I think so.
1	Q I don't know which passage it was in
2	Brigadier Nolan's statement, but was it not after
3	the outbreak of the China Incident that the Cabinet
4	Councilar system was established?
5	THE MONITOR: The counsel says he withdraws
6	that question.
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8	Q My inquiry is, Mr. Witness, was there such
9	a system of Cabinet Councilors prior to the out-
0	break of the China Affair?
1	A I have no correct memory about that mat-
2	ter now.
3	DR KIYOSE: This concludes my direct exam-
4	ination of this witness. The Prosecution may cross-
5	examine this witness.
6	BRIGADIER NOLAN: With the permission of
7	the Tribunal, there are one or two points that I
8	would like to bring out in cross-examination, if
9	I may.
0	THE PRESIDENT: Is there any intention of
1	any other defendant to cross-examine, although he
2	is a defendent's witness?

MR. LOGAN: I don't believe so, your Honor.

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THE PRESIDENT: I take it he is called on behalf of all the defendants. Therefore there is no cross-examination by the defendants; but there may be cases in which the defendants would be entitled to cross-examine another defendant's witness. Then a question arises as to the order of cross-examination, as to whether the prosecution should precede the defense.

MR. BROOKS: If your Honor please, I have a minor question I would like to ask of the witness. However, I would like first to hear the cross-examination of the prosecutor. He may cover the point himself. If he does not --

THE PRESIDENT: We treat him as your witness, Mr. Brooks, but we may give you permission to re-examine after Brigadier Nolan has cross-examined.

MR. BROOKS: That is what I was going to suggest.

BRIGADIER NOLAN. If I may venture to suggest, Mr. President: It is our view that the witness, having been called on behalf of one or more of the accused, it would be more proper if they completed and concluded their cross-examination before

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the prosecution were called upon to cross-examine.

THE PRESIDENT: That may well be the case, Brigadier Nolan, but this witness is Mr. Brooks' witness and he can only ask a question in re-examination.

MA. BROOKS: Your Honor, the witness is not my witness.

THE PRESIDENT: The witness of all the defendants, we take it, and therefore your witness as well as the witness of others.

MR. BROOKS: I would say, your Honor, that a correct statement would be that he is a witness of the majority, possibly, of the defendants, and I am not too correct as to that, because some of them are not even affected by what points this man is bringing up, and some of them may want to attack him later on. I am not sure.

THE PRESIDENT: Proceed with your cross-examination, Brigadier.

BRIGADIER NOLAN: There is just one other point I desire to bring up, that if and when the defendants do cross-examine, we feel that it should

be made perfectly clear whether they are adopting the whole or any part of the evidence, or whether they are treating the witness in any respect as a hostile witness.

IMR. LOGAN: If the Tribunal please, I think this question of examination of witnesses by defense is of sufficient importance it should be referred to chambers and straightened out there. That is --

THE PRESIDENT: Now, this is the position,
Mr. Logan. We don't know yet whether this witness is
a witness for all of the defendants or for some only.

MR. LOGAN: I understand that Dr. KIYOSE
was authorized by the Chief of Japanese counsel to
examine this man on behalf of all the accused, but
I think, your Honor, that the question of procedure
should be referred to chambers for future witnesses.

THE PRESIDENT: It is primarily a question for determination in open court, but if it is referred to chambers by my colleagues I will be quite happy to deal with it. I think we will take the hurdle when we reach it, Brigadier. You better go on to cross-examination.

BY BRIGADIER NOLAN: (Continuing)

Q Dr. FUJITA, a few moments ago you spoke about the appointment of judges by the Emperor. Upon whose recommendation does the Emperor so appoint?

A With respect to judges of the Chokunin rank the recommendation is made to the Emperor after it has passed a cabinet council meeting.

Q And so far as judges of lower rank are concerned,

does the cabinet deal with those appointments?

A With respect to judges of the Sonin rank, the Minister of Justice makes the recommendations to the Throne through the Prime Minister.

Q Some reference was made to the fact that the Ministry of Education was in charge of the State Shinto religion. Has the Home Ministry control over the funds of that religion?

I think you misunderstood my reply to some extent, Mr. Prosecutor. I said that the Minister of Education controls or supervised the Shinto religion, but not its administration.

Q And what I want you to tell me is what ministry controls and supervises the administration?

The Home Office was responsible for the administration of shrines.

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On page 565 of the record this language appears and was read to you: "The legislative power is ultimately under the control of the emperor, while the duty of the Diet is to give advice and consent." And I understood you to say that you disagreed with that statement. Is that so?

A Ves, I said that the expression as just quoted was inaccurate.

O From whose writing was this quotation taken?

Do you know?

A I do not know.

O If I told you it was from ITO's Commentaries would you change your view as to its correctness?

A Yes, from the standpoint of law, inasmuch as this is -- it is so stipulated in the Constitution it may be said as correct -- said to be correct.

At page 558 a reference was made by you to the fact that parliamentary vice ministers and counselors might be members of the House of Representatives. Fave they always had this right, Dr. FUJITA?

A I do not know what you mean by right -- such right.

Q I understood you to say that they were entitled to be members of the Fouse of Representatives.

A Yes, I said so.

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Q	When	did	they	first	acouire	this	right?
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A I do not recall at the present moment but I think it was quite a long time ago that that right was acquired.

- O Does it carry with it the right to vote?
- A Yes, as a member of the Fouse they have a right to vote.
- O At page 564 Dr. KIYOSE read these words to you: "The government also monopolizes the introduction of bills into the Diet." I read to you the next three lines: "Nembers have the right to introduce bills and they do, but the mortality of such bills is severe."

Do you agree with this last read statement?

A Actually there are more government bills introduced by the government and fewer bills introduced by the Diet itself, and actually speaking the bills introduced by the Diet are of less importance.

- O And much fewer in number?
- A Yes.
- Q On page 563 your attention was drawn to this excerpt: "It (meaning the Diet) has little to do with treaties and major policies in foreign relations. The Constitution is very brief in its

treatment of foreign relations, confining itself to
the statement, 'The Emperor declares war, makes
peace and concludes treaties.'" And you said, Doctor,
that that statement was rather incorrect, did you
not?

A I think my expression was insufficient.

Although the emperor has the prerogative to make war and conclude treaties I meant to say in reference to this that the Diet had certain rights to exercise influence over these matters.

THE PRESIDENT: Brigadier, we will recess for fifteen minutes.

(Whereupon, at 1445, a recess was taken until 1500, after which the proceedings were resumed as follows:)

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	MARSHAL OF T	THE COURT:	The Inter	national
Military	Tribunal for	the Far Ea	ast is now	resumed.
	THE PRESIDEN	Mr: Brigadi	ier Nolan.	

BRIGADIER NOLAN: If it please the Tribunal.

BY BRIGADIER NOLAN (Continued):

Q Dr. FUJITA, at the break we were dealing with the statement on page 563 where it was stated that "It," the Diet, "has" very "little to do with treaties and major policies in foreign relations"; and you said the statement was hardly correct. Did I understand you aright?

A I said: Legally speaking, the Emperor had the prerogative to declare war and conclude peace but that the Diet, through the right of interpretation, could bring political influence to bear on such questions.

Q I read to you from the same page a quotation from ITO's commentaries at page 28, as follows:

"The principal object of the present article is to state that the Emperor shall dispose of all matters relating to foreign intercourse with the advice of his ministers but allowing no interference by the Diet therein." De you agree with ITO's statement, Doctor?

A Legally, that is so.

Prime Minister and the War and Navy Ministers attended those meetings -- and such persons attended the meetings.

Q Do you understand from the newspapers whether any more ministers attended?

A I do not recall correctly at the present moment, but I think the Foreign Minister was also in attendance.

Q Was the Chief of Staff there for the Army and for the Navy?

A Of course, being a liaison conference, I think these two men attended the meetings.

Do you think the President of the Planning Board attended?

A That I do not know.

Q Did I understand you to say this morning that no decision was reached at liaison conferences but that the decision was taken by the minister when he returned to his office?

A Maybe my explanation was not very good or insufficient, but what I meant to say was that those members of the liaison conference who participated in the meetings, following an agreement of opinions or views there, returned to their respective posts and there carried out the decisions in connection with

Q Earlier this afternoon you made some reference to the Privy Council and to its powers. What would happen under the Japanese Constitution if the Privy Council withheld its approval from an enactment upon which that approval was required?

A If the Privy Council entertained a different opinion on a certain bill, and if that bill happened to be an unimportant bill, there would be -- the government would withdraw that bill.

Q What would they do if it were an important bill?

A If the bill happened to be an important one, the bill would either be changed or it may cause the resignation of the Cabinet.

Q During the morning session, doctor, you made reference to, amongst other conferences, the Liaison Conference; and you said that representatives of the Cabinet attended such conferences. What ministerial offices, were represented at such a conference?

A I cannot say who attended those conferences because the internal constitution of that conference has not been made public.

Q You do not even know the ministries which were represented there?

A I understand from the newspapers that the

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matters pertaining to his particular jurisdiction,
Ministers of State carrying out matters under their
jurisdiction, and matters pertaining to the Chief of
the Naval or Army General Staff being carried out by
their respective departments.

Q In other words, when they returned to their offices, they carried out the decisions which had been come to at the Liaison Conference?

A My understanding is that not a decision of the Liaison Conference but an agreement of views at the Liaison Conference.

Q Which had to be unanimous, Dr. FUJITA.

A I understand that since there could not be an opposing opinion there was unanimity of agreement.

Q Is it not a fact that the decisions of the Liaison Conference were invariably approved by the Cabinet when referred back to that body?

A That fact I do not know.

Q Do you know if a cabinet minister is responsible for decisions of the cabinet outside the sphere of his own ministry?

A The cabinet minister holding a certain portfolio is responsible for the decisions of the eabinet as a minister of state but not as a minister of a particular department of the government.

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Q And in giving advice or assistance to the Throne, he is jointly responsible with all other cabinet members for such advice or assistance.

A In the Japanese Constitution it is stipulated "the ministers of state," but it is not stipulated that it is a common responsibility of all cabinet ministers.

THE PRESIDENT: Major Furness.

MR. FURNESS: We object to this line of cross-examination on the ground that it is beyond the scope of the direct examination. That applies to the last two questions.

THE PRESIDENT: Obviously, it is not. He came here to testify on the Japanese Constitution generally, and the cross-examination is well within it. The objection is overruled.

Mx. FURNESS: Might we ask whether he is testifying as to juridical theory or as to legal responsibility?

THE PRESIDENT: There is no need for such refinements as those. He is testifying as to the meaning and effect and the operation of the Japanese Constitution.

BRIGADIER NOLAN: I have no further ques-

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THE PRESIDENT: I have a question here:

You stated, witness, that the liberty of the subject could only be restrained according to law. A witness before us has testified that he was kept in prison for eighteen months before being brought to trial, that he was then discharged for want of evidence, but eighteen months later was brought to trial where he was found not guilty.

Assuming that witness is telling the truth, can you reconcile the treatment meted out to him with the Japanese Constitution as you stated it?

THE WITNESS: The actual question itself,
I think, was an illegal act on the part of the
government authorities.

THE PRESIDENT: Well, the Constitution says one thing, but the authorities do another.

THE WITNESS: With special respect to the incident involving me, I should say that those authorities who handled the case committed illegal acts.

THE PRESIDENT: Dr. KIYOSE.

REDIRECT EXAMINATION

BY DR. KIYOSE:

Q Among the matters pointed out by Brigadier Nolan reference was made to the commentaries of

Prince ITO. When were those commentaries written?

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A Although I have no correct memory about that matter, I think it was written before -- about the

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time of the promulgation of the Constitution.

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Q Then that means around 1889 or 1890, is that so?

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A That is so.

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the words or the language of the Japanese Constitution

Mr. Witness, is there any difference between

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at the time of its promulgation and the language of

the Japanese Constitution after a lapse of fifty

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years and the development of various customs and

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usages -- actual practice, that is?

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A At the time Count ITO wrote the book

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that had for what mirrors the Taranas Constitution

"Constitutional Diet," he intended to explain in

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that book for what purpose the Japanese Constitution

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should be used. However, after that time, various

18 19 different practices or interpretations of the Consti-

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tution were introduced. Therefore, his book can be

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used as a good difference, but it cannot be utilized

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for anything more.

THE MONITOR: It cannot be entirely relied

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upon.

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Q In response to a question by Brigadier Nolan you said, "Legally speaking, yes, that is,

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according to the language of the law." May I understand that it does not change the facts?

THE MONITOR: Correction of the latter part:
May I understand that what you said before with respect to the facts has changed?

A Yes, that is correct.

MR. USAMI: Counsel USAMI.

THE PRESIDENT: Yes, counsellor.

BRIGADIER NOLAN: Mr. President, we object to counsel for other accused cross-examining this witness, if that is what he proposes to do, after we concluded our cross-examination.

THE PRESIDENT: As far as 1 am aware, he may be there to reexamine. Even in that light there might be a question.

BRIGADIER NOLAN: Mr. President, we submit that the reexamination is over and that Dr. KIYOSE reexamined for and on behalf of all of the accused.

THE PRESIDENT: He examined in chief on behalf of them all. So Mr. Logan told us. I think the counsel at the lectern now should put his questions through Dr. KIYOSE, assuming, of course, it is reexamination.

MR. USAMI: It is reexamination, your Honor; and, therefore, I shall ask Dr. KIYOSE -- ask these

questions through Dr. KIYOSE. May I have your permission, your Honor, to take just a few minutes?

REDIRECT EXAMINATION

BY DR. KIYOSE (Continued).

In reply to a question from Brigadier Nolan in the course of cross-examination, you, Mr. Witness, said that in case the Privy Council refused to approve a bill submitted by the government, the government would either have the alternative either of changing that bill or may have to resign. With respect to your words "may resign," may we have a fuller and clearer meaning? Is that a very positive statement you made?

A What I meant was, that is, as I did not remember -- could not remember actual examples of it, I framed my answer in that manner -- it was a hypothetical case.

THE PRESIDENT: The answer seems to be

quite adequate.

Q Just one more, sir. Are there any actual examples of members of a cabinet as members of the Privy Council pushing certain bills through in spite of the Privy Council's opposition?

DR. KIYOSE: This concludes the re-examination,

your Honor, but we should like to reserve the right
to recall this witness in the future when and if neces
sary.

10 MR. LOGAN: If the Tribunal please, we do not feel that a precedent should be established by what 12 has occurred here this afternoon. The Charter specifically provides that an accused shall have the 14 right through himself or through his counsel, but 15 not through both, to conduct his defense, including the right to examine any witness, subject to such reasonable restrictions as the Tribunal may determine. Now, while it is true that Dr. KIYOSE did examine this tness on direct on behalf of all the accused, we feel that any other counsel may have the right to re-22 xamine if he so desires. But in the order of orderly procedure with respect to future witnesses might I again 24e commend, make the suggestion, that this be taken up

in Chambers because it is a matter of vital importance
to all the accused, and there are various views on
it and I don't think we should waste the time of the
Tribunal in open court doing it. The importance of
this will appear as more witnesses will be called.
In view of the fact that we expect to call some next
week, may I suggest that we set it down for nine o'clock
Monday morning in Chambers?

THE PRESIDENT: Mr. Comyns Carr.

MR. COMYNS CARR: Your Honor, in our submission, if the matter is as important as the defense represent it to be -- and we agree that it is -- it is a matter which will ultimately have to be decided by the whole Tribunal and referring it to Chambers will, therefore, not result in a saving of time.

have already said this afternoon, Mr. Comyns Carr, that primarily this is a matter for the whole Court, but it may be that if we send it to Chambers we will there be able to straighten it out to the satisfaction of the prosecution and of the defense. Apparently the defense are prepared to cooperate to a reasonable extent and we take the opportunity of meeting them in Chambers. I think that is the wish of the Judges.

MR. COMYNS CARR: If your Honor pleases. We

have no objection, your Honor. My friend, Mr. Logan, now suggests that Tuesday morning would be a more convenient time to them than Monday, if that would suit your Honor equally well.

THE PRESIDENT: I fix Tuesday morning at nine o'clock with the concurrence of the Tribunal.

The witness is no longer required. He will be released on the usual terms.

(Whereupon, the witness was excused.)

THE PRESIDENT: Major Blakeney.

MR. BLAKENFY: May it please the Tribunal:

Owing to mechanical difficulties we have not quite complied with the rule of service of documents.

I am advised by the prosecution that they have no objection, however.

My task is to present to the Tribunal additional evidence bearing on the present state of the international law of concern to us in this case, as it is to be discovered in the pronouncements and the actions of nations. Before proceeding to the proof I should like, if I may, to explain briefly the method of presentation which we prepose. It is in general that, in so far as international law is to be regarded as being a description of the prevailing standard of

conduct of nations -- which conduct must of course be proved by evidence as any other fact -- we shall produce 1 evidence of it. But to the extent that international law is a jurisprudence of precedent -- may I say, "of statute and decision"? -- it is perhaps debatable whether the Tribunal will ex mero motu take cognizance 6 of it, as our courts do of their domestic law, or 7 require it to be proved as is the usual practice where 8 the municipal law of a foreign jurisdiction is con-9¢erned. Out of precaution, we shall therefore at 10 appropriate times in the course of the defense tender 11 vidence of such international law also. 12 Firstly, then, I shall offer proof of a 13 number of acts of nations having probative force on 14the questions of the legality of resort to belligerent 15cts, the responsibility of individuals therefor, and allied points. At the outset I wish to read from the Report of the Commission of Enquiry Appointed by the League of Nations to investigate the Appeal of China -commonly known as the Lytton Commission report -prosecution exhibit 57. I shall read from page 35 of exhibit 57, the third paragraph: "The declarations of policy made in 1919 23 and 1920 by the Soviet Government with regard to China implied a complete relinquishment of the special rights

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which the Imperial Government had acquired in China, notably those acquired in North Manchuria.

"In accordance with this policy, the Soviet Government agreed to the regularisation of the fait accompli by a new agreement. By the Sino-Russian Agreement of May 31st, 1924, the Chinese Fastern Railway became a purely commercial concern under joint management, in which China also acquired a financial interest. The Government of the U.S.S.R. had, however, the right of appointing the General Manager (who exercised extensive and ill-defined powers) and, under the Agreement, the Government of the U.S.S.R. exercised a preponderant influence in the affairs of the railway and was able to retain the essential parts of its economic interests in North Manchuria. As mentioned above, the Agreement of May 1924, concluded with the Chinese Government at Peking, was not accepted by Marshal Chang Tso-lin, who insisted on a separate Agreement being concluded with himself. This Agreement signed in September 1924, was almost identical in its terms, but by it the lease of the railway was shortened from eighty to sixty years.

"This Agreement did not inaugurate a period of friendly relations between the U.S.S.R and the administration of Marshal Chang Tso-lin in Manchuria.

"The convening of the conference which was to deal with the many questions left unsettled in the two Agreements of 1924 was postponed on various pretexts. On two occasions, in 1925 and 1926, the General Manager of the Chinese Eastern Railway refused to transport troops of the Marshal on the railway. The second incident led to the arrest of the General Manager and to an ultimatum from the U.S.S.R. (January 23rd, 1926). Nor were these isolated incidents. Nevertheless, the Chinese authorities persisted in a policy which was directed against Russian interests and which was resented both by the Government of the U.S.S.R and by the Shite Russians.

Nanking Government, nationalist spirit increased in strength, and the efforts of the U.S.S.R. to maintain predominating control over the railway were, more than ever before, resented. In May 1929, an attempt was made to liquidate the last remnants of the Russian Sphere of interest. The attack started with a raid on the Saviet consulates at various places by the Chinese plice, who made many arrests and claimed to have found evidence proving that a Communist revolution was being plotted by employees of the Soviet Government and of the Chinese Fastern Railway. In July, the

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telegraph and telephone systems of the railway were seized, and many important Soviet organisations and enterprises were forcibly closed down. Finally, the Soviet Manager of the railway was requested to hand over the management to a Chinese appointee. He refused to do so and was thereupon forbidden to carry on his duties. The Chinese authorities replaced freely members of the Soviet staff by their own nominees, many Soviet citizens were arrested, and some were denorted. The Chinese justified the violent action taken on the ground that the Soviet Government had broken its pledge not to engage in propaganda directed against the political and social systems of China. The Soviet Government, in its note of May 30th, denied the charge.

"In consequence of the forcible liquidation of the remaining Russian rights and interests, the Soviet Government decided to take action. After the exchange of several notes, it recalled from China its diplomatic and commercial representatives, and all its nominees to posts in the Chinese Fastern Railway, and severed all railway communications between its territory and China. China, likewise broke off relations with the U.S.S.R. and withdrew all Chinese diplomatic officers from Soviet territory. Raids by Soviet troops across the Manchurian border began and developed

into a military invasion in November 1929. having suffered defeat and severe loss of prestige, the Manchurian authorities, to whom the Nanking Govern-ment entrusted the settlement of the dispute, were forced to accept the demands of the U.S.S.R. On December 22nd, 1929, a Protocol was signed at Habarovsk whereby the statu quo was re-established. During the dispute, the Soviet Government had always taken the position, in answer to various memoranda from third-Power signatories to the Pact of Paris, that her action had been taken in legitimate self-defence and could in no way be interpreted as a breach of that agreement.

The purpose of this evidence is to show that during the period included in the Indictment herein the U.S.S.K., one of the prosecuting nations, carried out an invasion of Manchuria--for which invasion, it is to be noted, neither was the U.S.S.R. censured by the Lytton Commission nor was it condemned nor punished by the League itself or by any other authority.

At the time of this invasion there were in effect the following treaties and conventions, to the material parts of which I make reference: The Covenant of the League of Nations, prosecution exhibit 23 (especially Article X), the Convention between Japan and the U.S.S.R. of 20 January 1925, prosecution exhibit 31 (see Article V) and the Pact of Paris, prosecution exhibit 32.

Our next documents reflect an event which is perhaps unique: A judgment by nations in congress assembled upon aggressive conduct of one of their number. The document consists of excerpts from the Official Journal of the League of Nations, dealing with the question of aggression by the U.S.S.R. against Finland and with the action of the League on the appeal of Finland. I tender the Journal for identification, and offer in evidence the first excerpt, defense document No. 475B.

THE PRESIDENT: Mr. Comyns Carr.

MR. COMYNS CARR: We must take objection to this document 475B, which is the first of the documents referred to in Mr. Logan's introductory speech to which we took objection at the time, and reference to which he omitted at the suggestion of the President.

In our submission it is entirely irrelevant to go into the question whether there was some breach by some other country, whether or not a party to these proceedings, of the same treaties which we are accusing these defendants of a breach. That can throw no light on the true interpretation of the treaties, and can only result, if it results in anything at all, in a collateral inquiry as to the rights and wrongs of that particular matter, which inquiry will be outside the jurisdiction of this Tribunal, and greatly and unnecessarily prolong these proceedings.

THE PRESIDENT: Under our Charter, Major Blakeney, our only jurisdiction is to try the Japanese major war criminals, to use the expression in the Charter. How do you propose that this material should be used?

MR. BLAKENEY: I propose that the Tribunal

should receive this and similar material to assist 1 it in determining what is the international law 2 under which these defendants stand accused. 3 THE PRESIDENT: You are not suggesting that any prior breach of the Pact of Paris completely 5 destroyed it? 6 MR. BLAKENEY: That statement is a correct 7 statement of our position, except that I might qualify 8 it by saying that as a subsidiary point, not our main 9 point. We do of course contend for the rule mentioned 10 by the President a day or so ago that a pact may fall 11 into desuetude as the result of repeated violations. 12 THE PRESIDENT: Such arguments are suggested 13 by a writer or writers on international law. 14 This is a major question, Major Blakeney, 15 and I think we should consider it. 16 Do you wish to say any more? 17 MR. BLAKENEY: I am prepared, sir, to argue 18 it quite fully and desire to do so. 19 THE PRESIDENT: We would like to hear whatever 20 argument you have to offer, or that Mr. Comyns Carr 21 has to offer. 22 23 We will adjourn until half past nine Monday 24

Whereupon, at 1600, an adjournment

morning.

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